

# BOARD OF DIRECTORS' REGULAR MEETING

May 21, 2008

A meeting of the Bay Area Air Quality Management District Board of Directors will be held at 9:45 a.m. in the 7<sup>th</sup> floor Board Room at the Air District headquarters, 939 Ellis Street, San Francisco, California.

## **Questions About** an Agenda Item

The name, telephone number and e-mail of the appropriate staff person to contact for additional information or to resolve concerns is listed for each agenda item.

### **Meeting Procedures**

The public meeting of the Air District Board of Directors begins at 9:45 a.m. The Board of Directors generally will consider items in the order listed on the agenda. However, <u>any item</u> may be considered in <u>any order</u>.

After action on any agenda item not requiring a public hearing, the Board may reconsider or amend the item at any time during the meeting.

## BOARD OF DIRECTORS' REGULAR MEETING A G E N D A

WEDNESDAY MAY 21, 2008 9:45 A.M. BOARD ROOM 7TH FLOOR

#### **CALL TO ORDER**

Opening Comments
Roll Call
Pledge of Allegiance
Proclamations/Commendations

Chairperson, Jerry Hill Clerk of the Board

## **PUBLIC COMMENT PERIOD**

**Public Comment on Non-Agenda Items, Pursuant to Government Code Section 54954.3**Members of the public are afforded the opportunity to speak on any agenda item. All agendas for regular meetings are posted at District headquarters, 939 Ellis Street, San Francisco, CA, at least 72 hours in advance of a regular meeting. At the beginning of the regular meeting agenda, an opportunity is also provided for the public to speak on any subject within the Board's subject matter jurisdiction. Speakers will be limited to three (3) minutes each.

## **CONSENT CALENDAR** (ITEMS 1 – 3)

**Staff/Phone (415) 749-**

1. Minutes of May 7, 2008

L. Harper/5073

2. Communications

<u>lharper@baaqmd.gov</u>
J. Broadbent/5052

T 0 1

jbroadbent@baagmd.gov

Information only.

3. Air District Personnel on Out-of-State Business Travel

J. Broadbent/5052 jbroadbent@baaqmd.gov

In accordance with Section 5.4 (b) of the District's Administrative Code, Fiscal Policies and Procedures Section, the Board is hereby notified that the attached memoranda lists District personnel who traveled on out-of-state business.

#### **COMMITTEE REPORTS AND RECOMMENDATIONS**

4. Report of the **Executive Committee** Meeting of May 12, 2008 CHAIR: J. HILL

J. Broadbent/5052

ibroadbent@baaqmd.gov

Action(s): The Committee recommends Board of Directors' approval of a professional services contract with Quetin Consulting Inc., to assist in the development and implementation of an internal audit, in an amount not to exceed \$175,000.

#### COMMITTEE REPORTS AND RECOMMENDATIONS CON'T

5. Report of the **Mobile Source Committee** Meeting of May 14, 2008 CHAIR: T. SMITH

J. Broadbent/5052

jbroadbent@baaqmd.gov

*Action(s): The Committee recommends Board of Directors' approval of the following:* 

- A) Resolution authorizing the Executive Officer/APCO to execute all necessary agreements with the California Air Resources Board relating to the Air District's receipt of up to \$8.5 million dollars in Lower Emission School Bus Program funding;
- B) Allocate up to five percent to each Transportation Fund for Clean Air County Program Manager of its estimated fiscal year 2008/2009 revenues, for the purpose of administering the TFCA County Program Manager Fund and authorize the Executive Officer/APCO to execute contracts with the County Program Managers for this purpose; and
- C) Reserve up to \$5 Million in TFCA Funding to Match Goods Movement Bond Funds for Truck Retrofits at Ports and Inter-modal Railyards. Expenditure of reserved funds would be capped at \$5,000 per device.
- 6. Report of the **Stationary Source Committee** Meeting of May 19, 2008 **CHAIR: S. HAGGERTY**

J. Broadbent/5052

jbroadbent@baaqmd.gov

#### **PUBLIC HEARING**

7. Public Hearing to Consider Adoption of Proposed Amendments to District Regulation 3: Fees, and Approval of filing of a Notice of Exemption from the California Environmental Quality Act

J. Broadbent/5052

ibroadbent@baaqmd.gov

At the Board of Directors' meeting on April 16, 2008, staff presented proposed amendments to Air District Regulation for the next fiscal year. No action was taken to adopt the fee amendments because under State law the adoption or revision of certain types of fees requires two public hearings separated by at least 30 days. This is the final public hearing.

## **OTHER BUSINESS**

- 8. Report of the Executive Officer/APCO
- 9. Chairperson's Report

#### 10. Board Members' Comments

Any member of the Board, or its staff, on his or her own initiative or in response to questions posed by the public, may: ask a question for clarification, make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter or take action to direct staff to place a matter of business on a future agenda. (Gov't Code § 54954.2)

- 11. Time and Place of Next Meeting 9:45 a.m., Wednesday, June 4, 2008- 939 Ellis Street, San Francisco, CA 94109
- 12. Adjournment

JPB:MAG

#### CONTACT EXECUTIVE OFFICE - 939 ELLIS STREET SF, CA 94109

(415) 749-5073 FAX: (415) 928-8560 BAAQMD homepage: www.baaqmd.gov

- To submit written comments on an agenda item in advance of the meeting.
- To request, in advance of the meeting, to be placed on the list to testify on an agenda item.
- To request special accommodations for those persons with disabilities. Notification to the Executive Office should be given at least 3 working days prior to the date of the meeting so that arrangements can be made accordingly.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

#### Memorandum

To: Chairperson Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 12, 2008

Re: Board of Directors' Draft Meeting Minutes

## **RECOMMENDED ACTION:**

Approve attached draft minutes of the Board of Directors meeting of May 7, 2008.

## **DISCUSSION**

Attached for your review and approval are the draft minutes of the May 7, 2008 Board of Directors' meeting.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Draft Minutes: Board of Directors' Regular Meeting-May 7, 2008

#### Call To Order

Opening Comments: Chairperson Jerry Hill called the meeting to order at 9:45

a.m.

Roll Call: Present: Jerry Hill, Chair, Directors Tom Bates, Harold Brown,

Chris Daly, Erin Garner, Scott Haggerty, Carol Klatt, Janet Lockhart, Jake McGoldrick (arrived 10:17), Nate Miley, Mark Ross, Michael Shimansky, Pamela Torliatt, Gayle B.

Uilkema, Brad Wagenknecht and Ken Yeager.

Absent: Dan Dunnigan, John Gioia, Yoriko Kishimoto, Liz Kniss,

John Silva, Tim Smith.

Pledge of Allegiance: The Board of Directors recited the Pledge of Allegiance.

**Public Comment Period:** – There were none.

#### **Consent Calendar (Items 1 – 3)**

1. Minutes of April 16, 2008

2. Communications *Information Only* 

3. Quarterly Report of Division Activities

Report of Division Activities for the months of January –March 2008

**Board Action:** Director Wagenknecht moved approval of Consent Calendar; seconded by Director Torliatt; carried unanimously without opposition.

#### **Committee Reports and Recommendations**

4. Report of the **Legislative Committee** Meeting of April 21, 2008

Committee Member Wagenknecht gave the report of the meeting of April 21, 2008, stating staff presented Air Quality Bills for the Committee's deliberation and recommendations for Board of Director action on the proposed positions. The Committee recommends that the Board of Directors approve positions on the following air quality measures:

AB 2094 (DeSaulnier): Support

AB 2241 (Saldana): Support if amended

AB 2922 (DeSaulnier): Support AB 2991 (Nunez): Support

AB 2522 (Arambula): Oppose unless amended

SB 375 (Steinberg): Support in concept.

The Committee also discussed AB 2744, authored by Jared Huffman, which would allow a vote of the people on a regional gas fee in the Bay Area, with the proceeds used for projects to cut climate change. This Bill failed to pass out of the Assembly Transportation Committee. The Committee requested additional information relating to high-occupancy toll lanes. This information is included in the Board packet. The next meeting of the Committee is scheduled for 9:30 AM, Monday, June 23, 2008.

**Board Action:** Director Wagenknecht moved approval of the attached positions on key air quality measures, seconded by Director Haggerty; carried unanimously without opposition.

## 5. Report of the **Budget and Finance Committee** Meeting of April 23, 2008

Committee member Daly gave the report of the meeting of April 23, 2008 stating the Committee continued discussions on the proposed budget for FY ending 2009. After discussion, staff was directed to provide clarification on the I-Bond funds, which is included in the staff report. The Committee recommends Board of Directors' approval of the proposed budget for FY ending 2009 upon completion of public hearings.

The Committee considered a transfer of \$1.25 million from designated reserves and a corresponding increase in the Air District's FY 2007/2008 Information System budget and authorization to enter into contract agreements. The Committee unanimously recommends the Board of Directors' approval to transfer \$2.8 million from undesignated to designated reserves for the second half of funding for the Production System, and authorize the Executive Officer/APCO to solicit bids and execute contracts for the Production System project not to exceed \$1.25 million.

The next meeting of the Committee is scheduled for 9:30 AM, Wednesday May 28, 2008.

**Board Action:** Director Daly moved, seconded by Director Shimansky and carried unanimously without opposition, to approve: A) Proposed Budget for FY ending 2009 upon completion of public hearings; B) Transfer of \$1,250,000 from the Designated Reserve and a corresponding increase in the Air Districts' FY 2007/08 Information Systems budget; C) Transfer of \$2.8 million from undesignated reserves to designated reserves for Production System; and D) Authorize the Executive Officer/APCO to solicit bids and execute contracts for the production system project not to exceed \$1.25 million.

#### 6. Report of the **Public Outreach Committee** Meeting of May 5, 2008

Committee Chair Ross gave a report of the meeting of May 5, 2008 stating the Committee received an update on the Spare the Air Every Day 2008 Campaign. Staff's

presentation included background information on the Spare the Air program, program highlights, advertising and outreach, messaging information beyond free transit, exploring partnerships and incentives and the benefits of the program. After an extensive discussion, the consensus of the Committee was to explore the feasibility of not offering the free transit component of the program, but to provide an educational component with the possibility of providing bus passes to youth.

The Committee requested, and the Executive Officer provided, additional information based on his discussions with the Metropolitan Transportation Committee and transit operators, stating staff engaged in conversation with MTC staff as to how far along they were in the planning of the free transit program. He noted there was a great deal of planning undertaken and a number of transit operators are part of the program and recommended maintaining the Spare the Air Day to coincide with the date of June 19, 2008 which is Dump the Pump Day, and that the remaining \$1.7 million be used to develop an educational program designed to encourage transit use by youth in the fall.

Director Shimansky reported on the vote of the Committee and confirmed with Mr. Broadbent that June 19, 2008 was not a scheduled holiday.

Committee Chair Ross noted the Committee had requested Mr. Broadbent speak with MTC staff, and the Committee received a Summary of the Wood Smoke Outreach and Incentives, which included background information, 2007/2008 Survey Results, overview of financial incentive efforts, the Air District's Regulatory effort, and Outreach Efforts on Spare the Air Tonight campaign. He said the next meeting of the Committee is at the Call of the Chair.

Director Torliatt said that while she could not participate in the meeting, she looked forward to receiving more information and voiced her support of the recommendation.

**Board Action:** Director Ross moved approval of the report and recommendations of the Public Outreach Committee as revised, seconded by Director Shimansky; carried unanimously without opposition.

#### **PRESENTATION**

## 7. Overview of West Oakland Health Risk Assessment

Henry Hilken, Director of Planning, reported that he and Dr. Phil Martien would provide an overview of the West Oakland Health Risk Assessment, conducted by the California Air Resources Board in conjunction with the Air District, the Port of Oakland and the Union Pacific Railroad. The CARB has taken a lead in this comprehensive study which began in 2006. The study looks at risks at the Port of Oakland, Union Pacific and the West Oakland community, and results have identified very high risks of particulate emissions in the area.

Mr. Hilken said a Cancer Toxicity-Weighted Emissions Study was done in the Bay Area; most impacts come from diesel emissions and from mobile sources. He presented a map of the emissions. CARE findings have identified sensitive populations. Mr. Hilken presented other CARB studies outside of the Bay area and reported that the Port of Oakland is projected to grow and emissions will increase if serious steps are not taken to address emissions. The District has been very involved with emissions inventory, has reviewed modeling inputs, provided technical advice, and co-hosted community meetings.

Dr. Martien gave an overview of the Health Risk Assessment, stating the assessment focuses on diesel PM, it is based on emissions in 2005, it includes Part I--the Maritime Port of Oakland; Part II--Union Pacific Rail Yard, and Part III--Sources in and adjacent to West Oakland. It estimates the potential lifetime cancer risk and other health impacts based on modeled concentrations of diesel PM, and he said the draft summary was released in March with final results expected to be completed in June 2008.

Key findings reveal that the West Oakland community is exposed to three times higher concentrations, or approximately 1,200 excess cancers per million. He presented a spatial contour map of risk and said impacts from on-road heavy-duty trucks result in the largest contribution followed by ships, harbor craft, locomotives, and cargo handling equipment. He presented potential cancer risks in Bay Area from Port emissions and non-cancer health impacts from Port diesel PM emissions broken down in specific health impact and numbers of cases, stating the study also projected growth into the future. It is predicted that by 2015 the risk will be reduced by 80% through regulations on existing on-road, heavy duty trucks and ship main engines.

Dr. Martien discussed Air District roles and commitments in West Oakland, stating that the District will be tracking reductions and is co-chairing and participating in the Port of Oakland Maritime Air Quality Improvement Plan Task Force (MAQIP), and will conduct a Community Air Risk Evaluation (CARE) Program Mitigation Action Plan which will focus risk reduction activities where they are most needed in six communities. They are developing land use guidance, providing liaison with local health departments, conducting outreach efforts and grant funding. He further discussed the District's incentive funding which projects approximately \$87 million in grant funding in 2008 from a variety of sources.

Dr. Martien described community outreach efforts and said a total of six meetings were held during March and April to provide specific information on toxic air contaminants. Regarding land use guidance, the District does not have authority over local decisions but is developing guidance to evaluate health impacts from new projects, will determine when mitigation is required, will assist with general plans and project-specific analysis and provide tools. Next steps include work with ARB to complete the final Health Risk Assessment; they will refine those with the most health impact, conduct sub-regional and regional modeling, continue to implement CARE Mitigation Action Plan and continue dialogue with communities.

Director Haggerty asked if the Teamsters were included in community dialogue and Dr. Martien said in addition to conducting meetings, they have met with actual operators of the equipment and have received their concerns. Director Haggerty questioned if all data regarding emissions had been received and felt it would be interesting to compare data when trucks are also not running. Dr. Martien said they will undertake refinement of the truck traffic as some might be undercounted and apportioned to the freeway and not to local roads.

Director Ross referred to key findings on Slide 7 and questioned if the findings were exacerbated due to truck traffic or would the same findings be present elsewhere. Dr. Martien said location is important; the Port represents 30% of emissions but the location of those relative to the residents translates to 16% of the risk. Director Ross questioned if there is a cumulative effect and Mr. Broadbent said cancer risks are 3-4 times higher than the Bay area; that it would be approximately 480 excess cancers per million on average, they are not double-counted and the 480 is not added to the 1,200 but represents a figure outside of that area.

Director Miley said he met with the Port last week and in light of the fact that their Board passed a policy to reduce emissions by 85% in 2020, he questioned what impact this would have on what the District is doing in terms of regulations. District Counsel Bunger said this would be integrated into what the District is working on, the Port has committed to a number of measures over time and they will be working hand in hand with each other.

Director Miley said the Port feels much of the emissions are not directly as a result of their operations, they believe many trucks are not Port-related, and Mr. Broadbent said the District will be obtaining a better count and a change might be reflected, and Dr. Martien said; however, the count would most likely not be significant; instead of 16%, it could be 25%. Dr. Martien said also there have been origin designation studies done in other areas and they are encouraging the Port to conduct these studies for the region, which could provide more specific information on truck attribution.

Director Miley referred to the land use guidance as a tool without authority and questioned how this would relate to public health elements that Alameda County is pursing. Mr. Bunger said the guidance will be somewhat specific to the Bay Area due to transit-oriented development, the District needs to identify how to get in concert with land use policies, the State is trying to get people to live closer to transit which might exacerbate the situation, and therefore, this is extremely important to curb the situation.

Director Shimansky thanked Dr. Martien for his presentation, believed that the assessment would be all-encompassing and questioned if the District looked at emissions airports and related traffic as being large contributors. Dr. Martien said the West Oakland assessment focused on all sources of diesel emissions. He said diesel is the lion's share of the overall risk but they are also looking at non-cancer risk on a regional basis and all sources are included. Through the CARE program and regional model, they

will look at all contributors, airports will be included and Mr. Broadbent noted Acrolein has been identified as a non-cancer health risk, which he said is in airport emissions.

Director Lockhart questioned land use guidance tools and questioned if the District would bring the information to the State level, as there is a lot of pressure to produce denser housing closer to transit. Chair Hill agreed and said the ARB in October will deal with the on-road diesel rule which is extremely stringent and will work towards the 80% reduction and Mr. Broadbent also noted that staff was also planning on bringing CEQA guidelines to the Executive Committee for discussion.

Director Garner referred to Slide 2, the Cancer Risk-Weighted Emissions map, and questioned and confirmed that the basis was modeled emissions; that the District utilized engineering calculations to estimate emissions and spatially mapped on an annual basis those based on the location of the sources.

Director Garner questioned and confirmed that the District considers acute toxicity and that for non-cancer assessment, there were some, but both chronic and acute are part of the analysis. Director Garner confirmed that if a 24-hour log in the model shows us where the particulate becomes most dangerous, we can incentivize off-hour use in operations. He believed there are high risk areas that could be mitigated considerably with indoor air treatment for select facilities like schools, which would significantly make a health difference for students and he hoped this could be analyzed.

Director Brown referred to Slide 11 which identifies health impacts and numbers of cases per year. He questioned if the District ever gets into the epidemiology of this, stating that in Marin, they had clusters and believed it was important for cancer patients. Mr. Broadbent said they should be getting into translating the information to the public and for the next budget, the District will propose putting aside some money to hire a Health Officer under contract.

Director Brown questioned and confirmed the information was being shared with health officials and Director Brown reiterated the importance of having an epidemiologist.

Director Torliatt referred to comments regarding the formulation of regulations and reiterated the need to move this forward. She wanted to focus on land use comments and said Mr. Broadbent commented that when land use decisions are made, they are recommendations only. She believed it would be far more effective for the District to alert local communities that dollars could be provided to those who achieve recommendations, which would provide an incentive and investment to those participating communities. She also questioned how will the District track the number of trucks coming in and out of the Port, noting there is a current economic downturn that may not be the case in the future, and she believed this should be factored into the numbers as well as future expansion.

Mr. Broadbent said the Port is implementing a program to better track trucks, community groups have raised this concern and he agreed it was important toward the truck count.

The District is trying to help the Port and the West Oakland community to reduce the risk and will also work with the truckers to retrofit trucks.

Director Bates referred to Slide 12, CARB Findings on Risk Reduction, and he questioned if all findings were ARB actions. Mr. Broadbent said ARB will consider a controversial rule that establishes standards for on-road truckers, which will be dependent in part on how it is implemented. The District, in its role, can use its resources to get the truckers retrofitted.

Director Bates applauded the District for the report and he questioned the lack of public participation at the meeting. Mr. Broadbent believed most of the community groups would be in complete agreement with the information obtained, said the Mobile Source Committee will be meeting next week and he hoped some of the TFCA monies can be augmented to get the truck retrofit programs underway. Director Bates further discussed his concern about people living near freeways, and Mr. Broadbent acknowledged this concern and discussed the \$20 million in I-Bond monies of which matching funds could be dedicated to trucking firms to address the issue.

Chair Hill thanked District staff for their thorough presentation.

#### **OTHER BUSINESS**

8. Report of the Executive Officer/APCO

Mr. Broadbent reported the following:

- May 15 is Bike to Work Day and the District is a sponsor of a large program implemented by 511.org.
- The District is a recent recipient of a Green Business Award by the City and County of San Francisco.
- The next Board meeting will include two public hearings and is critical that the Board attend.
- 9. Chairperson's Report None
- 10. Board Members' Comments

Director Torliatt added two events to the Community Events calendar; the Sonoma Marin Fair and Sonoma County Fair, and asked for the District's presence at both events.

Director Daly made a request for an update to be provided on the NOV issued for the violation of the Dust Mitigation Plan for Hunter's Point by Lennar. Mr. Broadbent said the Stationary Source Committee will be briefed on the issue.

Director Uilkema reiterated the importance for updates to be provided upon the request of Directors, and Mr. Broadbent noted that the issue was of a confidential nature. Chair Hill confirmed an update would be provided at the Stationary Source Committee meeting.

- 11. **Time and Place of Next Meeting** 9:45 a.m., Wednesday, May 21, 2008- 939 Ellis Street, San Francisco, CA 94109
- 12. **Adjournment -** The meeting adjourned at 11:04 a.m.

Lisa Harper Clerk of the Boards

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT

#### Memorandum

To: Chairperson Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 8, 2008

Re: <u>Board Communications Received from May 7, 2008 through May 20, 2008</u>

### RECOMMENDED ACTION:

Receive and file.

### **DISCUSSION**

A list of Communications directed to the Board of Directors' received by the Air District from May 7, 2008 through May 20, 2008, if any, will be at each Board member's place at the May 21, 2008, Regular Board meeting.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

## BAY AREA AIR QUALITY MANGEMENT DISTRICT

Memorandum

To: Chair Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 2, 2008

Re: District Personnel on Out-of-State Business Travel

#### RECOMMENDED ACTION:

Receive and file.

#### **BACKGROUND**

In accordance with Section 5.4 (b) of the District's Administrative Code, Fiscal Policies and Procedures Section, the Board is hereby notified that the following District personnel have traveled on out-of-state business.

The out-of-state business travel summarized below covers the period from April 1 – April 30, 2008. Out-of-state travel is reported in the month following travel completion.

#### DISCUSSION

Victor Douglas, Senior AQ Engineer, attended AWMA Climate Conference in Washington, DC April 1 – 6, 2008

Neel Advani, Organization Development and Training Specialist, attended International Society for Performance Improvement Annual Conference in New York, NY April 4-9, 2008

Eric Stevenson, Air Monitoring Manager, attended Annual EPA/NACAA Air Quality Conference in Portland, OR April 5 – 9, 2008

Mark Stoelting, Principal Air / Met Mon Specialist, attended Annual EPA/NACAA Air Quality Conference in Portland, OR April 5-9, 2008

Eric Stevenson, Air Monitoring Manager, attended EPA/NACAA Health / Air Monitoring Conference in Research Triangle Park, NC April 15 – 18, 2008

Steve Randall, Senior Air Quality Instrument Specialist, attended 2008 National EPA Quality Assurance Conference in Seattle, WA April 20 – 24, 2008

Jack P. Broadbent, Executive Officer/APCO, gave a presentation at the 29<sup>th</sup> International Bunker Conference in Scandic Copenhagen, Denmark April 24 – April 30, 2008.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Linda J. Serdahl
Reviewed by: Jack M. Colbourn

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson, Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 9, 2008

Re: Report of the Executive Committee Meeting of May 12, 2008

### RECOMMENDED ACTION

The Executive Committee recommends Board of Directors' approval of a professional services contract with Quetin Consulting Inc., to assist in the development and implementation of an internal audit of the Air District's Engineering and Enforcement Divisions in an amount not to exceed \$175,000.

#### **BACKGROUND**

The Executive Committee met on Monday, May 12, 2008 to receive the following reports and recommendations:

- A) Joint Policy Committee Update;
- B) Discussion of Population Estimates for Cities, Counties and the State and its implications to the Board Size;
- C) Discussion of Bay Area Environmental Health Collaborative Proposed Resolution;
- D) Discussion of Community Mitigation Fund Program; and
- E) Consideration and Approval of Contract in Excess of \$70,000.

The Committee requested additional information on the qualifications of the contractor selected to assist in the development and implementation of an internal audit. Doug Quetin, APCO of the Monterey Bay Unified Air Pollution Control District holds a Master's degree in Biology, from California State University, Fresno and a Bachelor of Science degree in Zoology from California State University, Fresno. The hourly rate is consistent with Air District contract amounts.

Attached are the staff reports presented in the Executive Committee packet.

Chairperson Jerry Hill will give an oral report of the meeting.

## BUDGET CONSIDERATION/FINANCIAL IMPACT

Funds for the recommended contract with Quetin Consulting Inc., are included in the current FY 2007/2008 budget.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Mary Ann Goodley

Attachment(s)

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Executive Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 6, 2008

Re: <u>Joint Policy Committee Update</u>

### **RECOMMENDED ACTION:**

Receive and file.

### **DISCUSSION**

At the May 12, 2008, meeting of the Executive Committee, Ted Droettboom will provide an update on the activities of the Joint Policy Committee.

### BUDGET CONSIDERATION/FINANCIAL IMPACT

None.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Executive Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 6, 2008

Re: Discussion of Population Estimates for Cities, Counties and the State, 2001 – 2008

with 2000 Benchmark and Its Implications to the Board Size

#### RECOMMENDED ACTION

This report is for information only.

#### **BACKGROUND**

The Department of Finance has issued its annual Population Estimates for Cities, Counties and the State (see attached Table 1: E-4). This report affects the Board of Directors' composition. The 2008 report lists 478 California cities, of which 439 gained population, 2 experienced no change, and the remaining 37 lost population. Compared to last year's report, more cities gained population and fewer cities lost population.

Currently the Air District's Board of Directors is comprised of 22 members. Based on results of the Department of Finance report and pursuant to Health and Safety Code (Article 3: Governing Body - Section 40221 County Representation) a county with a population of 750,000 or less but more than 300,000 shall appoint two members. Solano County's population has increased to over 300,000 and will require an additional seat on the Air District's Board of Directors. The additional seat on the Board will increase the Board size to 23 members.

Additionally, the population in San Mateo County is currently at 734,469 and will, within the next year or two, increase to over 750,000 and will require an additional seat.

#### DISCUSSION

Currently the dais in the board room accommodates 22 members. In order to physically accommodate additional board members, staff is seeking direction from the Committee.

Potential options for consideration include:

**Option 1:** Maintain Current Design- There would be little change made to accommodate the new Board member(s). Based on past attendance at full Board Meetings, there are on average 17 Members present at any given meeting.

**Option 2:** Expand Current Design- To accommodate an expansion, a remodel of the board room and meeting rooms 716 and 717 would be required. This remodel would require the

replacement of the entire raised dais, along with most of the contents of the room including furniture, audio visual systems, carpet, ceiling, and lighting. Cost estimates are being explored. This option would also cause considerable disruption and require at least temporary offsite space to perform the remodel.

**Option 3:** Offsite Location. - A nearby location for offsite meetings would need to be explored. The two primary choices for this option are leasing a permanent offsite meeting space or renting offsite meeting space on an as-needed basis in a nearby hotel or conference facility. Cost estimates and viability of the options are being explored.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT

This project has not been budgeted. Cost estimates will be discussed based on direction received from the Committee.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Satnam Hundel and Mary Ann Goodley

Reviewed by: Jack M. Colbourn

Table 1: E-4 Population Estimates for Counties and State, 2001-2008 with 2000 Benchmark

COUNTY	4/1/2000	1/1/2001	1/1/2002	1/1/2003	1/1/2004	1/1/2005	1/1/2006	1/1/2007	1/1/2008
Alameda	1,443,939	1,465,332	1,482,842	1,490,473	1,495,162	1,499,356	1,507,310	1,522,597	1,543,000
Alpine	1,208	1,222	1,245	1,252	1,260	1,236	1,225	1,242	1,222
Amador	35,100	35,590	36,227	36,712	37,006	37,437	37,837	38,002	37,943
Butte	203,171	205,150	207,662	210,235	212,393	214,280	216,351	218,312	220,407
Calaveras	40,554	41,136	41,903	42,801	43,707	44,561	45,372	45,850	46,127
Colusa	18,804	19,057	19,405	19,805	20,345	20,921	21,330	21,648	21,910
Contra Costa	948,816	966,012	981,536	993,668	1,005,590	1,016,304	1,026,234	1,037,580	1,051,674
Del Norte	27,507	27,535	27,736	28,046	28,421	28,786	28,985	29,216	29,419
El Dorado	156,299	160,409	163,826	166,834	169,830	172,945	175,729	177,766	179,722
Fresno	799,407	812,189	828,307	846,485	864,893	881,258	897,835	914,893	931,098
Glenn	26,453	26,720	26,979	27,375	27,721	28,026	28,422	28,833	29,195
Humboldt	126,518	127,123	128,055	129,335	130,452	131,191	131,575	131,977	132,821
Imperial	142,361	144,762	147,749	151,815	156,398	161,089	166,232	171,576	176,158
Inyo	18,071	18,220	18,330	18,431	18,452	18,359	18,232	18,189	18,152
Kern	661,653	673,277	689,735	708,753	730,493	753,395	777,719	800,699	817,517
Kings	129,461	131,357	133,988	137,411	141,818	145,365	148,290	151,607	154,434
Lake	58,325	59,327	60,552	61,465	62,255	62,837	63,368	63,740	64,059
Lassen	33,828	33,883	33,827	34,076	34,632	34,998	35,246	35,804	35,757
Los Angeles	9,519,330	9,656,730	9,816,492	9,961,407	10,077,865	10,163,097	10,223,263	10,275,914	10,363,850
Madera	123,109	125,742	128,209	131,821	136,434	140,578	144,257	147,944	150,887
Marin	247,289	248,852	249,846	250,464	250,793	251,510	253,075	255,080	257,406
Mariposa	17,130	17,092	17,294	17,535	17,711	17,841	18,065	18,262	18,406
Mendocino	86,265	86,936	87,677	88,368	88,945	89,277	89,320	89,518	90,163
Merced	210,554	214,517	220,867	227,132	233,393	239,343	245,186	250,380	255,250
Modoc	9,449	9,494	9,450	9,491	9,580	9,610	9,646	9,679	9,702
Mono	12,853	12,910	13,083	13,212	13,352	13,441	13,586	13,730	13,759
Monterey	401,762	406,953	412,376	417,419	420,802	421,374	421,417	423,762	428,549
Napa	124,279	125,913	127,892	129,780	131,228	132,328	133,493	134,844	136,704
Nevada	92,033	93,335	94,838	96,107	97,334	98,172	98,798	99,026	99,186
Orange	2,846,289	2,890,312	2,938,821	2,980,809	3,017,390	3,045,218	3,066,483	3,089,707	3,121,251
Placer	248,399	258,762	271,308	284,057	296,557	307,485	317,702	326,503	333,401
Plumas	20,824	20,761	20,827	20,880	20,967	21,025	21,011	20,941	20,917
Riverside	1,545,387	1,589,950	1,652,537	1,723,976	1,803,742	1,882,812	1,962,801	2,034,840	2,088,322
Sacramento	1,223,499	1,252,712	1,287,583	1,317,992	1,345,634	1,368,390	1,387,257	1,405,694	1,424,415
San Benito	53,234	54,485	55,613	56,317	56,730	56,989	57,134	57,296	57,784
San Bernardino	1,710,139	1,746,732	1,792,367	1,839,885	1,893,154	1,945,242	1,990,967	2,026,325	2,055,766
San Diego	2,813,833	2,865,208	2,922,758	2,975,082	3,011,770	3,038,074	3,065,077	3,100,132	3,146,274
San Francisco	776,733	784,419	789,984	793,064	795,042	798,038	802,994	812,241	824,525
San Joaquin	563,598	579,977	599,246	616,477	634,971	652,060	665,157	675,463	685,660
San Luis Obispo	246,681	250,298	253,635	255,942	258,616	261,345	263,801	266,372	269,337
San Mateo	707,163	712,267	714,529	716,065	717,921	720,530	724,091	730,339	739,469
Santa Barbara	399,347	403,237	407,494	411,643	415,253	417,789	420,038	423,540	428,655
Santa Clara	1,682,585	1,701,605	1,715,975	1,727,157	1,739,939	1,755,453	1,776,586	1,805,314	1,837,075
Santa Cruz	255,602	257,136	258,029	258,426	258,985	259,933	261,294	263,499	266,519
Shasta	163,256	166,435	169,869	172,987	175,686	177,717	179,259	180,666	182,236
Sierra	3,555	3,618	3,598	3,582	3,540	3,489	3,470	3,432	3,380
Siskiyou	44,301	44,490	44,597	44,835	45,141	45,459	45,615	45,667	45,971
Solano	394,930	401,649	408,835	413,153	416,379	418,592	420,353	422,974	426,757
Sonoma	458,614	464,543	468,501	470,829	473,521	475,461	476,956	479,668	484,470

Table 1: E-4 Population Estimates for Counties and State, 2001-2008 with 2000 Benchmark

COUNTY	4/1/2000	1/1/2001	1/1/2002	1/1/2003	1/1/2004	1/1/2005	1/1/2006	1/1/2007	1/1/2008
Stanislaus	446,997	458,512	472,185	483,705	493,515	503,003	511,848	518,938	525,903
Sutter	78,930	80,165	81,818	84,035	86,416	88,766	91,338	93,835	95,878
Tehama	56,039	56,221	56,915	57,835	58,797	59,698	60,790	61,709	62,419
Trinity	13,022	12,986	13,097	13,319	13,506	13,773	13,966	13,970	13,966
Tulare	368,021	372,722	379,768	388,608	398,679	408,764	418,060	426,798	435,254
Tuolumne	54,504	55,117	55,827	56,392	56,628	56,710	56,861	56,741	56,799
Ventura	753,197	765,962	779,992	792,361	802,215	809,230	815,758	823,129	831,587
Yolo	168,660	172,887	177,959	181,849	185,291	188,261	191,280	195,354	199,066
Yuba	60,219	61,027	62,364	63,730	65,092	67,125	69,253	70,683	71,929
State Total	33,873,086	34,430,970	35,063,959	35,652,700	36,199,342	36,675,346	37,114,598	37,559,440	38,049,462

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Hill and Members

of the Executive Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 5, 2008

Re: Discussion of Bay Area Environmental Health Collaborative Cumulative

Impact Resolution

#### RECOMMENDED ACTION

Receive and File.

#### **DISCUSSION**

At the March 5, 2008 Board of Directors meeting, members of the Bay Area Environmental Health Collaborative submitted a proposed resolution regarding cumulative risk. The Committee will discuss the resolution and the District's various programs to address air quality impacts in Bay Area communities.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT

No impact.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Henry Hilken

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Executive Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 6, 2008

Re: <u>Discussion of Community Mitigation Grant Program</u>

#### RECOMMENDED ACTION:

None. Informational item only.

### **BACKGROUND**

The Air District has historically supported community-based grant projects. Through these grants the Air District has worked with local communities on programs to improve public health and reduce air pollution. The Community Mitigation Grant Program seeks to formalize this process to maximize the opportunity for community participation. This would allow communities to be active participants in achieving clean air and protecting the environment.

#### **DISCUSSION**

The Air District seeks to continue funding local projects that enable communities to be part of the solution in reducing sources of air pollution. Staff will present basic concepts of this program and questions will be posed at the conclusion for Committee discussion.

#### BUDGET CONSIDERATIONS/FINANCIAL IMPACT:

The Community Mitigation Grant Program funding source is to be determined.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Richard Lew Reviewed by: Lisa Fasano

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Executive Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 5, 2008

Re: <u>Approval of Contract in Excess of \$70,000</u>

### **RECOMMENDED ACTION:**

Authorize the Executive Officer / APCO to execute a contract with Quetin Consulting Inc. in an amount not to exceed \$175,000.

#### BACKGROUND

Doug Quetin, Air Pollution Control Officer of the Monterey Bay Unified Air Pollution Control District is in the process of retiring from his current post. The Bay Area Air Quality Management District wishes to secure a Professional Services Contract with Quetin Consulting Inc.

#### **DISCUSSION**

The District would like to retain Mr. Quetin's services to assist in development and implementation of internal audits for the District's Permit and Enforcement Division programs, under the direction of Jeff McKay, Deputy Air Pollution Control Officer.

Mr. Quetin will also be an alternate representative for the Air District at the California Air Pollution Control Officers Association and the National Association of Clean Air Agencies.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT:

The funds for the recommended contract are included in the current FY 2007/2008 Budget.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Satnam Hundel</u>
Reviewed by: <u>Jack M. Colbourn</u>

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 14, 2008

Re: Report of the Mobile Source Committee Meeting of May 14, 2008

#### RECOMMENDED ACTIONS

The Committee recommends Board of Directors' approval of the following items:

- A) Resolution authorizing the Executive Officer/APCO to execute all necessary agreements with the California Air Resources Board relating to the Air District's receipt of up to \$8.5 million dollars in Lower Emission School Bus Program funding;
- B) Allocate up to five percent to each Transportation Fund for Clean Air County Program Manager for its estimated fiscal year 2008/2009 revenues, for the purpose of administering the TFCA County Program Manager Fund and Authorize the Executive Officer/APCO to execute contracts with the County Program Managers for this purpose; and
- C) Reserve up to \$5 Million in TFCA Funding to Match Goods Movement Bond Funds for Truck Retrofits at Ports and Inter-modal Railyards. Expenditure of reserved funds would be capped at a \$5,000 per device.

#### **DISCUSSION**

The Mobile Source Committee met on Wednesday, May 14, 2008. The Committee considered and received the following reports and recommendations;

- A) Consideration of Recommendation to Authorize the Executive Officer/APCO to Accept up to \$8.4 Million in School Bus Replacement Funding from the California Air Resources Board;
- B) Consideration of Recommendation Authorizing the Executive Officer/APCO to Enter into an Administrative Costs Funding Agreement with the TFCA County Program Managers; and
- C) Consideration of Recommendation for Approval to Reserve up to \$5 Million in TFCA funding to Match Goods Movement Bonds for Diesel Truck Retrofits at Ports and Intermodal Railyards.

Attached are the staff reports presented in the Mobile Source Committee packet.

Chairperson, Tim Smith will give an oral report of the meeting.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT

- A) None. Funds received under this program have already been projected and incorporated into the budget for fiscal year 2008/2009. While a \$25,000 match is necessary to replace buses in the 1977 to 1986 model year range, the District has available Mobile Source Incentive Funds to cover this cost;
- B) None. Approval of the recommended allocation will have no impact on the Air District's budget. TFCA revenues are generated from a dedicated outside funding source and passed through to County Program Managers. TFCA allocations do not impact the Air District's general fund or operating budget; and
- C) None. Approval of the recommended allocation will have no impact on the Air District's budget. TFCA revenues are generated from a dedicated outside funding source and passed through to County Program Managers. TFCA allocations do not impact the Air District's general fund or operating budget.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Mary Ann Goodley

Attachment(s)

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Smith and Members

of the Mobile Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 7, 2008

Re: Recommendation to Allow the Executive Officer/APCO to Accept up to

\$8.4 million in Lower Emission School Bus Program Funding from the

California Air Resources Board

#### RECOMMENDED ACTION:

Recommend Board of Directors approve the attached resolution authorizing the Executive Officer/APCO to execute all necessary agreements with the California Air Resources Board (CARB) relating to the Air District's receipt of up to \$8,400,000 in Lower-Emission School Bus Program (LESBP) funding.

#### **BACKGROUND**

The LESBP was adopted by the California Air Resources Board (CARB) in fiscal year (FY) 2000-2001. The goal of the LESBP is to provide financial incentives to eligible school districts to (1) purchase new clean school buses to replace older, high-emitting buses, and (2) retrofit in-use diesel school buses with particulate matter (PM) emission control devices. The Air District has been involved with the LESBP since its inception.

Proposition 1B (the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006), approved by voters in November 2006, authorized the Legislature to appropriate \$193 million in bond funding to ARB for the LESBP. Funding is allocated following the criteria set forth in Senate Bill 88 (Chapter 181, Statutes of 2007). SB 88 directs the ARB to allocate Proposition 1B funds by first setting aside funds to replace the remaining 1976 and older model year school buses in California. Remaining funds are to be allocated to air districts based on each district's share of the 1977 through 1986 model year school buse population. The District has four remaining pre-1977 public school buses and approximately 100 model year 1977-1986 public school buses.

#### **DISCUSSION**

On March 27, 2008, the ARB allocated \$8.4 million to the Bay Area Air Quality Management District. To accept the grant award, the Air District must submit a resolution from its Board that authorizes the Air District to accept the grant award that

commits the Air District to follow all program Guidelines and requirements, and directs the Executive Officer/APCO to implement the local program.

In order to accept the ARB allocation, staff requests the Mobile Source Committee recommend the Board of Directors authorize the Executive Officer/APCO to execute all necessary agreements with the ARB relating to the Air District's receipt of up to \$8.4 million in Lower-Emission School Bus Program funds.

#### BUDGET CONSIDERATION / FINANCIAL IMPACT:

None. Funds received under this program have already been projected and incorporated into the budget for fiscal year 2008/2009. While a \$25,000 match is necessary to replace buses in the 1977 to 1986 model year range, the District has available Mobile Source Incentive Funds to cover this cost.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Geraldina Grünbaum</u> Reviewed by: <u>Jack M. Colbourn</u>

Attachment

#### BAY AREA AIR QUALITY MANAGEMENT DISTRICT

#### **RESOLUTION No. 2008-**

### A Resolution Accepting Lower-Emission School Bus Program Funds From the California Air Resources Board

WHEREAS, on November 7, 2006, California voters approved Proposition 1B, the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, enacted into law as Senate Bill (SB) 88 (Stats 2007 Ch 181), which provides \$200 million for replacing and retrofitting older and higher emitting school buses;

WHEREAS, the Legislature appropriated \$193 million of these funds to the Air Resources Board (ARB) in the 2007 Budget Act, approved by Governor Schwarzenegger August 24, 2007, for the replacement of all pre-1977 model year school buses and for allocation of the remaining funds to local and regional air pollution control districts (Districts) on the basis of the number of 1977 to 1986 model year school buses operating within each District for the replacement of the oldest high-polluting buses with new buses and for the retrofit of older buses with ARB-verified technologies;

WHEREAS, the grant program is to be administered by the ARB and implemented by the Districts in accordance with the Lower-Emission School Bus Program (Program) Guidelines, as approved by the ARB on March 27, 2008, and issued on April 15, 2008;

WHEREAS, based upon the direction in SB 88, the ARB has apportioned \$8.4 million to the Bay Area Air Quality Management District through a grant award of Proposition 1B funds for the 2007-2008 fiscal year funding cycle to implement the Program within the Air District.

NOW, THEREFORE, BE IT RESOLVED, that the Bay Area Air Quality Management District (Air District) affirms its continued participation in the Lower-Emission School Bus Program and accepts the grant award of Proposition 1B funds to implement the Program within the Air District.

BE IT FURTHER RESOLVED, that the Air District commits to follow all Program requirements, including those set forth in the 2008 Lower-Emission School Bus Program Guidelines;

BE IT FURTHER RESOLVED, that the Air District hereby authorizes and directs the Executive Officer/Air Pollution Control Officer to implement the Air District's local Program in cooperation with eligible parties.

The foregoing resolution was duly and regularly introduced, passed and adopted at a regular meeting of the Board of Directors of the Bay Area Air Quality Management

District on the M			, seconded by Director, 2008 by the following vote
of the Board:	<u> </u>		, 2000 by the following 7000
AYES:			
NOES:			
ABSENT:			
		Jerry Hill Chair of t	he Board of Directors
ATTEST:			
		Brad Wag	
		Secretary	of the Board of Directors

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Smith and Members

of the Mobile Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 7, 2008

Re: Consideration of Recommendation to Authorize the APCO/Executive

Officer to Enter into Administrative Costs Funding Agreements with

TFCA County Program Managers

#### RECOMMENDED ACTION:

Consider recommending that the Board of Directors:

- 1. Approve the allocation to each Transportation Fund for Clean Air (TFCA) County Program Manager of up to five percent (5%) of its estimated fiscal year (FY) 2008/2009 revenues, for the purpose of administering the TFCA County Program Manager Fund during FY 2008/2009; and
- 2. Authorize the Executive Officer/APCO to execute contracts with the County Program Managers for this purpose.

#### **BACKGROUND**

The Transportation Fund for Clean Air (TFCA) enabling legislation allows the vehicle registration fees collected for the TFCA program to be used for administration costs. California Health & Safety Code Section 44233 requires that not more than five percent of the motor vehicle registration fee surcharges distributed to the Air District or distributed by the Air District to any public agency be used for administrative costs.

The Air District allocates forty percent of the motor vehicle registration fees (TFCA Funds) received to its County Program Manager Fund for the implementation of projects by the local designated County Program Managers (Program Managers). Pursuant to the TFCA legislation, a Program Manager may use up to five percent of the TFCA funds received from the Air District to administer the TFCA grant program.

It is the policy of the Air District not to allow services, purchases of goods, or grant projects to proceed without a fully-executed contract or grant agreement in place. Funding agreements to implement Board-approved Program Manager projects are typically not executed until after the beginning of the fiscal year.

#### DISCUSSION

Air District staff and the Program Managers have determined that an agreement that allows the Program Managers to incur reimbursable administrative costs associated with the administration of the TFCA Program at the beginning of each fiscal year would facilitate the administration of the program.

Air District staff and the Program Managers are working together to develop an agreement that would achieve this goal. Upon completion of the agreement, Air District staff will execute contracts with each TFCA County Program Manager to cover administrative costs for the 2008/2009 fiscal year.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT:

None. Approval of the recommended allocation will have no impact on the Air District's budget. TFCA revenues are generated from a dedicated outside funding source and passed through to County Program Managers. TFCA allocations do not impact the Air District's general fund or operating budget.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Andrea Gordon</u> Reviewed by: Jack M. Colbourn

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Smith and Members

of the Mobile Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 7, 2008

Re: Consideration of Recommendation for Approval to Reserve up to \$5

Million in TFCA Funding to Match Goods Movement Bond Funds for

Truck Retrofits at Ports and Intermodal Railyards

#### RECOMMENDED ACTION:

Consider recommending that the Board of Directors:

Reserve up to \$5 Million in TFCA Funding to match Goods Movement Bond Funds (I-Bond) for Truck Retrofits at Ports and Intermodal Railyards (Port trucks). Reserved funds would be capped at a \$5,000 per device limit in order to make monies available for up to 1,000 retrofits.

#### **BACKGROUND**

In November 2006, California voters authorized the Legislature to appropriate \$1 billion in bond funding to the California Air Resources Board (CARB) to quickly reduce air pollution emissions and health risk from freight movement along California's priority trade corridors. On February 28, 2008, ARB approved an allocation of \$140 million for the Bay Area trade corridor (\$35 million per year over the next four years.) This funding share represents 14% of the total funding that will be distributed statewide. Additionally, the ARB approved \$3.4 million as part of its early I-Bond grants for a shorepower project and a truck retrofit project at the Port of Oakland (Port).

Under the guidelines for the program, the Air District was then required to submit an application to ARB on April 4, 2008, for the remainder of the \$35 million available less the early grant amount and administrative costs (\$31.1 million). This application was a highly complex document comprised of four sections (Port trucks, other trucks, commercial marine craft and locomotives). Each required the Air District to justify why it will be able to administer the funds requested, describe any matching funds to be used, describe its outreach plan, describe its project application and ranking system, and describe its enforcement and monitoring mechanisms.

ARB staff has accepted the Air District's application and the following is a summary of what will be recommended to the ARB Board on May 22, 2008:

Table 1 -Summary of Projects and Funding Requested as Part of I-Bond Application

Project Type	Funding requested
Trucks at Ports and Intermodal railyards*	\$6.3 million
Other Goods movement trucks*	\$17.4 million
Locomotives	\$3.1 million
Marine harbor craft	\$4.3 million
Total	\$31.1 million

<sup>\*</sup>retrofits, repowers and replacements

#### **DISCUSSION**

As part of this application, Air District staff proposed to use \$5 million in TFCA funding to match bond monies for the retrofit of Port trucks with particulate traps to reduce diesel emissions. Staff proposed this approach based on the following:

- Diesel particulate emissions comprise 85% of the total risk from toxic air contaminants in the Bay Area and 20% of the total statewide emissions of diesel particulate generated by goods movement occur in the Bay Area.
- Particulate emissions are a serious health risk to communities in surrounding areas of intensive goods movement, such as the Port of Oakland.
- TFCA dollars are considered by ARB to be local funds that are the only source of monies eligible for match in this category.
- By making TFCA dollars available with a \$5,000 cap per device provided, the Air District can retrofit approximately 50% or 1000 trucks at the Port of Oakland effecting a significant and immediate reduction in diesel particulate matter.
- Port trucks are eligible for funding only for the first year of this program. Without retrofits, they will be unable to enter the Port of Oakland after December 31, 2009.
- I-Bond offers only \$5,000 to recipients to retrofit trucks. Port trucks require active retrofit devices costing approximately \$20,000. As the majority of possible recipients are independent owners, an additional \$5,000 from TFCA funding will make these devices more affordable.
- The Port of Oakland has offered (dependent on approval by its commission) to provide up to \$5 million in additional funding (see Attachment 1 letter of commitment from the Port of Oakland) for retrofits in order to further reduce the costs of retrofits for port truckers.
- With additional TFCA funds and monies from the Port of Oakland up to 70% of the retrofits costs would be covered for grantees seeking to retrofitting trucks.

Retrofit projects in this category remain below the \$90,000 per ton of emissions reduced required by the TFCA program.

**Allocation and Capping TFCA Funds** 

By adopting staff's recommendation to provide \$5 million in TFCA funding (with a cap of \$5,000 per device provided) to match I Bond funding, the Board of Directors would be

ensuring that:

Funds are available to deal with an immediate health threat in West Oakland and other

highly impacted communities.

Funds will still be available for the most cost effective emission reduction projects

under the program.

Additionally, TFCA funds provided would be utilized only for retrofits and any unused portion of the monies allocated would be returned to the TFCA Regional Fund to be

expended on eligible projects.

BUDGET CONSIDERATION/FINANCIAL IMPACT:

None. Approval of the recommended allocation will have no impact on the Air District's budget. TFCA revenues are generated from a dedicated outside funding source and passed through to County Program Managers. TFCA allocations do not impact the Air District's

general fund or operating budget.

Respectfully submitted,

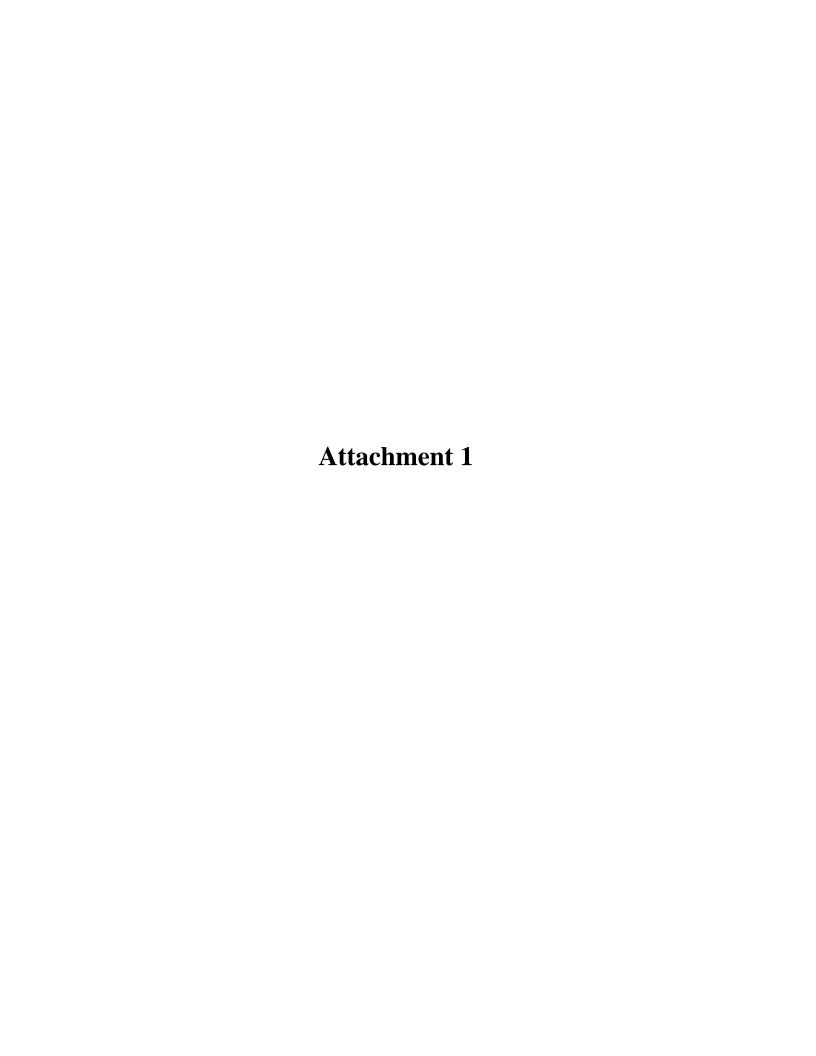
Jack P. Broadbent

Executive Officer/APCO

Prepared by: Damian Breen

Reviewed by: Jack M. Colbourn

3





OMAR R. BENJAMIN Executive Director

April 3, 2008

Mr. Jack P. Broadbent Executive Officer 939 Ellis Street San Francisco, CA 94109

RE: Letter of Intent - Air Quality Bond Funding Application

Dear Mr. Broadbent:

The Port of Oakland is very pleased to partner with the Bay Area Air Quality Management District (BAAQMD) in its application to leverage air quality project funding made available through the California State voter-approved Proposition 1B (the State Bond). We support the BAAQMD's overall funding request and commit to working with you to successfully implement air quality projects at the Port of Oakland. Towards this partnership, this letter expresses my intent to recommend that the Board of Port Commissioners ("Board") allocate Port funds as part of the funding for Year 1 truck retrofits.

Funding and Year 1 Projects

The Port understands that the BAAQMD is applying for State Bond funding to retrofit 1,000 Port drayage trucks retrofits with diesel particulate filters (DPFs) by June 30, 2009. This project would require approximately \$15 million, of which \$5 million would be provided by the State Bond and \$5 million by the BAAQMD Transportation Fund for Clean Air (TFCA) funds. The BAAQMD has asked the Port to make available funding to fill the \$5 million gap.

As you know, the Board approved on March 18, 2007, a policy which includes commitments to funding mechanisms and "early actions," as follows:

- 1. "The Board commits to adopting funding mechanisms, including the imposition of fees, to fund air emissions reduction measures. To the maximum extent possible, Port fee revenues shall leverage matching federal, state and private funds. Fees for the purpose of funding the measures shall be evaluated for legality and be enacted to the extent that they do not damage the Port's or its customers' market competitiveness."
- 2. "The Port will implement certain air emissions reduction measures prior to the dates that such measures are required by state or federal

regulations, in order to reduce the duration of people's exposure to emissions that may cause health risks ("Early Actions"). The Port shall implement, beginning in 2008, Early Action measures for the purpose of immediately reducing the impacts of Port-serving trucks and other Port operations on West Oakland and surrounding communities. These measures shall include (a) incentives for Early Action replacement and/or retrofit of older polluting truck engines, (b) mechanisms for enforcing the prohibition of Port truck parking or operation on neighborhood streets, including truck registration and tracking and c) feasible and cost-effective means of reducing ship idling emissions. In order to fund these Early Action measures, the Board will adopt truck or containers fees and apply for matching state and federal funds".

We understand that because the Board has not yet approved a specific container fee, part of which would be used to fund and implement air quality improvement projects (for example, the Port's Comprehensive Truck Management Plan, which includes a clean truck component), the California Air Resources Board staff and the BAAQMD are concerned that these funds may not be "reasonably available" for the purposes of the Year 1 State Bond application.

To address this concern, I will recommend to the Board the allocation of Port funds that would be available for disbursement when required in order to fill the funding gap identified above. However, the guarantee of these funds is subject to the Board's review of a public report and decision at a public meeting. Please be assured that Port staff and management support the requisite allocation of funds and will recommend all appropriate action to our Board. We expect to present this item to our Board within approximately the next 60 to 90 days.

Finally, in addition to the 1,000 retrofits proposed for State Bond funding, the Port is evaluating the possibility of implementing a supplemental financing program to retrofit Port drayage trucks that do not meet the enrollment period for the State Bond program. We estimate this may represent as many as 500 trucks (there are an estimated 1,500 Port drayage trucks of model years 1994 through 2003.

#### Funding and Projects (Years 2, 3, and 4)

In addition to the Year 1 plan, as outlined above, the Port expects to seek State Bond funding for several projects, including but not limited to truck replacements and cold ironing. While we do not know what those funding requests will be, they are likely to fall in the range of \$10-15 million per project.

#### Outreach

Implementation of an aggressive truck retrofit program such as the one proposed through this application will require extensive outreach with numerous trucking enterprises that serve the Port of Oakland seaport. As you know, the majority of truckers serving the Port are independent owner-operators. In order to ensure that the projected 1,000 retrofits are

accomplished by the "early action" State Bond deadline of June 1, 2009, the Port commits to working closely with the BAAQMD staff to perform the most effective outreach. More specifically, we commit to:

- Review and/or co-author outreach materials;
- Leverage our contacts with trucking enterprises to facilitate the dissemination of information about retrofit opportunities;
- Co-host meetings with trucking enterprises that serve the Port of Oakland seaport;
   and
- Ensure that information about the retrofit program is available at the trucker information trailer/center, to be opened in Spring 2008 in the seaport's Outer Harbor area.

If you require additional information, please do not hesitate to contact me or Steve Gregory, Acting Manager, Maritime Ancillary Services, of my staff at 510-627-1363. We look forward to our continued partnership with the BAAQMD to improve air quality locally and regionally as quickly as feasible.

Sincerely,

Omar R. Benjamin Executive Director

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson, Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 14, 2008

Re: Report of the Stationary Source Committee Meeting of May 19 2008

#### **RECOMMENDED ACTION**

Receive and file.

#### BACKGROUND

The Stationary Source Committee will meet on Monday, May 19, 2008.

The Committee will receive the following reports and presentations:

- A) Overview of Process for Settlement Notices of Violations;
- B) Status of Selected Bay Area Projects; and
- C) Status of Proposed Regulation 6; Rule 3: Wood Burning Devices.

Attached are the staff reports presented in the Stationary Source Committee packet for your review.

Chairperson, Scott Haggerty will give an oral report of the meeting.

#### BUDGET CONSIDERATION/FINANCIAL IMPACT

None.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Mary Ann Goodley

Attachment(s)

# BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Haggerty and Members

of the Stationary Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 12, 2008

Re: Overview of Process for Settlement of Notice of Violations

#### **RECOMMENDED ACTION:**

Receive and file.

#### **BACKGROUND**

Staff will present an overview of the Air District's process for settlement of Notice of Violations.

#### **BUDGET CONSIDERATION AND FINANCIAL IMPACT:**

None.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

### BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Haggerty and Members

of the Stationary Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 13, 2008

Re: <u>Status of Selected Bay Area Projects</u>

#### RECOMMENDED ACTION:

Receive and file.

#### BACKGROUND

In recent months, public interest has focused on six Bay Area projects that are under the Air District's regulatory authority. These projects are as follows:

- 1. Chevron Energy and Hydrogen Renewal Project
- 2. Alco Iron & Metal Company Pyrolysis Furnace
- 3. Hayward Power Plants Russell City Energy Center and Eastshore Energy Center
- 4. Hanson Permanente Cement Plant Increase in Petroleum Coke Usage
- 5. Lennar Bay View Hunters Point Shipyard Parcel A' Redevelopment Project
- 6. San Francisco Energy Reliability Project

#### **DISCUSSION**

Staff has prepared Fact Sheets for each of these projects that provide background information, a summary of public comments/issues, and an update on current project status. These Fact Sheets are attached. Staff will provide the committee with a brief summary of these materials at the meeting on May 19, 2008.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Brian Bateman</u> Reviewed by: <u>Jeffrey McKay</u>

#### Fact Sheet Chevron Energy & Hydrogen Renewal Project Permit Application for Refinery Modernization

#### **Background**

- In June 2005, Chevron Products Company (Chevron) submitted a permit application (Application #12842) for its Energy and Hydrogen Renewal Project (Renewal Project) at its Richmond. Refinery. Chevron has subsequently made numerous revisions to the details of the Renewal Project in terms of the type and size of the sources and abatement devices included in the project. The City of Richmond is the CEQA lead agency for the project.
- The Renewal Project consists of a number of component projects, including Hydrogen Plant Replacement, Power Plant Replacement, Reformer Replacement, and Hydrogen Purity Improvements. In general, the project would modify, replace and install typical refining equipment such as piping, heat exchangers, instrumentation, catalytic reactors, fractionation equipment, pumps, compressors, furnaces, tanks, hydrogen sulfide absorption capacity, hydrogen generation capacity and their associated facilities, including steam and electrical generation as well as some refinery buildings and infrastructure. These changes would include construction and installation of new equipment as well as replacement of or modifications to existing equipment.
- Chevron's stated primary objectives for the Renewal Project are:
  - 1. Replace existing facilities with modern facilities providing improved reliability, energy efficiency, and additional environmental controls.
  - 2. Ensure the Refinery's ability to process future crude and gas oil supplies.
  - 3. Decrease the amount of energy imported by the Refinery.
  - 4. Increase the portion/percentage of the Refinery's total gasoline production that can meet California specifications and be distributed to local markets by 300,000 gallons/day or six percent over current Refinery production levels.
  - 5. Invest in Refinery upgrades that produce a competitive return on capital.
- The Renewal Project would not increase refinery use of crude oil beyond currently permitted levels, although process upgrades would allow the refinery to use a wider range of crude oils.
- Net annual emissions of nitrogen oxides (NOx), sulfur dioxide (SO2) and particulate matter (PM) would decrease by 105 ton/yr, 22 ton/yr, and 6 ton/yr, respectively, as a result of the Renewal Project (Jan. 2008 Final EIR figures). Net emissions of precursor organic compounds (POC) are expected to be mitigated to less than the 15 ton/yr CEQA significance threshold, and CO emissions would increase by 82 ton/yr. [Net emissions figures are determined based on actual emissions for existing sources, and potential to emit for new/modified sources.]
- The Air District has performed a health risk screening analysis (HRSA) for the Renewal Project. The results of the most recent HRSA are a maximum cancer risk is 2.1 in one

million, a maximum chronic hazard index of 0.3, and a maximum acute hazard index of 1.0. These health risk levels comply with the project risk standards in Air District Reg. 2-5.

#### Public Comments/Issues

- Because the net emissions from the Renewal Project are below thresholds for public notification in Air District regulations, no formal public comment period will be required prior to issuance of the Authority to Construct. Nonetheless, the Air District held an informational meeting in the Richmond community to discuss the project on February 13, 2008. The meeting was well attended and helped the public understand both the project and the Air District's permit process. The Air District agreed to make draft permit documents available to meeting attendees in advance of permit issuance.
- Air District staff attended public meetings held by the City of Richmond's Design Review Board and Planning Commission on the Renewal Project. Staff provided testimony regarding air quality issues at these meetings.
- Air District staff has worked closely with City of Richmond staff to provide assistance in addressing air quality issues raised by the public during the EIR review process.
- Air District staff has met with representatives of Communities for a Better Environment (CBE) to discuss their concerns regarding crude slates that the facility will handle in the future. CBE has expressed concerns regarding potential emissions increases caused by the handling of perceived "dirtier" crude slates. CBE has requested that the City of Richmond impose limits on the facility's crude slates based on baseline information.
- The State Attorney General's Office has expressed concerns regarding the adequacy of greenhouse gas mitigation measures contained in the EIR.

#### **Project Status**

- Air District staff is working to finalize the evaluation of the Renewal Project permit application, and expects to be in a position to issue a conditional Authority to Construct shortly after the project's EIR is certified. Air District staff has been meeting with Chevron and Praxair (owner/operator of the proposed hydrogen plant) at least once every two weeks in order to achieve this goal.
- At a meeting in April, the Richmond Planning Commission directed City staff to better address crude slate and greenhouse gas issues raised by members of the public. The next public hearing for consideration of certification of the project's EIR is scheduled for June 5, 2008. The Air District cannot issue a permit for the project until after the EIR is certified, and any potential appeals that maybe filed on the EIR certification are resolved.

# Fact Sheet Alco Iron & Metal Company Permit Application for a Pyrolysis Furnace

#### **Background**

- Alco Iron & Metal Company has locations in Vallejo, Stockton, and San Leandro. These facilities process and recycle used and surplus steel, aluminum, and stainless steel products.
- On April 23, 2007, the Alco facility in San Leandro submitted an accelerated permit application to the Air District (Application #16042) for a small propane-fired pyrolysis cleaning furnace primarily for the removal of varnish, epoxy, or other organic material from electric motor stators and other electrical parts for recovery of primary base metals, such as copper.
- Pyrolysis cleaning furnaces are commonly used in the recycling industry, and are specialized
  ovens that thermally decompose varnish, epoxy and other organic materials at 750 to 800
  degrees Fahrenheit in the absence of oxygen. Organic residues are vaporized off of the metal
  parts leaving them free of any organic material.
- The furnace has an afterburner chamber that operates in excess of 1400 degrees Fahrenheit and with a residence time of one half second or greater. The abated emissions consist primarily of water vapor and carbon dioxide and the discharge is smokeless and odorless.
- Air District staff estimates criteria pollutant emissions from the furnace to be well below the 10 lb/day New Source Review (NSR) thresholds in Air District Reg. 2-2 as follows: 0.4 lb NOx/day; 0.8 lb CO/day; 0.2 lb HC/day; 0.2 lb PM/day; and 0.03 lb SOx/day. Emissions of toxic air contaminants are estimated to be below the Toxics NSR thresholds given in Air District Reg. 2-5.
- Shortly after receipt of the permit application, the Air District issued a temporary Permit to Operate for the furnace under the Air District's Accelerated Permitting Program. [The Air District's Accelerated Permitting program was established in response to the requirements of California's Air Pollution Permit Steamlining Act of 1992. It allows for installation and operation of minor sources of air pollution (i.e., sources with criteria and toxic pollutant emissions less than NSR thresholds) during the time that a permit application is being evaluated.]
- A health risk screening analysis (HRSA) was performed for the furnace using conservative toxic emission factors derived from source testing at more highly emitting scrap incinerators (the only similar units where test data are available). The results of the HRSA indicate that the maximum cancer risk for off-site workers is 0.1 in a million, and the maximum cancer risk for residents is 0.003 in a million. These health risks are well within established project risk standards in Air District Reg. 2-5.

#### Public Comments/Issues

- Shortly after the temporary Permit to Operate was issued for the Alco furnace, a representative of Greenaction requested a meeting with Air District staff to discuss concerns with the project. Air District staff participated in this meeting via teleconference in June 2007. A follow-up meeting was subsequently held with members of Greenaction, and Healthy San Leandro Environmental Collaborative (HSLEC), in September 2007. The Air District agreed to the group's request to hold a public comment period before issuing the final Permit to Operate (the applicant agreed to extend the permit evaluation period for this purpose). The Air District also agreed to have a source test performed on the furnace to verify that dioxin emissions are below detectable levels as expected.
- The public comment period for the project began on November 7, 2007. A public notice was mailed to all addresses located within one mile of the facility, and a notice was also published in the local newspaper.
- Approximately 20 sets of written comments were received on the project. None provided any substantive evidence that the furnace would not comply with applicable air quality requirements. The Air District declined a request for a public hearing on the permit decision, as ample opportunity for public input had already been provided, and because the furnace is a very minor source of air pollution.
- In September 2007, based on concerns expressed by HSLEC, the City of San Leandro began an investigation as to whether the furnace required a use-permit from the City. Alco subsequently disconnected the furnace from electrical and gas feeds and rendered the equipment inoperative pending a decision from the City on the use-permit issue. The source testing that the Air District had agreed to conduct was postponed due to the furnace's inoperative status.

#### **Project Status**

- In mid-April 2008, the City of San Leandro informed Alco that a permit application must be submitted to the City by May 23, 2008, or the furnace removed from the property.
- The Air District is currently awaiting a decision from the applicant as to whether it has
  decided to remove the furnace from the facility, or apply to the City of San Leandro for a usepermit.

#### Fact Sheet

#### Hayward Power Plants: Russell City Energy Center and Eastshore Energy Center Permit Applications for Two Power Plants

#### Background: Russell City Energy Center (RCEC)

- The Russell City Energy Center (RCEC) is a proposed 600-MW natural gas fired combined cycle power plant to be located in Hayward. The project was originally licensed in 2002, but the location was amended in 2006 to a site 1,300 feet from the original project site. On November 28, 2006, the project's owner/operator, Calpine Corporation, submitted an application to the Air District (Application #15487) for the amended RCEC. Calpine also submitted an application for an amended Certification to the California Energy Commission (CEC). The CEC is the licensing authority for power plants with a generating capacity of 50 MW or greater.
- The RCEC includes two gas turbines and two heat recovery boilers. In accordance with Air District Reg. 2-2, this combustion equipment must use the Best Available Technology (BACT) to minimize emissions. BACT requirements for the project are met with the use of selective catalytic reduction (SCR) systems, oxidation catalysts, the exclusive use of natural gas fuel, and modern combustion controls. The project is also subject to emission offset requirements, Prevention of Significant Deterioration (PSD) analysis requirements, and health risk screening analysis (HRSA) requirements.
- On June 19, 2007, the Air District issued a Final Determination of Compliance (FDOC) for the amended RCEC, concluding that the project, with appropriate permit conditions, would comply with all applicable air quality requirements.
- On September 26, 2007, the CEC approved the RCEC and granted an amended power plant license. The Air District subsequently issued the amended Authority to Construct for the RCEC on November 1, 2007.

#### Background: Eastshore Energy Center (Eastshore)

- Eastshore is a proposed 115.5-MW natural gas fired power plant to be located in Hayward just over one-half mile from the RCEC site. A permit application for Eastshore was submitted to the Air District (Application #15195) by Tierra Energy on October 2, 2006. Tierra Energy also submitted an Application for Certification to the CEC for the Eastshore project.
- The Eastshore project consists of 14 internal combustion engine generator sets that are 11,660 horsepower each. In accordance with Air District Reg. 2-2, the engines must use BACT to minimize emissions. BACT requirements for the project are met with the use of SCR systems, oxidation catalysts, the exclusive use of natural gas fuel, and modern combustion controls. The project is also subject to emission offset and HRSA requirements.

- On October 17, 2007, the Air District issued an FDOC for the Eastshore project, concluding that the project, with appropriate permit conditions, would comply with all applicable air quality requirements.
- The CEC released its Final Staff Assessment for Eastshore on November 9, 2007. Air District staff provided testimony regarding air quality issues at the CEC Evidentiary Hearing on December 12, 2007.

#### Public Comments/Issues: RCEC

- The Air District held a public comment period at the time of issuance of a Preliminary Determination of Compliance for the project. No comments were received on the project from members of the public.
- Requests were made to the CEC by several parties to intervene and reopen the administrative
  proceedings and evidentiary record for the RCEC project after the amended power plant
  license was issued. The CEC denied petitions for intervention and reconsideration on
  November 11, 2007. The CEC order was appealed to the California Supreme Court, and the
  Court subsequently declined to hear the case.
- A resident of Hayward filed an appeal of the Authority to Construct for the RCEC with the Air District's Hearing, and a hearing was held on March 6, 2008. The Hearing Board dismissed the appeal. The resident also filed an appeal with the EPA's Environmental Appeals Board (EAB) regarding the PSD permit issued by the Air District. No decision on this matter has been issued by the EAB to date.

#### Public Comments/Issues: Eastshore

- The Air District held a public comment period at the time of issuance of a Preliminary Determination of Compliance for the Eastshore project. The Air District received over 500 comments. Members of the public expressed numerous concerns regarding air quality impacts from the Eastshore project, as well as the RCEC project. The Air District revised several proposed permit conditions in response to comments received.
- The Air District provided responses to comments on October 24, 2007.

#### Project Status for RCEC and Eastshore Projects

- Calpine has not begun construction of the RCEC. The Air District is awaiting a decision on the PSD permit appeal from the EAB.
- The Eastshore project has not yet been approved by the CEC. The presiding Energy Commissioner is due to release a Presiding Member Proposed Decision for the project in late May or early June 2008. This document will be circulated and subject to public comment, and may be revised to address public comments received. The full commission will then consider the matter.

# Fact Sheet Hanson Permanente Cement Plant Permit Application for an Increase in Petroleum Coke Usage

#### **Background**

- The Hanson Permanente Cement Plant is located in Cupertino. This facility excavates limestone from an on-site quarry for use as a raw material. The raw materials are crushed into a fine powder and blended in the correct proportions. This blended raw material is heated in a rotary kiln (16 feet in diameter and 250 feet long) where it reaches a temperature of about 2,800 degrees Fahrenheit. The material formed in the kiln, known as "clinker", is subsequently grinded and blended with gypsum to form cement.
- Nitrogen oxides (NOx), sulfur dioxide (SO<sub>2</sub>), and particulate matter (PM), are the primary criteria air pollutants emitted from cement manufacturing. Small quantities of volatile organic compounds (VOC), including the toxic air contaminant (TAC) benzene, are also emitted from incomplete combustion in the kiln. TAC emissions also include trace metals such as mercury, cadmium, chromium, arsenic, nickel, and manganese. The kiln exhaust is equipped with NOx and SO<sub>2</sub> continuous emissions monitors to determine compliance with applicable emission limitations. PM and metallic TAC emissions are controlled at the facility by fabric filtration, which is used at various material crushing, grinding, and loading operations, and at the kiln.
- On November 7, 2006, the Hanson facility submitted a permit application to the Air District (Application #15398) requesting a change in conditions to increase the allowable usage of petroleum coke at the kiln from 8 ton/hr to 20 ton/hr. This permit condition change would allow the facility to burn exclusively coke as a fuel instead of the existing fuel mixture of 90% coal and 10% coke.
- The results of the Air District's evaluation of this project indicated that the fuel switch would not result in a significant increase in criteria or toxic air pollutant emissions. The project did not trigger requirements for public notification in Air District regulations, and was determined to be exempt from CEQA. On May 11, 2007, after completion of an evaluation that indicated that the proposed project would meet all applicable regulatory requirements, the Air District issued the facility a conditional permit to burn up to 20 tons/hr of petroleum coke. The facility started using 100% petroleum coke as a fuel on May 30, 2007. In December 2007, the facility conducted detailed emissions performance tests for criteria and toxic air pollutants to meet the requirements of its permit and an applicable EPA National Emission Standard for Hazardous Air Pollutants (NESHAP).
- The Hanson facility submitted an associated permit application on October 31, 2007, for a minor revision to its Title V permit to incorporate the permit conditions for the change in fuel usage into its Title V permit. On February 25, 2008, the Air District submitted the Title V permit minor revision to EPA for review. On April 8, 2008, EPA responded to the Air District with a request for a detailed analysis of criteria pollutant emissions changes as a result of the increased coke usage. EPA indicated that, upon receipt of this information from the Air District, a new 45-day EPA review period would be initiated.

#### Public Comments/Issues

- In November 2007, Air District staff met with representatives of the West Valley Citizen Air Watch (WVCAW) to discuss the Hanson Quarry Reclamation Project, and other air quality issues associated with the Hanson facility. The Reclamation Project entails modification of the existing Reclamation Plan for mining and reclamation activities at the facility's quarry, and would extend the quarry's termination date by 25 years. WVCAW submitted a lengthy set of questions to the Air District regarding the Reclamation Project, and other aspects of the facility's existing operation. The Air District finalized a response to this information request in March 2008. The Air District has subsequently processed a number of public records requests submitted by WVCAW regarding information associated with the Hanson facility.
- WVCAW has expressed concerns over solid fuels used at the Hanson facility, including coke, and believes that burning cleaner fuel such as natural gas would be a better idea. WVCAW has also expressed concerns over a number of other air quality issues regarding the Hanson facility (e.g., the high volume of truck traffic to and from the facility), and has requested that the Air District locate an ambient air monitor in the nearby downwind area.

#### **Project Status**

- In response to EPA's request, Air District staff is gathering and evaluating data from source tests and continuous emissions monitors for the purpose of completing the detailed analysis regarding pollutant emission changes associated with the permitted increase in petroleum coke usage at the Hanson facility. This analysis is expected to be completed and submitted to EPA in June 2008. To date, the available information supports the Air District's finding that the project did not result in a significant increase in criteria or toxic air pollutant emissions. Hanson has also submitted information indicating that the project did not increase greenhouse gas emissions, and the Air District is working to confirm this.
- Hanson has subsequently submitted two permit applications for additional changes to fuels used in its kiln: (1) Application #16848 is a request to further increase the permitted coke usage from 20 ton/hr to 27 ton/hr, and (2) Application #16612 is a request to use biofuels in the kiln. Both of these applications are currently incomplete and have been placed on an inactive status at the request of the applicant. Upon activation, Air District staff will evaluate whether these projects trigger requirements for environmental impact review under CEQA.
- Air District staff has contacted representatives of Hanson for the purpose of conducting outreach to truckers regarding the availability of goods movement program grants to reduce emissions from on-road trucks using the facility.
- Air District staff is exploring issues associated with locating an air monitoring station in the vicinity of the Hanson facility as requested by community members.
- Santa Clara County indicates that the Hanson Quarry Reclamation Plan Amendment is currently on hold pending additional geologic studies.

#### Fact Sheet

# Lennar Bay View Hunters Point Shipyard Parcel A' Redevelopment Project <u>Asbestos Dust Mitigation Plan</u>

#### **Background**

- In 2005, the Board of Supervisors of the City and County of San Francisco, and the San Francisco Redevelopment Agency, approved the transfer of Parcel A' of the Bay View Hunters Point Shipyard to Lennar BVHP, LLC ("Lennar") for a redevelopment project in which Lennar plans to construct approximately 1,600 attached single family homes.
- Parcel A' is located in an area that contains naturally occurring asbestos (NOA), which is a term used for several types of fibrous minerals found in ultramafic and serpentine rock. Grading and construction activities at the site are subject to requirements of CARB's Asbestos Airborne Toxic Control Measure for Construction, Grading, Quarrying, and Surface Mining Operations ("the ATCM"), which is intended to limit the public's exposure to NOA.
- The ATCM requires that construction and grading operations be conducted in accordance with an Asbestos Dust Mitigation Plan (ADMP) that has been approved by the local air district. ADMPs must contain dust mitigation measures addressing topics such as the control of dust tracked out from the construction site, and the limitation of dust emissions from the offsite transportation of excavated soil. The ATCM also allows air districts to require that an ADMP provide for ambient air monitoring for asbestos.
- On October 7, 2005, the Air District approved the ADMP that Lennar submitted pursuant to the ATCM. The ADMP includes all the dust mitigation measures the ATCM mandates, and further requires Lennar to conduct air monitoring for asbestos and establishes specific action levels based on air monitoring results. The ADMP includes, among other mitigation measures, measures to suppress dust during earth moving activities; prevent track-out of dust onto public roads; limit the emission of dust from soil storage piles and during offsite soil transport; and stabilize the ground after construction.
- In order to protect public health, the Air District incorporated into the ADMP requirements that Lennar take action to reduce the concentration of asbestos in the air around Parcel A' when the ADMP-required air monitors indicate asbestos concentrations have reached either of two action levels. The Air District based the action levels on health risk assessment protocols established by the State Office of Environmental Health Hazard Assessment (OEHHA). The first action level in the ADMP is set at 1,600 asbestos structures per cubic meter and requires that Lennar notify the Air District and implement more stringent dust control measures. The second action level in the ADMP is set at 16,000 asbestos structures per cubic meter and requires Lennar to stop work until asbestos levels decline.
- The Air District considers the action levels established in the approved ADMP to be conservative and health protective because they are based on annual average concentrations and assume continuous exposure over a 70-year lifetime. Exceeding the action levels on an occasional basis will not cause any significant increase in health risk.

- Based on ambient asbestos monitoring data, and using risk assessment protocols established by OEHHA, the Air District has estimated the cancer health risk associated with NOA released by construction and grading activity at Parcel A' by monitoring station as follows: Station HV1 2.0 in a million, Station HV2 1.2 in a million, Station HV4 2.5 in a million, Station HV5 1.0 in a million, Station HV6 0.62 in a million. These risk estimates are well below established significance levels for projects.
- The Air District issued the following two Notices of Violation (NOVs) to Lennar alleging violations of the ADMP: NOV#A46068, issued 9/9/06, alleges a failure to properly conduct air monitoring for a period of time, and a failure to provide a gravel truck wheel wash bed at an exit road. NOV#A46075, issued 10/26/07, alleges the overfilling of trucks with material and a failure to maintain wheel wash beds free of accumulated material.

#### Public Comments/Issues

• Air District staff met with Bay View Hunters Point (BVHP) community members to discuss concerns regarding health effects resulting from construction activities at the Parcel A' site, and in particular Lennar's violations of its ADMP. Air District staff met with Minister Christopher Mohammed first on November 14, 2007, and again on March 18 and April 15, 2008, along with other community members of BVHP.

#### **Project Status**

- Lennar has completed major grading at Parcel A', though other work subject to the ATCM continues. The Air District continues to conduct frequent, regular inspections to determine compliance with the ATCM.
- The violations at the Parcel A' site were corrected by Lennar shortly after the NOVs were issued by the Air District. Final disposition of the NOVs is pending.

# Fact Sheet San Francisco Electric Reliability Project Permit Application for a Peaking Power Plant

#### Background

- The City and County of San Francisco is proposing to construct and operate a peaking power plant at the corner of 25<sup>th</sup> and Maryland Streets in the Potrero District of San Francisco on a 4-acre site of City-owned land. The project is known as the San Francisco Electric Reliability Project (SFERP). It is the City's belief that the SFERP, along with a separate smaller power plant to be located at the San Francisco International Airport, will allow for the shutdown of the existing Mirant Potrero Power Plant.
- On March 25, 2005, the City submitted a permit application (Application #12344) to the Air District for the SFERP. The proposed project is a nominal 145-megawatt (MW) simple-cycle power plant, consisting of three natural gas-fired, General Electric LM 6000 gas turbines, and associated equipment. An Application for Certification was also filed with the California Energy Commission (CEC). The CEC is the lead agency responsible for licensing thermal power plants with a power output of 50-MW or greater.
- In accordance with Air District Reg. 2-2, the combustion turbines must use the Best Available Technology (BACT) to minimize emissions of nitrogen oxides (NOx), precursor organic compounds (POC), and carbon monoxide (CO). Emissions of all regulated air pollutants will be less than 100 tons per year; therefore, the SFERP will not be a Major Facility under Air District regulations, nor will it trigger federal Prevention of Significant Deterioration (PSD) analysis requirements.
- Each gas turbine will be equipped with evaporative inter-cooling and water injection to minimize NOx emissions. NOx emissions will be further reduced through the use of a selective catalytic reduction (SCR) system using ammonia injection. Each turbine will also be equipped with an oxidation catalyst to reduce CO and POC emissions to achieve BACT-levels of control. The gas turbines will exclusively use commercial natural gas as a fuel to further minimize emissions of various regulated pollutants including SO<sub>2</sub> and particulate matter.
- The Air District performed a health risk screening analysis (HRSA) for the project. The results of the HRSA indicate that the maximum increased cancer risk from the project is less than 1.0 in one million. Also, the non-cancer hazard index was determined to be less than 1.0. These cancer and non-cancer health risks meet the requirements of the Air District's Reg. 2-5.
- Emission increases of POC and NOx from the project will be mitigated by the purchase of emission reduction credits (ERCs) from offset holders within the City of San Francisco. The CEC has also required that PM emission increases from the project be mitigated.

- The impact of the SFERP on ambient air quality was evaluated using air dispersion models. The results of this analysis indicate that the project would not interfere with the attainment or maintenance of applicable ambient air quality standards.
- In January of 2006, the Air District issued a Final Determination of Compliance (FDOC) for the SFERP, concluding that the project, with appropriate permit conditions, would comply with all applicable air quality requirements.
- On October 3, 2006 the CEC approved the SFERP and granted a power plant license.

#### Public Comments/Issues

- The Air District held a public comment period at the time of issuance of a Preliminary Determination of Compliance for the project. Several comment letters were received from community groups and individuals. Concerns were expressed about air quality and environmental justice issues.
- Four CEC workshops were conducted between August 2005 and January 2006. Air District staff was in attendance at all of these workshops to address any comments and questions on air quality issues.
- In February 2006, several environmental groups filed an appeal on the Air District's FDOC to the Air District's Hearing Board. The Hearing Board denied the appeal on April 20, 2006.
- In February 2007, an appeal was filed with the California Supreme Court on the CEC's approval of the SFERP. Plaintiffs claimed that the proposed project would endanger public health or welfare, violate the Federal Clean Air Act, and lower the value of their real properties. The California Supreme Court denied the plaintiff's appeal.
- On September 24, 2007, plaintiffs filed a lawsuit in Federal Court seeking an injunction against the project. The Federal Court dismissed the plaintiffs' lawsuit.

#### **Project Status**

- The City is currently in the final stages of issuing the necessary approvals to move forward with the SFERP, and has held a number of public hearings on the matter over the last six months. Air District staff participated in several of these public hearings at the request of the City.
- On April 2, 2008, the City surrendered the required ERC certificates to the Air District for the SFERP, and requested the issuance of an Authority to Construct. The Air District is currently processing this request. Air District staff believes that recent requests for the Air District to hold a public hearing prior to issuance of the Authority to Construct are not justified given that ample opportunities for public input have already been provided.

### BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Haggerty and Members

of the Stationary Source Committee

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 12, 2008

Re: <u>Status Report on Proposed Regulation 6, Rule 3: Wood-Burning Devices</u>

#### RECOMMENDED ACTION:

Receive and file.

#### **BACKGROUND**

The Air District identified control of wood smoke emissions from wood-burning devices in its "Particulate Matter (PM) Implementation Schedule," created pursuant to SB 656 in 2005, and began development of a comprehensive wood smoke strategy. During the 07/08 winter the Air District experienced 7 days over the 35  $\mu$ g/m³ 24-hr National standard, and ambient air monitoring data indicates that residential wood smoke contributes the largest fraction of PM<sub>2.5</sub>, comprising up to 33% of peak winter PM<sub>2.5</sub> levels. The Air District will likely be classified as non-attainment for the National standard and unable to attain that standard without a wood smoke reduction rule.

Staff reviewed current efforts at other districts, as well as past Air District efforts, in order to develop the most effective regulatory language. The Air District held seven (7) public workshops on proposed draft rule Regulation 6, Rule 3, "Wood-Burning Devices", in November 2007. The initial public comment period for the draft new rule closed on December 10, 2007. Based on comments received and need for further rule clarification, staff revised the rule and presented the revised draft at the March 17, 2008, Stationary Source Committee meeting. Staff summarized the public workshop comments received as of that date and identified next steps in the rule development process.

Staff held additional informational meetings this past April in nine (9) locations around the Bay Area in order to emphasize the adverse health impacts of PM, identify increased outreach efforts and outline enforcement procedures. Active participants during both sets of public meetings included representatives of the American Lung Association, the Hearth, Patio and Barbecue Association (manufacturers and vendors of wood-burning-device-related equipment) and many individual residents, and both verbal and written comments have been received on the proposed rule.

During this same time staff issued a Notice of Preparation for an Environmental Impact Report (EIR). The public comment period for that ended April 11, 2008; no comments were received. Subsequently, staff noticed the EIR for Public comment on May 5, 2008. The deadline for public comment for the EIR is June 18, 2008.

#### **DISCUSSION**

Staff will provide the Committee with the following information:

- Rule Development Process for Reg 6-3;
- Environmental Impact Report for the rule;
- Issues expressed at the public meetings;
- Next steps toward public hearing.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Janet Glasgow</u> Reviewed by: <u>Kelly Wee</u>

### BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

To: Chairperson Jerry Hill and Members

of the Board of Directors

From: Jack P. Broadbent

Executive Officer/APCO

Date: May 12, 2008

Re: Public Hearing to Consider Adoption of Proposed Amendments to

District Regulation 3: Fees, and Approval of Filing of a CEQA Notice of

Exemption

#### **RECOMMENDED ACTION:**

Adopt District staff's proposed fee amendments with an effective date of July 1, 2008, and approve filing of a Notice of Exemption from the California Environmental Quality Act.

#### **BACKGROUND**

At the Board of Directors' meeting on April 16, 2008, staff presented proposed amendments to District Regulation 3: Fees, for the next fiscal year. No action was taken to adopt the fee amendments because under State law the adoption or revision of certain types of fees requires two public hearings separated by at least 30 days. Staff is recommending that the Board adopt the proposed fee amendments at the May 21, 2008 Board meeting with an effective date of July 1, 2008.

#### PROPOSED FEE AMENDMENTS

Staff's fee proposal for FYE 2009 features a new Greenhouse Gas (GHG) Fee Schedule. The GHG Fee Schedule would recover the costs of the District's Climate Protection Program activities related to stationary sources of air pollution (approximately \$1.1 million for FYE 2009). The new GHG fee would be assessed on an annual basis to permitted facilities with GHG emissions at a rate of \$0.044 per metric ton of carbon dioxide equivalent emissions. Emissions of biogenic carbon dioxide, which are generally not associated with causing climate change, would not be subject to GHG fees.

Two new equipment registration fees are proposed as follows: (1) a registration fee for non-halogenated dry cleaning machines that are exempt from District permit requirements, but that are required to register under District Regulation 8, Rule 17, and (2) a registration fee that would apply to those diesel engines that are exempt from District permit requirements, but that need to be registered with the District in order to comply with CARB regulations.

Staff's fee proposal includes percentage increases for most existing fees. The increase for an individual fee schedule would be based on the magnitude of the cost recovery gap for

that schedule as indicated in the 2008 Cost Recovery Study. Fee schedules with cost recovery gaps would be increased by 3, 6, 9, or 15 percent. Fee schedules without cost recovery gaps would not be increased. Fees that are administrative in nature would be increased by 6 percent.

The attached Staff Report contains additional details regarding the proposed amendments to Regulation 3 including the complete text of the proposed changes prepared in strikethrough (deletion of existing text) and underline (new text) format. Responses to comments received on the staff proposal are also provided.

The proposed regulatory amendments include one non-substantive change that was made after the Public Hearing Notice was issued and that does not require a continuance of the public hearing. This change was the correction of a typographical error in the Global Warming Potential value listed in Schedule T for the Greenhouse Gas PFC-3-1-10, to "7,000" (incorrectly labeled in the April 7, 2008 draft as "7,00").

#### BUDGET CONSIDERATION/FINANCIAL IMPACTS

The proposed fee amendments would increase fee revenue for FYE 2009 by approximately \$3.4 million from projected revenue levels in the current fiscal year budget, representing an increase of 13.9 percent (10.7 percent, on an inflation-adjusted basis). With these increased revenues, the District has prepared a balanced budget for FYE 2009 that does not require transfers from the Undesignated Reserve Fund.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: <u>Brian Bateman</u> Reviewed by: <u>Jeffrey Mckay</u>

Attachment(s)



### STAFF REPORT

# PROPOSED AMENDMENTS TO BAAQMD REGULATION 3: FEES

MAY 12, 2008

**Engineering Division Bay Area Air Quality Management District** 

#### 1. EXECUTIVE SUMMARY

District staff has prepared proposed amendments to District Regulation 3: Fees, for Fiscal Year Ending (FYE) 2009 (i.e., July 1, 2008 to June 30, 2009) that would increase revenue to enable the District to address increasing regulatory program activity costs, and continue to move toward more complete cost recovery. A recently completed 2008 Cost Recovery Study indicates that a significant cost recovery gap exists. For the most recently completed fiscal year (FYE 2007), fee revenue covered 58 percent of direct and indirect program costs, leaving a gap of \$16.5 million to be filled with county revenue derived from property taxes.

The proposed amendments would increase fee revenue in FYE 2009 by approximately \$3.4 million from projected revenue levels in the FYE 2008 budget, representing an increase of 13.9 percent. For reference, the most recent annual increase in the Consumer Price Index (CPI) for the Bay Area (i.e., from Calendar Year 2006 to 2007) was 3.2 percent.

District staff is proposing amendments to existing fee schedules that are based on the magnitude of the cost recovery gap identified in the 2008 Cost Recovery Study for each schedule. Fee schedules with the largest cost recovery gaps would be increased by 15 percent. Fee schedules with less significant cost recovery gaps would be increased by 9 percent, 6 percent, or 3 percent. Fee schedules with no cost recovery gaps would not be increased. Fees that are administrative in nature would be increased by 6 percent.

A new Greenhouse Gas (GHG) fee schedule is also proposed. The revenue from this fee schedule (\$1.1 million in FYE 2009) would help recover the costs of the District's Climate Protection Program activities related to stationary sources of air pollution. The new GHG fee would be assessed on an annual basis to permitted facilities with GHG emissions at a rate of \$0.044 per metric ton of carbon dioxide (CO<sub>2</sub>) equivalent emissions. Emissions of biogenic carbon dioxide, which are generally not associated with causing climate change, would not be subject to GHG fees.

Two new equipment registration fees are also proposed as follows: (1) a registration fee for non-halogenated dry cleaning machines that are exempt from District permit requirements, but that are required to register under District Regulation 8, Rule 17, and (2) a registration fee that would apply to those diesel engines that are exempt from District permit requirements, but that need to be registered with the District in order to comply with California Air Resources Board (CARB) regulations.

#### 2. BACKGROUND

State law authorizes the District to assess fees to generate revenue to recover the cost of District air pollution programs (i.e., the District's full direct and indirect expenditures for personnel, services and supplies, and capital outlay, related to implementing and enforcing air quality programs and regulations affecting stationary sources of air pollution). The largest portion of District fees is collected under provisions that allow the

District to impose permit fees sufficient to recover the full costs of programs related to permitted sources. The District is also authorized to assess fees for: (1) area-wide or indirect sources of emissions which are regulated, but for which permits are not issued by the District, (2) sources subject to the requirements of the State Air Toxics Hot Spots Program (Assembly Bill [AB] 2588) and, (3) activities related to the District's Hearing Board involving variances or appeals from District decisions on the issuance of permits.

The District has established, and regularly updates, a fee regulation under these authorities (District Regulation 3: Fees). Currently, about 45 percent of the District's general fund operating budget is derived from fees imposed in accordance with this regulation.

From time to time, the District has considered whether these fees result in the collection of a sufficient and appropriate amount of revenue in comparison to the costs of related program activities. In 1999, a comprehensive review of the District's fee structure and revenues was completed by the firm KPMG Peat Marwick LLP (*Bay Area Air Quality Management District Cost Recovery Study, Final Report: Phase One – Evaluation of Fee Revenues and Activity Costs; February 16, 1999*). This 1999 Cost Recovery Study indicated that fee revenue did not nearly offset the full costs of program activities associated with sources subject to fees as authorized by State law. Property tax revenue (and in some years, fund balances) had consistently been used to close this cost recovery gap.

The District Board of Directors adopted an across-the-board fee increase of 15 percent, the maximum allowed by State law, for FYE 2000 as a step toward more complete cost recovery. In each of the next five years, the District adjusted fees only to account for inflation (for FYE 2005, the District also approved further increases in Title V fees, and a new processing fee for renewals of permits to operate).

In 2004, the District Board of Directors approved funding for an updated Cost Recovery Study. The accounting firm Stonefield Josephson, Inc. completed this study in March 2005 (*Bay Area Air Quality Management District Cost Recovery Study, Final Report; March 30, 2005*). This 2005 Cost Recovery Study indicated that a significant cost recovery gap continued to exist. For the most recent year analyzed in that study, FYE 2004, fee revenue covered less than 60 percent of direct and indirect program activity costs.

In the three years following the completion of the 2005 Cost Recovery Study (i.e., FYE 2006, FYE 2007, and FYE 2008), the District adopted fee amendments that increased overall projected fee revenue by an average of about seven percent per year. In order to address fee equity issues, the various fees were not all increased in a uniform manner. Rather, individual fee schedules were amended based on the magnitude of the cost recovery gap, with the fee schedules with the more significant cost recovery gaps receiving more significant fee increases.

District staff has recently completed an updated analysis of cost recovery for FYE 2007 (*Bay Area Air Quality Management District 2008 Cost Recovery Study, March 2008*). This 2008 Cost Recovery Study indicates that the cost recovery gap was \$16.5 in FYE 2007; fee revenue covered 58 percent of program costs.

For FYE 2009, District staff has developed proposed amendments to Regulation 3 using an approach that is similar to what was used over the past three years, but that is more aggressive in terms of its impact on reducing the cost recovery gap. On an overall basis, it is estimated that the amendments would increase fee revenue by \$3.4 million in FYE 2009 from projected revenue levels in the current fiscal year budget, representing an increase of about 13.9 percent. On an inflation-adjusted basis, the increase is 10.7 percent (the increase in the annual CPI for urban wage earners for the California Bay Area from calendar year 2006 to 2007, as reported by the California Department of Industrial Relations, Division on Labor Statistics and Research was 3.2 percent). It is estimated that the increased revenue would reduce the cost recovery gap to about \$14.4 million in FYE 2009; fee revenue would cover about 65 percent of program costs.

Projected fee revenue for FYE 2009 is provided in Table 1, based on District staff's proposed amendments to Regulation 3. These figures are approximations, as actual fee revenue depends on a variety of factors, some of which are difficult to predict (e.g., year-to-year fluctuations in industrial activities).

Table 1. Projected Fee Revenue for FYE 2009

Permit Fees	
New & Modified Permit Fees, Permit to Operate Renewal Fees, Title V Fees	\$23,981,000
Greenhouse Gas Fees	\$1,116,000
Other Fees	
AB 2588 Fees (excluding State pass-through)	\$555,000
Asbestos, and Soil Excavation Notification Fees	\$1,928,000
Registration Fees	\$174,000
Hearing Board Fees	\$28,000
Total	\$27,782,000

#### 3. PROPOSED FEE AMENDMENTS FOR FYE 2009

#### 3.1 OVERVIEW OF PROPOSED AMENDMENTS

The District's fee proposal for FYE 2009 includes percentage increases for most existing fees. The proposed increase for an individual fee schedule is based on the magnitude of the cost recovery gap for that schedule, as indicated in the 2008 Cost Recovery Study. In order to minimize the effects of year-to-year variations in program activities, three-year average cost recovery figures (covering the period July 1, 2004 to June 30, 2007) are used for this purpose. The proposed amendments for existing fee schedules are as follows:

1. The following fee schedules, which the 2008 Cost Recovery Study indicates have the largest revenue gaps (i.e., fee revenue representing less than 40 percent of costs), would be increased by 15 percent:

Schedule A: Hearing Board

Schedule D: Gasoline Transfer at Gasoline Dispensing Facilities, Bulk Plants

and Terminals

Schedule E: Solvent Evaporating Sources
Schedule K: Solid Waste Disposal Sites
Schedule P: Major Facility Review Fees

2. The following fee schedules, which the 2008 Cost Recovery Study indicates result in fee revenue covering 41 to 70 percent of costs would be increased by 9 percent:

Schedule F: Miscellaneous Sources Schedule G-1: Miscellaneous Sources Schedule L: Asbestos Operations

Schedule I: Dry Cleaners

Note that the 2008 Cost Recovery Study indicated that fee revenue from Schedule I: Dry Cleaners (which applies to facilities using halogenated solvents) is less than 40 percent of program costs, which would appear to justify a higher percentage fee increase. Staff is also proposing, however, a new registration fee for non-halogenated dry cleaners, most of which are currently exempt from permit requirements and pay no District fees. Considering that additional revenue will be derived from dry cleaners with this new registration fee, staff believes that a 9 percent fee increase is appropriate for Schedule I.

3. The following fee schedules, which the 2008 Cost Recovery Study indicates result in fee revenue covering 71 to 85 percent of costs would be increased by 6 percent:

Schedule G-2: Miscellaneous Sources

Schedule H: Semiconductor and Related Operations

Schedule M: Major Stationary Source Fees

Note that the District cannot directly evaluate Schedule M (which is an emissions-based fee that applies to various types of sources) for cost recovery, but rather distributes the revenue from Schedule M into the appropriate source-specific permit fee schedules when evaluating cost recovery for those schedules. A six percent increase for Schedule M is considered appropriate because revenue from this schedule has been reduced (on an inflation-adjusted basis) due to declining emissions, without a commensurate reduction in District activity costs.

4. The following fee schedules, which the 2008 Cost Recovery Study indicates result in fee revenue covering 86 to nearly 100 percent of costs would be increased by 3 percent:

Schedule B: Combustion of Fuels Schedule N: Toxic Inventory Fees

Schedule Q: Excavation of Contaminated Soil and Removal of Underground

Storage Tanks

Schedule S: Naturally Occurring Asbestos Operations

Note that the fees for Schedule S were initially adopted in FYE 2008 based on an analysis of District costs for regulatory activities for affected sources in this category. The proposed 3 percent increase in the fees for this schedule represents an appropriate inflation adjustment for FYE 2009.

5. The following fee schedules, which the 2008 Cost Recovery Study indicates have no revenue gaps, would not be increased:

Schedule C: Stationary Containers for the Storage of Organic Liquids

Schedule G-3: Miscellaneous Sources Schedule G-4: Miscellaneous Sources Schedule G-5: Miscellaneous Sources

Schedule R: Equipment Registration Fees

Note that District staff began specifically tracking activity data for Schedule G-5 (for refinery flares) in FYE 2008 after that schedule was initially adopted. Due to a lack of at least one year of activity data for this schedule, a cost recovery analysis could not be completed. Staff will evaluate the appropriateness of fee increases for Schedule G-5 for FYE 2010, when additional activity data are available.

The fees for Schedule R were amended on December 7, 2007, along with the adoption of Regulation 6-2: Commercial Cooking Equipment. Due to the recent effective date of these amendments, no increases in registration fees for charbroilers under Schedule R are proposed for FYE 2009.

Staff is also proposing to increase the following administrative fees (that are not associated with fee schedules) by 6 percent:

Section 3-302: New and modified source filing fee

Section 3-309: Duplicate permit fee

Section 3-311: Banking filing fee and withdrawal fee

Section 3-312: Regulation 2, Rule 9 Alternative Compliance Plan fee

Section 3-327: Permit to Operate renewal processing fee

Section 3-329: Fee for Risk Screening (base fee for each application specified in the

applicable fee schedule)

In addition to these percentage increases in existing fee schedules and administrative fees, staff is proposing: (1) two new equipment registration fees to be added to Schedule R, and (2) a new Schedule T: Greenhouse Gas Fees. Additional details regarding the proposed amendments are provided in the following section.

#### 3.2 PROPOSED RULE AMENDMENTS

The complete text of the proposed changes to District Regulation 3: Fees, has been prepared in strikethrough (deletion of existing text) and underline (new text) format, and is included in Appendix A. A detailed description of the proposed amendments follows.

• Section 3-101: Description

The term "experimental exemption" has been removed from this section because there is no longer a provision for experimental exemptions in District regulations. The term "equipment registrations" has been added to this section because provisions for assessing fees for equipment registrations have been recently established.

Section 3-103: Exemption, Abatement Devices

Section 3-103 specifies that emissions from abatement devices, including secondary emissions, shall be included when determining fees under the emissions-based Fee Schedules M, N, and P. The new greenhouse gas emissions-based Schedule T has been added to this section. Schedule T fees will apply only to emissions from permitted sources and abatement devices controlling permitted sources.

• Section 3-107: Exemption, Sources Exempt from Permit Requirements

No changes in regulatory language are proposed for Section 3-107. The new Schedule T will not be added to this section, and Schedule T will further clarify that GHG fees will apply to permitted, rather than exempt, sources at facilities.

Section 3-240: Biogenic Carbon Dioxide

A definition of the term "biogenic carbon dioxide" has been added. This term is used in the new Schedule T.

Section 3-302: Fees for New and Modified Sources

The proposed amendment for Section 3-302 is a 6 percent increase in the filing fee for

permit applications (rounded to the nearest whole dollar), from \$300 to \$318. Section 3-302.5 has also been amended to clarify that minor modifications to permitted sources subject to Schedule G-5 will be assessed fees under Schedule G-2. Schedule G-5 was adopted last year and covers refinery flares that were formerly covered under Schedule G-3.

Section 3-309: Duplicate Permit

The proposed amendment for Section 3-309 is a 6 percent increase in the fee for a duplicate Permit to Operate (rounded to the nearest whole dollar), from \$61 to \$65 per permit.

Section 3-311: Banking

The proposed amendment for Section 3-311 is a 6 percent increase in the filing fee for banking applications (rounded to the nearest whole dollar), from \$300 to \$318.

• Section 3-312: Emission Caps and Alternative Compliance Plans

No change in regulatory language is proposed for Section 3-312.1, which requires an additional annual fee equal to 15 percent of the facility's Permit to Operate fee for facilities that elect to use an Alternative Compliance Plan (ACP) for compliance with Regulation 8, or Regulation 2, Rule 2. These ACP fees would increase along with any increase in a facility's Permit to Operate renewal fees for sources in Schedules B, D, E, F, G-1, G-2, H, K, and I.

The proposed amendment for Section 3-312.2 is a 6 percent increase in the annual fee (rounded to the nearest whole dollar) for a facility that elects to use an Alternative Compliance Plan (ACP) contained in Regulation 2, Rule 9: Interchangeable Emission Reduction Credits. The fee for each source included in the ACP would be increased from \$757 to \$802, and the maximum fee would be increased from to \$7,573 to \$8,027.

• Section 3-320: Toxic Inventory Fees

The maximum toxic inventory fee for a small business specified in Section 3-320.1 would be increased by 6 percent (rounded to the nearest whole dollar) from \$6,892 to \$7,306.

• Section 3-327: Permit to Operate, Renewal Fees

Section 3-327 has been amended to indicate that permit renewal invoices shall include any applicable GHG fees under the new Schedule T. The processing fees for a facility for renewal of Permits to Operate specified in Sections 3-327.1 through 3-327.6 have also been increased by 6 percent (rounded to the nearest whole dollar).

#### Section 3-329: Fee for Risk Screening

No change in regulatory language is proposed for Section 3-329, Fee for Risk Screening. Increases in risk screening fees are instead specified in Schedules B, C, D, E, F, G-1, G-2, G-3, G-4, G-5, H, I, and K. For each applicable fee schedule, the base fee for each application that requires a Health Risk Screening Analysis would be increased by 6 percent. The portion of the risk screening fee that is based on the type of source involved would be increased by 3 percent for sources covered by Schedule B; by 6 percent for sources covered by Schedules G-2 and H; by 9 percent for sources covered by Schedules F, G-1, and I; and by 15 percent for sources covered by Schedules D, E, and K. There would be no increase (except for the increase in the base fee) for sources covered by Schedules C, G-3, G-4, and G-5.

Section 3-333: Major Facility Review (MFR) and Synthetic Minor Application Fees

A new Section 3-333 has been added to clarify that applications submitted for various types of MFR permits, and for Synthetic Minor Operating Permits, are subject to fees specified under Schedule P. This provides consistency with the manner in which fees for applications for authorities to construct and permits to operate are specified in Section 3-302.

Section 3-334: Greenhouse Gas Fees

A new Section 3-334 has been added to indicate that a facility with GHG emissions from permitted sources shall pay a fee under the new Schedule T.

Fee Schedules

The fees contained in each fee schedule in Regulation 3 would be increased by either 3 percent, 6 percent, 9 percent, or 15 percent (rounded to the nearest whole dollar, in most cases) as summarized in Section 3.1 of this report, with the exception of the following fee schedules, which would have no increase in fees: Schedule C: Stationary Containers for the Storage of Organic Liquids, Schedule G3: Miscellaneous Sources, Schedule G4: Miscellaneous Sources, and Schedule G5: Miscellaneous Sources. Additional proposed changes to fee schedules are as follows.

#### Schedule R: Equipment Registration Fees

Two new equipment registration fees are proposed for Schedule R. The proposed fees were based on an assessment of the District's costs of implementing and enforcing the applicable regulatory requirements for the affected sources (e.g., anticipated inspection frequency, inspection duration, preparation of reports, etc.). Facilities that have previously provided registration information to the District for the affected sources would not be subject to the initial registration fee, but would be required to pay annual renewal fees.

Registration fees have been added for non-halogenated dry cleaning machines that are

subject to District Regulation 8, Rule 17. District staff will be proposing amendments to Regulation 8, Rule 17 in early FYE 2009; including the requirement for certain non-permitted dry cleaning machines to be registered. The proposed fee is \$180 for an initial registration, and \$125 annually thereafter for renewal of the registration.

A new fee has also been added for the registration of non-permitted diesel engines. These fees would apply to those diesel engines that are exempt from District permit requirements, but that otherwise need to be registered with the District in order to comply with the requirements of a State Airborne Toxic Control Measure (ATCM) adopted by CARB. In particular, CARB ATCM amendments effective October 18, 2007 require operators of certain agricultural diesel engines to register this equipment with the local air district by March 1, 2008. The proposed fee is \$120 for an initial registration, and \$80 annually thereafter for renewal of the registration. Sources that have been registered in advance of the effective date of this fee would not be subject to the initial registration fee.

#### Schedule T: Greenhouse Gas Fees

A new Schedule T: Greenhouse Gas Fees is proposed. The purpose of the new schedule is to recover the District's costs of its Climate Protection Program activities related to stationary sources. The fees would be assessed to sources required to obtain a District Permit to Operate (and abatement devices on permitted sources) in proportion to the annual emissions of Greenhouse Gases (GHGs) expressed on a carbon dioxide equivalent (CDE) basis, excluding any emitted biogenic carbon dioxide. The GHG emissions would be determined by the District based on data reported to the District for the most recent 12 months prior to billing. The fee would be assessed at the time of a facility's Permit to Operate renewal, and added to the invoice of other applicable fees under Regulation 3. Additional background and details on the basis for the proposed Schedule T follow.

#### 1. Background

On June 1, 2005, the District's Board of Directors adopted a resolution establishing a Climate Protection Program and acknowledging the link between climate protection and programs to reduce air pollution in the Bay Area. A central element of the District's Climate Protection Program is the integration of climate protection activities into existing District programs. The District is continually seeking ways to integrate climate protection into current District functions, including grant programs, CEQA commenting, regulations, inventory development, and outreach. In addition, the District's Climate Protection Program emphasizes collaboration with ongoing climate protection efforts at the local and State level, public education and outreach, and technical assistance to cities and counties. To date, the District's costs of implementing the Climate Protection Program have been covered from the District's General Fund.

In California, air districts have the primary responsibility for the control of air pollution from non-vehicular stationary sources (California Health and Safety [H&S] Code section

40000). Air districts are authorized to establish a permit system for stationary sources that emit air contaminants (H&S Code Section 42300). The term "air contaminant" (or "air pollutant") is defined very broadly, and specifically includes discharges that are gases and/or that contain carbon (H&S Code Section 39013). Greenhouse gases clearly meet this definition. Among other things, air districts have the authority to collect information from stationary sources for the purpose of determining emissions, which is fundamental to any air quality program. Air districts have the authority to assess fees to cover the costs of their programs related to permitted stationary sources that are not otherwise funded (H&S Code Section 42311). District staff is proposing the new Schedule T in an effort to provide more complete cost recovery for its stationary source programs.

Through the Global Warming Solutions Act of 2006, AB 32, CARB has been tasked with developing regulations for GHG emissions in California. It is important to note, however, that AB 32 specifically does not limit the existing authority of any air district (H&S Code Section 38594). Although CARB has the authority to adopt a fee schedule that applies to sources of GHG emissions for the purpose of recovering costs of carrying out AB 32 (H&S Code 38597), no such fees have been proposed to date. District staff will reevaluate the fees in Schedule T if and when CARB provides a source of funding to air districts for AB 32 related activities.

#### 2. Basis for Schedule T

The proposed Schedule T is an emissions-based fee schedule. The fee rate was determined based on an assessment of program activity costs and GHG emissions from permitted sources. Additional details follow.

#### a. Program Activity Costs

District staff has completed a detailed accounting of Climate Protection Program activity costs that can be attributed to stationary sources of emissions and recovered under the proposed Schedule T. Figures were compiled for 2007, and projections were made for 2008. The 2008 cost figures are considered to be a reasonable estimate of District costs for FYE 2009, and were used to establish a fee rate for Schedule T.

Personnel costs were based on staff hours spent on qualifying activities in various position classifications. Direct personnel costs were determined as the product of hourly salary rate, hours spent, and a benefits factor. Indirect costs were determined as a percentage of direct personnel costs based on a cost recovery analysis previously completed for the District. Additional costs of services and supplies not included as direct or indirect personnel costs were also determined. This includes costs of contractor services, the largest component of which for FYE 2009 is for a software development project to coordinate State/District GHG emissions inventory reporting.

Some of the District's Climate Protection Program activities are general in nature and cannot be clearly attributed only to stationary sources of emissions. Many of these

activities are related to tracking and participating in the developing AB 32 program, including the Scoping Plan, which is required to be adopted by January 1, 2009. One third of the costs of these miscellaneous activities have been attributed to Schedule T based on inventory apportionment (approximately one third of the total Bay Area GHG emissions inventory are from permitted stationary sources).

Due to the rapid development and substantial scope of this new program, Climate Protection Program activities in FYE 2009 may well expand beyond current District staff estimates. Appropriate timekeeping procedures have been established so that Climate Protection Program activities related to permitted sources can be tracked for use in considering future amendments to Schedule T.

The costs used to determine a fee rate for Schedule T are summarized in Table 2.

Table 2: District Stationary Source Climate Protection Program Activity Costs

Program Activity	Annual Cost
Personnel	
Emissions Inventory	\$193,500
Studies/Research	\$115,900
District Regulatory Measures	\$70,100
CARB Regulatory Measures	\$58,900
California Environmental Quality Act	\$68,300
Miscellaneous	\$107,900
Total Direct Personnel Costs	\$614,600
Indirect Costs	\$239,800
Services and Supplies	
Contracts	\$212,000
Miscellaneous	\$50,000
Total for Services and Supplies	\$262,000
GRAND TOTAL	\$1,116,400

## **Emissions Inventory**

An emissions inventory is a fundamental technical component of any air quality program. The District has developed an integrated emissions inventory system for permitted sources that makes use of common information needed to establish and update criteria, toxics, and GHG emissions on an ongoing basis. The emission inventory costs attributed to Schedule T represent the District's incremental costs of maintaining and updating the GHG emissions inventory for permitted sources.

Under the requirements of AB 32, CARB is establishing a mandatory annual emissions reporting system for the more significant sources of GHGs in California. It is expected that data will begin to be reported into the CARB system in 2009. The District intends on developing software that will make use of data reported by facilities into the CARB GHG emissions reporting system. This software is intended to minimize duplication of efforts and promote consistency in emissions inventory information between systems.

## Studies and Research

The District is involved in conducting studies to identify and evaluate potential GHG emission control measures for application to stationary sources in the Bay Area. A Phase I GHG technology study was completed in 2007. The study identified the industries and source categories that most significantly contribute to GHG emissions and potential mitigation options for controlling those emissions. The study qualitatively evaluated the effectiveness, costs, and impacts of each of the most promising options. The District is currently developing a follow-up Phase II GHG technology study that focuses on providing more detailed information regarding GHG emission reduction opportunities for landfills and certain combustion sources. Additional studies will be completed as needed as the Climate Protection Program continues to develop.

Another area of study that the District has been involved in is the impact that climate change will have on ozone levels in the Bay Area. Preliminary regional photochemical modeling studies have analyzed the effects of increased ambient temperatures on peak summertime ozone concentrations. Additional related technical studies are planned.

## Rule Development

The District is now addressing GHG issues in all its rule development projects. In FYE 2007, GHG issues were considered in amended standards for stationary gas turbines covered under Rule 9-9. In FYE 2008, GHG issues were addressed in amendments to Rule 9-6 for water heaters and small boilers, and in amendments to Rule 9-8 for stationary internal combustion engines. The District has recently issued draft amendments to Rule 9-7, which covers industrial, institutional, and commercial boilers, steam generators, and process heaters. The draft amendments to Rule 9-7 include new requirements for equipment inspection and tune-up, insulation, and maximum stack gas temperatures that are intended to reduce emissions of GHGs and other air pollutants.

A significant portion of the District's Climate Protection Program activities have been devoted to providing input and support to CARB in their development of the AB 32 program. The District expects that these AB 32 activities will expand in FYE 2009, as the January 1, 2010 deadline for adoption of the many discrete early action GHG emission reduction measures approaches. District staff already participates in many statewide AB 32 workgroups, and these activities will expand as additional workgroups are formed.

## CEQA

Public agencies in California are under increasing pressure to address GHG issues for proposed projects under the California Environmental Quality Act (CEQA). Air districts have traditionally provided guidance to local Lead Agencies on evaluating and addressing air pollution impacts from projects subject to CEQA. District staff, in collaboration with the California Air Pollution Control Officers Association, recently published a white paper entitled CEQA & Climate Change: Evaluating and Addressing Greenhouse Gas Emissions from Projects Subject to the California Environmental Quality Act. This document serves as a resource for public agencies as they establish procedures for reviewing GHG emissions from projects under CEQA.

Under CEQA, the District is a public agency that acts as lead agency for its own projects, such as the adoption of rules, regulations or plans. Typically, the CEQA lead agency for projects that apply for District permits is the agency with general governmental powers, such as a city or a county. For these projects, the District acts as a responsible agency under CEQA. The CEQA costs attributed to Schedule T are those that are required to address GHG issues by the District as a responsible agency.

The District occasionally acts as a lead agency for projects that file for District permits that have not previously undergone a CEQA analysis and that are not required to do so by an agency with general governmental powers. CEQA provides lead agencies the authority to recover costs, and under Section 3-315 of the District's fee regulation the District may recover from permit applicants the costs of environmental documentation prepared to meet CEQA requirements. These lead agency activities have not been attributed to Schedule T due to this existing funding mechanism. CEQA does not provide a similar funding mechanism for responsible agency activities.

#### b. GHG Emissions from Permitted Sources

In 2006, the District published a Bay Area Regional GHG Emissions Inventory for the base year 2002. For permitted "point sources", the inventory was compiled using a "bottom-up" approach, based on detailed process and materials usage information provided by Bay Area facilities. The point source GHG emissions inventory has recently been updated to reflect 2005 activity data, and refinements in assumptions regarding the composition of certain fuels. This 2005 inventory has been used to determine the proposed fee rate for Schedule T.

The District is in the process of incorporating GHG emission calculations into the District's Plant Data System, which is also used to determine criteria and toxics emissions from permitted sources based on the most recently reported activity data. GHG fee invoicing for Schedule T will be based on GHG emissions calculated using the Plant Data System.

The District's initial draft GHG Fee Schedule was based on total GHG emissions from permitted sources. After considering public comments, the District has decided to exclude "biogenic carbon dioxide" emissions from GHG fees. A summary of the GHG emissions used to establish the fee rate in Schedule T is provided in Table 3.

**Table 3: 2005 Bay Area Point Source GHG Emissions** 

	Metric tons per year (CDE)	Percent of Total
Total GHG Emissions	26,512,951	100
Biogenic CO2 Emissions	1,102,220	4
Total Non-Biogenic GHG Emissions	25,410,731	96

Biogenic CO<sub>2</sub> is proposed to be defined in Section 3-240 as follows:

Biogenic Carbon Dioxide: Carbon dioxide emissions resulting from materials that are derived from living cells, excluding fossil fuels, limestone and other materials that have been transformed by geological processes. Biogenic carbon dioxide contains carbon (which can be released in the form of emissions) that is present in materials that include, but are not limited to, wood, paper, vegetable oils, animal fat, and food, animal and yard waste.

Approximately 90 District-permitted facilities currently have biogenic CO<sub>2</sub> emissions. Landfills and wastewater treatment plants are by far the largest source categories of biogenic CO<sub>2</sub> emissions in the point source inventory. Smaller source categories with biogenic CO<sub>2</sub> emissions include various bio-fuel combustion sources (e.g., engines using biodiesel, boilers using wood-waste), and crematories.

Biogenic CO<sub>2</sub> emissions are being excluded from fees because these emissions are the result of materials in the biological/physical carbon cycle, rather than the geological carbon cycle. It is the use of materials in the geological carbon cycle, such as fossil fuels, that is believed to be the primary cause of climate change. Further details regarding the biological/physical and geological carbon cycles and climate change follow.

## Carbon Cycles and Climate Change

Carbon moves through the land, ocean, atmosphere, and the Earth's interior in a major biogeochemical cycle. The global carbon cycle can be divided into two categories: the short-term, or biological/physical carbon cycle, which operates over periods of days to hundreds of years; and the long-term, or geological carbon cycle, which operates over periods of millions of years.

The biological/physical carbon cycle involves the absorption, conversion, and respiration of carbon by living organisms. In this short-term carbon cycle, the carbon dioxide that is absorbed from the atmosphere by plants through photosynthesis can take several paths before reentering the atmosphere as  $CO_2$ . When a plant dies, it may be broken down by microorganisms that feed on the dead organic matter. As the microorganisms consume the plant matter, they release some of the plant's carbon into the atmosphere in the form of  $CO_2$ , although some carbon is destined for longer-term storage in trunks and branches of trees and in the bodies of plant-eating animals or carnivorous animals that eat plant-eating animals. These animals then return more of the carbon to the atmosphere as  $CO_2$  through respiration, although some carbon will be stored within their bodies until they die and decompose in the soil.

The geological carbon cycle involves the removal of carbon from the biological/physical cycle into the various layers of the Earth. Organic material may be buried under heavy layers of sediment and chemically changed under high levels of heat and pressure into components of rock, such as limestone and shale. Solid, liquid, and gaseous hydrocarbon fossil fuels such as coal, oil, and natural gas may be produced from further chemical transformations. These carbon-bearing materials may be trapped deep below the Earth's surface for hundreds of millions of years prior to being emitted back into the atmosphere as CO<sub>2</sub> as a result of natural geological events, such as volcanic eruptions.

Human beings tap into the geological carbon cycle by extracting fossil fuels, such as coal, oil and natural gas, or by mining carbon-bearing rocks, such as limestone and shale. When fossil fuels are burned, or carbon-bearing rock is subjected to high temperatures (such as in cement manufacturing),  $CO_2$  gas is emitted into the atmosphere. Since the Industrial Revolution began,  $CO_2$  levels in the atmosphere have increased measurably, mostly as a result of human use of fossil fuels. The use of fossil fuels has resulted in a large imbalance in the long-term carbon cycle, because fossil fuel reserves are being depleted much faster than new ones are being formed. This is generally believed to be the primary cause of climate change.

#### c. Fee Rate

The fee rate for Schedule T was calculated as follows:

Total Annual Costs to be Recovered (\$ per year)

Fee Rate = -----
Total Non-Biogenic GHG Emissions (Metric tons per year CDE)

\$1,116,400 per year

Fee Rate = ------

25,410,731 Metric tons per year CDE

Fee Rate = \$0.044 / Metric ton CDE

No small-source exemption is proposed; all facilities with GHG emissions, excluding biogenic CO<sub>2</sub>, would be assessed a fee under Schedule T. The billing for Schedule T fees will be done along with the Permit to Operate renewals; a separate invoice for Schedule T fees will not be sent.

## d. List of Compounds and GWP Values

The District's initial draft GHG Fee Schedule included a list of GHG compounds and Global Warming Potential (GWP) values that were taken from the Intergovernmental Panel on Climate Change (IPCC) Fourth Assessment Report, "Climate Change 2007". After considering public comments received, the District has decided to use a shorter compound list with GWP values based on the IPCC Second Assessment Report, "Climate Change 1995". The compound list includes  $CO_2$ , methane (CH<sub>4</sub>), nitrous oxide (N<sub>2</sub>O), sulfur hexafluoride (SF<sub>6</sub>), various hydrofluorocarbons (HFCs), and various perfluorocarbons (PFCs). These compounds, often referred to as the "six Kyoto gases", are used in GHG inventories established under the Kyoto Protocol and under AB 32.

The use of the six Kyoto gases and 1995 IPCC GWP values will provide greater consistency with other GHG programs. Updates to the list of GHG compounds, and GWP values, may be considered in future amendments to Schedule T.

Carbon dioxide equivalent emissions will be determined by multiplying the annual emissions of each GHG listed in Schedule T (in units of metric tons per year), excluding biogenic CO<sub>2</sub>, by the applicable GWP. The fee for a facility will be based on the combined total CDE emissions for the facility. Only emissions from permitted sources, and any abatement devices on permitted sources that may generate GHG emissions, will be included in determining the facility total CDE emissions.

## e. Facilities Affected by Schedule T

Over 2500 District-permitted facilities have some level of GHG emissions and would be subject to fees under Schedule T. Most of these facilities have relatively low GHG emissions levels (e.g., facilities with only an emergency backup generator), and would have annual GHG fees under \$1. About 850 facilities would have annual GHG fees of \$1 or more; about 250 facilities would have annual GHG fees in excess of \$100; 14 facilities would have annual fees in excess of \$10,000; and 7 facilities would have annual GHG fees in excess of \$50,000 (i.e., the five Bay Area petroleum refineries, and the two largest Bay Area power plants). As would be expected, the largest industrial facilities with the highest GHG emissions would have the highest GHG fees.

As a category, petroleum refineries emit just over one-half of the Bay Area point source GHG emissions, and would therefore pay about one-half of the total GHG fees under Schedule T. Various types of power plants would collectively pay about one-third of the total GHG fees, although the fee for specific power plants would vary significantly, from tens of dollars for small distributed-generation facilities, to about \$87,000 for the largest central power plant.

## 4. PROJECTED FEE REVENUE AND COSTS OF PROGRAM ACTIVITIES

With the proposed amendments, the District's total projected fee revenue for FYE 2009 is \$27.8 million. The 2008 Cost Recovery Study indicated that, for the last complete fiscal year analyzed (FYE 2007), the District's total regulatory program activity costs were \$39.4 million.

## 5. STATUTORY AUTHORITY FOR PROPOSED FEE INCREASES

State law authorizes air districts to adopt fee schedules to cover the costs of various air pollution programs. H&S Code section 42311(a) provides authority for an air district to collect permit fees to cover the costs of air district programs related to permitted stationary sources. H&S Code section 42311(f) further authorizes the District to assess additional permit fees to cover the costs of programs related to toxic air contaminants. H&S Code section 41512.7 limits the allowable percentage increase in fees for authorities to construct and permits to operate (i.e., operating/new and modified permit fees) to 15 percent per year.

H&S Code section 42311(g) authorizes air districts to adopt a schedule of fees to be assessed on area-wide or indirect sources of emissions, which are regulated but for which permits are not issued by the air district, to recover the costs of air district programs related to these sources. This section provides the authority for the District to collect asbestos fees (including fees for Naturally Occurring Asbestos operations), soil excavation reporting fees, and registration fees for various types of regulated, but non-permitted, equipment.

H&S Code section 44380(a) authorizes air districts to adopt a fee schedule, which recovers the costs to the air district and the State of the Air Toxics Hot Spots Program (AB 2588).

H&S Code section 42311(h) authorizes air districts to adopt a schedule of fees to cover the reasonable costs of the Hearing Board incurred as a result of appeals from air district decisions on the issuance of permits. Section 42364(a) provides similar authority to collect fees for the filing of applications for variances or to revoke or modify variances.

The proposed fee amendments are in accordance with all applicable authorities provided in the California Health and Safety Code. Based on the results of the 2008

Cost Recovery Study, permit fee revenue following the proposed amendments would still be far below the District's direct and indirect program activity costs associated with air quality programs covering permitted sources. Similarly, Hearing Board fee revenue will still be below the District's program activity costs associated with Hearing Board activities related to variances and permit appeals. Finally, fee revenue from non-permitted area-wide sources would not exceed the District's program activity costs for these sources.

## 6. ASSOCIATED IMPACTS AND OTHER RULE DEVELOPMENT REQUIREMENTS

## 6.1 EMISSIONS IMPACTS

There will be no direct increase or decrease in air emissions as a result of the proposed amendments.

## 6.2 ECONOMIC IMPACTS

The District must, in some cases, consider the socioeconomic impacts and incremental costs of proposed rules or amendments. Section 40728.5(a) of the California H&S Code requires that socioeconomic impacts be analyzed whenever a district proposes the adoption, amendment, or repeal of a rule or regulation that will significantly affect air quality or emissions limitations. The proposed fee amendments will not significantly affect air quality or emissions limitations, and so a socioeconomic impact analysis is not required.

Section 40920.6 of the H&S Code specifies that an air district is required to perform an incremental cost analysis for a proposed rule, if the purpose of the rule is to meet the requirement for best available retrofit control technology or for a feasible measure. The proposed fee amendments are not considered best available retrofit control technology requirements, nor are they a feasible measure required under the California Clean Air Act. Therefore, an incremental cost analysis is not required.

The impact of the proposed fee amendments on small businesses is expected to be minimal. Many small businesses operate only one or two permitted sources, and generally pay only the minimum permit renewal fees. Table 4 provides a summary of typical annual permit renewals fees projected for FYE 2009 for various sizes of dry cleaners, auto body shops, gasoline stations, and facilities with only diesel engine backup generators (BUGs), along with the estimated increase in renewal fees relative to the current FYE 2008.

Table 4. Projected Typical Annual Permit Renewal Fees for FYE 2009, and Increases in Renewal Fees Relative to FYE 2008

Facility Size →	Sr	nall	Medium		Large	
Permit Fees	Total Fee	Increase	Total Fee	Increase	Total Fee	Increase
Dry Cleaner	\$373	\$23	\$418	\$29	\$1,171	\$111
Auto Body Shop	\$292	\$34	\$292	\$34	\$582	\$68
Gasoline Station	\$746	\$90	\$1,429	\$177	\$2,113	\$264
Diesel BUG Facility	\$305	\$8	\$380	\$13	\$1,097	\$60

Table Notes

Small Dry Cleaner:

Medium Dry Cleaner:

One machine, 50 gal/yr Perc
One machine; 150 gal/yr Perc
Large Dry Cleaner:

Two machines; 400 gal/yr Perc

Small Autobody Shop:

One Booth; 100 gal/yr paint; 50 gal/yr cleanup

Medium Autobody Shop:

One Booth; 200 gal/yr paint; 75 gal/yr cleanup

Two Booths; 500 gal/yr paint; 200 gal/yr cleanup

Small Gasoline Station: Four triple product nozzles
Medium Gasoline Station: Eight triple product nozzles
Large Gasoline Station: Twelve triple product nozzles
Small Diesel BUG Facility: One 500-HP diesel engine
Med. Diesel BUG Facility: One 1500-HP diesel engine
Large Diesel BUG Facility: Two 2000-HP diesel engines

## 6.3 ENVIRONMENTAL IMPACTS

The California Environmental Quality Act (CEQA), Public Resources Code section 21000 et seq., and the CEQA Guidelines, 14 CCR 15000 et seq., require a government agency that undertakes or approves a discretionary project to prepare documentation addressing the potential impacts of that project on all environmental media. Certain types of agency actions are, however, exempt from CEQA requirements. The proposed fee amendments are exempt from the requirements of the CEQA under Section 15273 of the CEQA Guidelines, which state: "CEQA does not apply to the establishment, modification, structuring, restructuring, or approval of rates, tolls, fares, and other charges by public agencies...." (See also Public Resources Code Section 21080(b)(8)).

Section 40727.2 of the H&S Code imposes requirements on the adoption, amendment, or repeal of air district regulations. It requires an air district to identify existing federal and air district air pollution control requirements for the equipment or source type affected by the proposed change in air district rules. The air district must then note any

differences between these existing requirements and the requirements imposed by the proposed change. This fee proposal does not impose a new standard, make an existing standard more stringent, or impose new or more stringent administrative requirements. Therefore, section 40727.2 of the H&S Code does not apply.

## 6.4 STATUTORY FINDINGS

Pursuant to H&S Code section 40727, regulatory amendments must meet findings of necessity, authority, clarity, consistency, non-duplication, and reference. The proposed amendments to Regulation 3 are:

- Necessary to fund the District's efforts to attain and maintain federal and state air quality standards, and to reduce public exposure to toxic air contaminants;
- Authorized by H&S Code sections 42311, 42311.2, 41512.7, 42364, 44380 and 40 CFR Part 70.9;
- Clear, in that the amendments are written so that the meaning can be understood by the affected parties;
- Consistent with other District rules, and not in conflict with any state or federal law;
- Not duplicative of other statutes, rules or regulation; and
- Implements and references H&S Code sections 42311, 42311.2, 41512.7, 42364, 44380 and 40 CFR Part 70.9.

## 7. RULE DEVELOPMENT PROCESS

On January 31, 2008, the District issued a notice for a public workshop to discuss with interested parties a proposal to increase District fees. Distribution of this notice included all District-permitted facilities, asbestos contractors, agricultural facilities, and a number of other potentially interested stakeholders. Approximately 9,000 workshop notices were mailed-out, and the notice was also posted on the District website.

The public workshop was held on February 25, 2008. Approximately forty members of the public attended. On February 27, 2008, District staff provided a briefing on the proposed amendments to the District Board of Directors' Budget and Finance Committee. On March 13, 2008, a briefing on the proposed GHG Fee Schedule was provided to the Board of Directors' Climate Protection Committee. On March 17, 2008, the District issued a Public Hearing Notice. A public hearing to accept testimony on the proposed amendments has been scheduled for April 16, 2008. A second public hearing will be scheduled for May 21, 2008, to consider adoption of the proposed amendments. If adopted, the amendments would be made effective on July 1, 2008.

Under H&S Code section 41512.5, the adoption or revision of fees for non-permitted sources require two public hearings that are held at least 30 days apart from one another. This provision applies to Schedule L: Asbestos Operations, Schedule Q: Excavation of Contaminated Soil and Removal of Underground Storage Tanks, Schedule R: Equipment Registration Fees, and Schedule S: Naturally Occurring Asbestos Operations. The two public hearings previously described will fulfill the requirements of H&S Code section 41512.5.

#### 8. PUBLIC COMMENTS

As of the date of this report, 21 separate sets of written comments have been received by the District on the District staff fee proposal; 18 sets of comments were specific to the proposed new GHG Fee Schedule, and 3 sets of comments were more general in nature. The current District staff fee proposal contains several changes made from the initial draft in consideration of these comments. A list of the individuals or groups that provided comments is listed in Appendix B of this report, along with a characterization of their general position (e.g., supports, opposes, provides comments on specific aspects of the proposal).

A summary of the comments received, and District staff responses to these comments, follows. Similar comments from multiple individuals/groups are grouped together.

<u>Comment</u>: A superintendent of a public school district requested that the proposed fee increases be delayed by two years due to the fiscal burden resulting from the statewide budget crisis.

Response: District staff recognizes the difficulties that public schools are facing, but does not believe that the proposed fee increases will result in a significant financial impact. For the top 10 public school facilities (K-12) paying annual Permit to Operate renewal fees, FYE 2009 fee increases would range from \$8 to \$44, with an average increase of \$23. As a matter of policy, District staff believes that public agencies with air pollution sources should pay a fair share of the costs that the District incurs in regulating these sources, and therefore should not be exempted or deferred from fee increases.

<u>Comment</u>: One comment indicated that the new GHG fee should not be imposed until the economy bottoms out or starts to show signs of recovery, or should be phased-in gradually so businesses can acclimate to it. Another comment indicated opposition to the new GHG fee because it would likely be passed on to Bay Area consumers in the form of more expensive goods and services. One comment suggested that the fee is really a "carbon tax" that should be put to the voters to decide. Another comment indicated that the GHG fee should not be adopted until the science of global warming is definitive. Finally, one comment suggested that companies be required to purchase offsets rather than paying a fee that may not actually reduce GHGs.

<u>Response</u>: District staff is sympathetic to businesses that are impacted by the current economic slowdown, but feel that the additional fee revenue from the adoption of Schedule T is needed at this time to fund the relevant work that is required under the District's Climate Protection Program. Even with these fee increases, overall District fee revenue will continue to fall well short of the point of full cost recovery.

In general, District fees are expected to have a minor financial impact on businesses relative to other factors (e.g., the costs of property and labor). It should be noted that the top 20 GHG fee-paying facilities (which would pay approximately 80 percent of the

total fees), are large industrial facilities that should have the capability of paying applicable fees without significant financial impacts. District staff acknowledge that some businesses paying GHG fees may pass these costs on to consumers thereby serving to better internalize the societal costs associated with GHG emissions (albeit to a very small degree).

District staff disagrees that the proposed fee represents a general "carbon tax". The fees are intended to recover District costs for Climate Protection Program activities related to stationary sources. These activities, including participation in AB 32 implementation, are expected to result in significant GHG emission reductions, although the connection between fees and emission reductions will take time to develop. Under State law, District fees are established by regulation adopted by the District's Board of Directors after appropriate public process, and not by voters. District staff believes that the science regarding global warming has advanced sufficiently to justify having programs to address the issue, and to assess fees to recover the District's costs of these program activities.

<u>Comment</u>: One commenter had several specific comments with regard to fees for a cement manufacturing facility in their area. The commenter indicated that the expected GHG fee for this facility would not be high enough to present an incentive for the facility to reduce GHG emissions. The commenter urged the District to require the facility to use only natural gas as a fuel, thereby reducing emissions of GHGs and other pollutants. The commenter also expressed concern that assessing fees based on emission levels would provide a disincentive for the District to require reduced emissions (another commenter also submitted a similar comment).

Response: District fees are a mechanism for cost recovery and are not intended to act as incentives for facilities to reduce emissions (although it is acknowledged that this may occur to some limited degree). District staff disagrees with the assertion that emissions-based fees in any way provide a disincentive for the District to act to reduce emissions, where such reductions are necessary and appropriate. The District has in the past increased fee rates as necessary to address declining revenue resulting from declining emissions.

Under AB 32, CARB is required to adopt rules and regulations to achieve the maximum technologically feasible and cost-effective reductions of GHG emissions from sources in California. In October 2007, CARB adopted a list of potential early action measures to reduce GHG emissions. The cement industry was added as one of the measures for consideration on the early action list. The District is currently working cooperatively with CARB in the rule development process for this control measure.

The cement manufacturing industry has been identified as a major source of CO<sub>2</sub> emissions from three sources: 1) direct emissions from fuel combustion, 2) direct emissions from limestone calcinations, and 3) indirect emissions from electricity use. Reducing CO<sub>2</sub> emissions from cement manufacturing will likely require facilities to convert to alternative fuels, improve energy efficiency practices and technologies,

and/or make use of blending cements.

Comment: Several comments indicated that the proposed GHG Fee Schedule, and the District activities that it may fund, might lead to fragmentation of GHG emission control efforts in California, with the potential to retard implementation of the statewide AB 32 program. One comment indicated that the magnitude of the climate change issue requires consistent statewide requirements rather than a patchwork of local standards of differing detail and stringency. Other comments expressed concern that the District proposal would set an unfortunate precedent that other air districts, and/or other types of regional/local agencies may follow. The comments suggest that the District's efforts to regulate GHGs may result in conflicts, duplication, and/or inconsistencies with the statewide program. Several comments expressed particular concern with conflicts that may result related to market-mechanisms that may be established by CARB. Others expressed concern regarding duplication, inconsistencies, and confusion that may result from dual CARB and District GHG emission inventory reporting, and about the accuracy of the District GHG emissions inventory and its emissions calculations relative to that of CARB. One comment indicated that the GHG Fee Schedule should not go beyond recovery of costs for working with CARB in its effort to implement AB 32.

<u>Response</u>: District staff believes that the concerns expressed by these comments are unfounded, exaggerated, or both. District staff is working closely with CARB to coordinate climate protection efforts, and is closely tracking the implementation of AB 32, in order to avoid or minimize any conflicts, duplication, or inconsistencies in program requirements.

It is important to stress that the District's efforts in regulating GHGs have focused on the integration of climate protection considerations into ongoing rule development efforts that are intended to reduce criteria and/or toxic air pollutant emissions. The District is required to analyze proposed regulatory requirements for conflicts, duplication, and inconsistencies as a part of its rule development process on an ongoing basis. Any potential conflicts, or areas of significant duplication or inconsistency, that may develop based on statewide regulatory requirements that CARB establishes in the future can be addressed as needed through amendments to District rules.

A conflict results when a regulated facility is incapable of simultaneously complying with more than one applicable requirement. Conflicts in regulatory requirements occur very rarely, and the comments received have identified no specific examples of conflicts that may result from the District staff's proposed GHG Fee Schedule. The comment that District regulatory measures may somehow conflict with market-based requirements that CARB may develop at a future date is speculative and highly unlikely. District staff believes that commenters may be concerned that District regulatory requirements could in some manner diminish the value of GHG emission reduction credits (ERCs) used in a market-based system, as ERCs are typically based on emission reductions that are beyond what command-and-control regulations require and/or that qualify as voluntary early actions before regulations go into effect. Certainly, the adoption of a GHG Fee Schedule, which is administrative in nature, would do nothing to diminish the value of

any ERCs.

District staff believes that the comment that dual GHG emissions inventory reporting, to the District and CARB, is duplicative, and will lead to inconsistencies and confusion, is exaggerated. The District GHG point source emissions inventory is based on detailed process and material usage data that has been submitted from permitted facilities in establishing criteria and toxics emissions inventories. With only a few limited exceptions, no additional information is needed to determine GHG emissions beyond what is already required to determine criteria and toxics emissions.

Air districts are required to provide detailed point source emissions inventory data to CARB for inclusion in the California Emission Inventory Development and Reporting System (CEIDARS). CARB then converts the data to the National Inventory Format (NIF) before submitting the information to U.S. EPA. In 2005, CARB modified the CEIDARS database to allow for reporting of the following GHGs: CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, SF<sub>6</sub>, PFCs, and HFCs. CARB has requested that the air districts provide GHG emissions data as part of their annual CEIDARS database reporting to CARB.

There are some important differences between the District's GHG emissions inventory and the emissions inventory that will be produced under CARB's mandatory reporting regulation, both in terms of the number of facilities included and the level of detail of information. The existing District emissions inventory contains GHG emissions data for over 2500 facilities; whereas only an estimated 200 Bay Area facilities will be required to report under the CARB mandatory reporting program. The District emissions inventory data are also maintained at a more detailed level (i.e., "device level") than what is required under the CARB mandatory reporting program.

Reporting is required under CARB's regulation for mandatory reporting of GHGs beginning in 2009 (with verification to begin in 2010). District staff is working on a software development project that is intended to make use of information that facilities report to CARB under the mandatory reporting regulation in order to minimize duplication and inconsistencies in inventory figures.

District staff has no specific comment on whether other regional/local agencies may follow the District's lead in adopting fees for recovering their GHG-related program costs.

<u>Comment</u>: One comment was specific to near-term concerns that the District's actions could significantly complicate the issue of identifying appropriate credit under AB 32 for voluntary early actions to reduce a facility's GHG emissions. This would make it more difficult for facilities to decide on investments needed to create voluntary reductions.

<u>Response</u>: District staff understands that because the vast majority of the AB 32 program requirements have yet to be proposed by CARB, it may be difficult for facilities to determine what, if any, voluntary early actions that reduce GHG emissions may result in creditable ERCs. The District finds it difficult to believe, however, that the limited

actions that the District is taking in terms of regulating GHGs from stationary sources (which are focused on integration of criteria/toxics/GHG reduction efforts across programs) would render these determinations significantly more difficult to reach.

<u>Comment</u>: Several comments indicated concern that, although AB 32 program control measures require consideration of technological feasibility and cost-effectiveness, District-developed GHG control measures might not. The comments also indicate that the AB 32 program requires that "leakage" be considered in control measure development (leakage being where a reduction in emissions of GHGs within the state may be offset by an increase in emissions of GHGs outside the state). One commenter indicated that the District should perform an analysis to determine whether the proposed GHG fees meet the "standards for AB 32 regulations".

Response: The District considers technological feasibility and cost-effectiveness for all its proposed regulatory requirements and will continue to do so. Although "leakage" has not been considered in the past, it will be in future measures to the extent that the issue is relevant. Factors such as technological feasibility, cost-effectiveness, and leakage are appropriate to consider in the rule development process for specific control measures, but not in establishing appropriate fees for recovering program costs.

<u>Comment</u>: Several comments questioned whether fee revenue should be used to conduct studies to identify and evaluate potential GHG control strategies, as this will duplicate efforts by CARB under AB 32. A specific concern was expressed with regard to a study that is being conducted in part to support amendments to Rule 9-7, which the commenter indicated is intended to control  $NO_x$  emissions. One commenter indicated that this is a prime example of program fragmentation.

Response: The District's authority for recovery of costs through assessing fees is broad and includes program activities such as the development of stationary source control strategies and rules. One of the specific elements of the District's Climate Protection Program is the integration of climate protection considerations into District functions, such as rule development. The standards in the draft amendments to Rule 9-7 would reduce emissions of both NO<sub>x</sub> and CO<sub>2</sub>. District staff does not believe that AB 32 was intended to limit local or regional agencies in terms of integrating considerations of GHG emissions into their ongoing regulatory programs. CARB may very well consider the District's work in this area in setting GHG standards for similar sources statewide at a future date. If CARB were to adopt the same or similar standards statewide, the District would consider whether further amendments to Rule 9-7 are needed.

<u>Comment</u>: Several comments indicated that the District does not have the statutory authority to adopt GHG-related programs, and therefore does not have the authority to adopt fees to recover the costs of these programs. One commenter indicated that District permit fees are specifically limited to recovering costs of programs that are "authorized or required" under Division 26 of the H&S Code. The commenter indicated that GHG programs were specifically established by AB 32 in a new Division 25.5. The commenters indicated that AB 32 provides no role for, or authority to, the air districts

and that the District should focus on its core duties and activities rather than on efforts to reduce GHGs.

Response: District staff disagrees with the assertion that existing authorities in Division 26 of the H&S Code are insufficient to allow the District to regulate GHGs, or to recover the costs of doing so. District staff also does not agree that the air districts have no role in the AB 32 program. The District is an active stakeholder in the AB 32 program and is expending an increasing amount of staff time in that capacity, most of which is the direct result of requests from CARB.

<u>Comment</u>: One comment indicated that the District should recover its costs for administering its role under CEQA from permit applicants and local agencies requesting the District's engagement.

Response: The District intends to recover the costs from permit applicants of preparation of CEQA documentation in the District's role as a lead agency under the provisions of Section 3-315. A similar cost recovery mechanism does not exist, however, for recovery of costs related to the District's more common role as a responsible agency. Responsible agencies provide technical and regulatory support to lead agencies in the early stages of the CEQA process, and develop and submit comments on CEQA documents for a wide variety of projects.

<u>Comment</u>: Several comments indicated that the proposed District GHG Fee Schedule might overlap with fees that CARB may require under AB 32, and should, therefore, not be adopted. One commenter requested that the District review its fees on a regular basis and make appropriate adjustments to minimize the possibility of duplication and overlap in fee programs.

Response: The proposed GHG Fee Schedule is intended to recover costs of Climate Protection Program activities related to stationary sources. To date, funding for these activities has been derived from the District's General Fund. In the future, if CARB provides a specific source of funding to the air districts for the purpose of recovering costs of activities related to AB 32 implementation, District staff will reexamine the fee rate in Schedule T to avoid over-collection of fee revenue.

<u>Comment</u>: A local chapter of a national environmental organization provided comments in support of the proposed GHG Fee Schedule and associated Climate Protection Program. The commenter also indicated that adoption of the GHG Fee Schedule would help the District meet its fiduciary responsibilities to Bay Area residents by recouping program costs from GHG emitting facilities rather than property tax payers. Another individual commented that the proposed GHG fee was an important step in internalizing the costs of manufactured products.

Response: District staff appreciates the supporting comments, and agrees that the District should continue to move towards more complete cost recovery for its regulatory programs. This will allow the District to use a greater portion of its county property tax

revenue toward projects that benefit air quality, but that do not have a dedicated funding source.

<u>Comment</u>: Several comments indicated that the expansive list of GHGs and associated GWPs in the initial draft Schedule T is inconsistent with AB 32 and other climate change frameworks.

<u>Response</u>: District staff has changed the list of GHGs in Schedule T to incorporate the shorter list provided in the IPCC Second Assessment Report, which is used by both CARB and the U.S. EPA. District staff will consider updating this list in future amendments to Regulation 3.

<u>Comment</u>: Several comments indicated that the regulatory language should clarify that Schedule T fees apply only to GHG emissions from stationary sources and not mobile sources. One commenter recommended that the term "stationary source" be defined. Other comments indicated that Schedule T fees should not apply to sources that are exempt from District permit requirements.

Response: The regulatory language in Schedule T has been modified from the initial draft to clarify that GHG fees apply only to District permitted sources (sources that require a District Permit to Operate). Secondary emissions from abatement devices controlling emissions from permitted sources will also be included. Requirements for sources that require a District Permit to Operate are specified in District Rule 2-1, and a definition of the term "stationary source" is therefore deemed to be unnecessary. Mobile sources (e.g., trucks, ships, locomotives, and mobile equipment) do not require a District's Permit to Operate and will not be subject to fees under Schedule T.

<u>Comment</u>: Several comments indicated that creating a duplicate GHG regulation system at the District would make Bay Area businesses less competitive because companies outside of the region will not face similar costs.

Response: District staff has no plans to create a duplicate GHG regulation system. The District will be assisting CARB with the implementation of the AB 32 program, and integrating climate protection considerations into regulatory efforts that are intended to reduce criteria and/or toxic air pollutant emissions. Costs of any potential District regulatory measures on businesses will be considered.

<u>Comment</u>: One comment from an owner/operator of a number of Bay Area power plants indicated that since GHGs are a global issue there is an unfair cost burden to its facilities since most of the Climate Protection Program activities that the District might fund are well established and require little research for the power sector since the CEC and CPUC are diligently working on these issues.

<u>Response</u>: Fees are set not only in consideration of the burden that a facility may impose on a regulatory agency in terms of program activity costs. Fees are also set in consideration of the benefits that may be derived from regulation, which, in the case of

the District, is typically measured in terms of a facility's emissions. The courts in a number of cases have affirmed the equity of emissions-based fees, and the District believes that the proposed GHG fees are fair.

<u>Comment</u>: Comments made on behalf of many Bay Area wastewater treatment plants indicated that biogenic GHG emissions should not be subject to fees. Comments made on behalf of many Bay Area landfills indicated that biogenic CO<sub>2</sub> emissions should not be subject to fees.

Response: District staff agrees that biogenic CO<sub>2</sub> emissions should not be subject to fees and has changed the GHG fee proposal accordingly. District staff believes that facilities should pay fees for non-CO<sub>2</sub> GHG emissions, such as methane from anaerobic decomposition (which many facilities collect and combust to create CO<sub>2</sub>, a much less potent GHG than methane) and nitrous oxide from combustion of landfill gas and sewage digester gas.

<u>Comment</u>: Additional comments made on behalf of Bay Area landfill owner/operators are: (1) landfill operators should be allowed to submit site specific factors for landfill gas collection efficiencies and methane oxidation in cap and cover materials, (2) GHG fees should be reduced for sources that recover energy from landfill gas and other biogenic energy sources, and (3) GHG fees should be reduced for landfills based on a landfill's sequestration of carbon.

<u>Response</u>: District staff has no objection to any facility submitting information for the purpose of refining a facility's emissions inventory on a site-specific basis. The District reserves the right to establish a facility's emissions based on the Air Pollution Control Officer's judgment of what is the best available information.

District staff does not agree that GHG fees should be reduced for engines or other sources that recover energy from landfill gas or other biogenic energy sources, nor for a landfill's ability to sequester carbon that might otherwise be emitted into the atmosphere. The exemption of biogenic CO<sub>2</sub> emissions (the primary GHG resulting from the combustion of biogenic materials) will significantly reduce the fees from these facilities. The remaining fees are not sufficiently high to discourage, in any significant way, projects that convert biogas into energy. Such resource recovery projects are already encouraged by provisions in State law that allow qualifying facilities to avoid the costs of obtaining emission offsets. Landfills are also a source category that the District has spent considerable time evaluating for potential GHG emission reductions, and are a listed early action category under AB 32 for which the District is a workgroup member.

<u>Comment</u>: One comment indicated that Hearing Board fees for public appeals of permit actions should be eliminated for the sake of environmental justice.

Response: District staff disagrees that fees for public appeals should be eliminated. Cost recovery analyses indicate that existing Hearing Board fees cover only a small fraction of the program costs. In addition, the fee for a Third Party appeal in Schedule A

is already significantly reduced (i.e., 50 percent less) relative to the fee that is applicable to company appeals (for non-small businesses). Finally, these fees may be excused entirely by the Hearing Board based on a finding of unreasonable hardship.

<u>Comment</u>: One comment indicated that Hearing Board Excess Emission Fees (applicable to variances) are set ridiculously low. The commenter also suggested that the fees for excess emissions of toxic air contaminants should be correlated to toxicity.

Response: District staff agrees that Hearing Board fees are too low, and has proposed to increase these fees by 15 percent. Hearing Board fees have also been increased by 15 percent in each of the last three years. Excess Emission Fees are not intended to represent a penalty for excess emissions that occur during a variance. Rather, the fees are a mechanism to recover costs of Hearing Board activities. The District will consider further changes to the Excess Emission Fees, including having different fees based on the relative toxicity of pollutants, in subsequent amendments to Regulation 3.



## **STAFF REPORT**

# PROPOSED AMENDMENTS TO BAAQMD REGULATION 3: FEES

MAY 12, 2008

## APPENDIX A PROPOSED REGULATORY LANGUAGE



## **STAFF REPORT**

# PROPOSED AMENDMENTS TO BAAQMD REGULATION 3: FEES

MAY 12, 2008

APPENDIX B
LIST OF PUBLIC COMMENTS RECEIVED

Commenter	Position Summary
William J, Quinn, Vice President, California Council for Environmental and Economic Balance	Opposes GHG Fee Schedule
David R. Farabee, Pillsbury Winthrop Shaw Pittman LLC, on behalf of the Western States Petroleum Association	Opposes GHG Fee Schedule
Tim Pohle, Managing Director, U.S. Environmental Affairs & Assistant General Counsel, Air Transport Association	Opposes GHG Fee Schedule
Dorothy Rothrock, Co-Chair AB 32 Implementation Group, Vice President California Manufacturers & Technology Association	Opposes GHG Fee Schedule
Amisha Patel, Co-Chair AB 32 Implementation Group, Policy Advocate, California Chamber of Commerce	
Robert Webster, Chairman of the Board, San Mateo County Economic Development Association	Opposes GHG Fee Schedule
Daniel S. Cruey, President & CEO, San Mateo County Economic Development Association	
Rob Neenan, Director of Regulatory Affairs, California League of Food Processors	Opposes GHG Fee Schedule
Barbara McBride, Directors, Environmental, Health and Safety, Calpine Corporation	Opposes GHG Fee Schedule
Richard Dowling Dowling Associates, Inc.	Opposes GHG Fee Schedule
Bill Medley	Opposes GHG Fee Schedule
Alex C. Smith	Opposes GHG Fee Schedule
Irvin Dawid, Member, Global Warming & Energy Committee, Loma Prieta Chapter, Sierra Club	Supports GHG Fee Schedule
Randy Schmidt Chair, Air Issues and Regulations Committee, Bay Area Clean Water Agencies	Provides comments on specific aspects of GHG Fee Schedule

Commenter	Position Summary
Joyce M. Eden and Karen Del-Compare, for West Valley Citizens Air Watch	Provides comments on specific aspects of the fee proposal
Peter Light, Product Manager, Bloomenergy	Provides comments on specific aspects of the GHG Fee Schedule
Terry Steinert, Environmental Compliance Manager, Koch Carbon, LLC	Provides comments on specific aspects of the GHG Fee Schedule
Anthony M Pelletier, PE West Region - Regional Engineer Allied Waste Industries	Provides comments on specific aspects of the GHG Fee Schedule
Kevin H. Kondru, P.E. Manager, Environmental Services County of Orange IWMD	
Rachel Oster Legislative and Regulatory Specialist Norcal Waste Systems, Inc.	
Bill Held Director, Landfill Gas Systems Environmental Engineering and Compliance Republic Services	
Tom Reilly Regional Engineering Manager Waste Connections, Western Region	
Charles A. White, P.E. Director of Regulatory Affairs/West Waste Management	

Commenter	Position Summary
Robert Chesnut	Supports GHG Fee Schedule
William L. Wong, Ed.D., Superintendent, Albany Unified School District	Requests two year deferral from all fee increases
Tonie Hansen	Provides comments on specific aspects of GHG Fee Schedule
Rob Simpson	Provides comments on specific aspects of GHG Fee Schedule
Jeff Cook	Opposes GHG Fee Schedule

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## REGULATION 3 FEES

(Adopted June 18, 1980)

## 3-100 GENERAL

**Description:** This regulation establishes fees to be charged for Hearing Board filings, for permits, banking, experimental exemptions, renewal of permits, costs of environmental documentation, asbestos operations, air toxics inventories, equipment registrations, and soil excavation and underground tank removals.

(Amended 7/6/83; 11/2/83; 2/21/90; 12/16/92; 8/2/95; 12/2/98; 5/21/03)

- 3-102 Deleted July 12, 1989
- **Exemption, Abatement Devices:** Installation, modification, or replacement of abatement devices on existing sources are subject to fees pursuant to Section 3-302.3. All abatement devices are exempt from annual permit renewal fees. However, emissions from abatement devices, including any secondary emissions, shall be included in facility-wide emissions calculations when determining the applicability of and the fees associated with Schedules M, N, and P, and T.

(Amended 6/4/86; 7/1/98; 6/7/00)

- 3-104 Deleted August 2, 1995
- 3-105 Exemption, Excavation of Contaminated Soil and Removal of Underground Storage Tank Operation Fees: Fees shall not be required, pursuant to Section 3-322, for operations associated with the excavation of contaminated soil and the removal of underground storage tanks if one of the following is met:
  - 105.1 The tank removal operation is being conducted within a jurisdiction where the APCO has determined that a public authority has a program equivalent to the District program and persons conducting the operations have met all the requirements of the public authority.
  - 105.2 Persons submitting a written notification for a given site have obtained an Authority to Construct or Permit to Operate in accordance with Regulation 2, Rule 1, Section 301 or 302. Evidence of the Authority to Construct or the Permit to Operate must be provided with any notification required by Regulation 8, Rule 40.

(Adopted 1/5/94; Amended 5/21/03)

- 3-106 Deleted December 2, 1998
- **Exemption, Sources Exempt from Permit Requirements:** Any source that is exempt from permit requirements pursuant to Regulation 2, Rule 1, Sections 103 through 128 is exempt from permit fees. However, emissions from exempt sources shall be included in facility-wide emissions calculations when determining the applicability of and the fees associated with Schedules M, N, and P.

(Adopted June 7, 2000)

#### 3-200 DEFINITIONS

**3-201 Cancelled Application:** Any application which has been withdrawn by the applicant or cancelled by the APCO for failure to pay fees or to provide the information requested to make an application complete.

(Amended 6/4/86; 4/6/88)

**3-202 Gasoline Dispensing Facility:** Any stationary facility which dispenses gasoline directly into the fuel tanks of vehicles, such as motor vehicles, aircraft or boats. The facility shall be treated as a single source which includes all necessary equipment for the exclusive use of the facility, such as nozzles, dispensers, pumps, vapor return lines, plumbing and storage tanks.

(Amended February 20, 1985)

- **3-203** Filing Fee: A fixed fee for each source in an authority to construct.
  - (Amended June 4, 1986)

**3-204 Initial Fee:** The fee required for each new or modified source based on the type and size of the source. The fee is applicable to new and modified sources seeking to

obtain an authority to construct. Operation of a new or modified source is not allowed until the permit to operate fee is paid.

(Amended June 4, 1986)

**3-205 Authority to Construct:** Written authorization from the APCO, pursuant to Section 2-1-301, for a source to be constructed or modified or for a source whose emissions will be reduced by the construction or modification of an abatement device.

(Amended June 4, 1986)

- **3-206 Modification:** See Section 1-217 of Regulation 1.
- **3-207 Permit to Operate Fee:** The fee required for the annual renewal of a permit to operate or for the first year of operation (or prorated portion thereof) of a new or modified source which received an authority to construct.

(Amended 6/4/86; 7/15/87; 12/2/98; 6/7/00)

- 3-208 Deleted June 4, 1986
- **3-209 Small Business:** A business with no more than 10 employees and gross annual income of no more than \$600,000 that is not an affiliate of a non-small business.

(Amended 6/4/86; 6/6/90; 6/7/00; 6/15/05)

**Solvent Evaporating Source:** Any source utilizing organic solvent, as part of a process in which evaporation of the solvent is a necessary step. Such processes include, but are not limited to, solvent cleaning operations, painting and surface coating, rotogravure coating and printing, flexographic printing, adhesive laminating, etc. Manufacture or mixing of solvents or surface coatings is not included.

(Amended July 3, 1991)

- **3-211 Source:** See Section 1-227 of Regulation 1.
- 3-212 Deleted August 2, 1995
- **Major Stationary Source:** For the purpose of Schedule M, a major stationary source shall be any District permitted plant, building, structure, stationary facility or group of facilities under the same ownership, leasehold, or operator which, in the base calendar year, emitted to the atmosphere organic compounds, oxides of nitrogen (expressed as nitrogen dioxide), oxides of sulfur (expressed as sulfur dioxide), or PM<sub>10</sub> in an amount calculated by the APCO equal to or exceeding 50 tons per year.

(Adopted 11/2/83; Amended 2/21/90; 6/6/90; 8/2/95; 6/7/00) 3-214 Deleted effective March 1, 2000 (Amended 10/20/99) Deleted effective March 1, 2000 3-215 (Amended 10/20/99) 3-216 Deleted effective March 1, 2000 (Amended 10/20/99) 3-217 Deleted effective March 1, 2000 (Amended 10/20/99) 3-218 Deleted effective March 1, 2000 (Amended 10/20/99) Deleted effective March 1, 2000 3-219 (Amended 10/20/99) 3-220 Deleted effective March 1, 2000 (Amended 10/20/99) 3-221 Deleted effective March 1, 2000 (Amended 10/20/99) 3-222 Deleted effective March 1, 2000 (Amended 10/20/99)

**Start-up Date:** Date when new or modified equipment under an authority to construct begins operating. The holder of an authority to construct is required to notify the APCO of this date at least 3 days in advance. For new sources, or modified sources whose authorities to construct have expired, operating fees are charged from the startup date.

(Adopted 6/4/86; Amended 6/6/90)

**3-224 Permit to Operate:** Written authorization from the APCO pursuant to Section 2-1-302.

(Adopted 6/4/86; Amended 6/7/00)

**Minor Modification:** Any physical change or alteration to a source listed on Schedules G-3 or G-4 that will not increase emissions of any air contaminant. Such modifications may include alterations to improve energy and operational efficiency and those that reduce emissions. Alterations to increase actual or maximum production capacity shall not be considered minor modifications. Final determination of the applicability of this section shall be made by the APCO.

(Adopted June 6, 1990)

3-226 Air Toxics "Hot Spots" Information and Assessment Act of 1987: The Air Toxics "Hot Spots" Information and Assessment Act of 1987 directs the California Air Resources Board and the Air Quality Management Districts to collect information

from industry on emissions of potentially toxic air contaminants and to inform the public about such emissions and their impact on public health. It also directs the Air Quality Management District to collect fees sufficient to cover the necessary state and District costs of implementing the program.

(Adopted 10/21/92; Amended 6/15/05)

3-227 Toxic Air Contaminant, or TAC: An air pollutant that may cause or contribute to an increase in mortality or in serious illness or that may pose a present or potential hazard to human health. For the purposes of this rule, TACs consist of the substances listed in Table 2-5-1 of Regulation 2, Rule 5.

(Adopted 10/21/92; Amended 6/15/05)

- 3-228 Deleted December 2, 1998 3-229 Deleted December 2, 1998 3-230 Deleted December 2, 1998 3-231 Deleted December 2, 1998 3-232 Deleted December 2, 1998 3-233 Deleted December 2, 1998 3-234 Deleted December 2, 1998 3-235 Deleted December 2, 1998 3-236 **Deleted December 2, 1998** 3-237
  - **PM**<sub>10</sub>: See Section 2-1-229 of Regulation 2, Rule 1.

(Adopted June 7, 2000)

Risk Screening Fee: Fee for a new or modified source of toxic air contaminants for 3-238 which a health risk screening analysis (HRSA) is required under Regulation 2-5-401, or for an HRSA prepared for other purposes (e.g., for determination of permit exemption in accordance with Regulations 2-1-316, 2-5-301 and 2-5-302; or for determination of exemption from emission control requirements pursuant to Regulation 8-47-113 and 8-47-402).

(Adopted June 15, 2005)

3-239 **Toxic Surcharge**: Fee paid in addition to the permit to operate fee for a source that emits one or more toxic air contaminants at a rate which exceeds a chronic trigger level listed in Table 2-5-1.

(Adopted June 15, 2005)

3-240 Biogenic Carbon Dioxide: Carbon dioxide emissions resulting from materials that are derived from living cells, excluding fossil fuels, limestone and other materials that have been transformed by geological processes. Biogenic carbon dioxide originates from carbon (released in the form of emissions) that is present in materials that include, but are not limited to, wood, paper, vegetable oils, animal fat, and food, animal and yard waste.

#### 3-300 **STANDARDS**

3-301 **Hearing Board Fees:** Applicants for variances or appeals or those seeking to revoke or modify variances or abatement orders or to rehear a Hearing Board decision shall pay the applicable fees, including excess emission fees, set forth in Schedule A.

(Amended June 7, 2000)

- **Fees for New and Modified Sources:** Applicants for authorities to construct and permits to operate new sources shall pay for each new source: a filing fee of \$300\\$318, the initial fee, the risk screening fee, the permit to operate fee, and toxic surcharge (given in Schedules B, C, D, E, F, H, I or K). Applicants for authorities to construct and permits to operate modified sources shall pay for each modified source, a filing fee of \$300\\$318, the initial fee, the risk screening fee, and any incremental increase in permit to operate and toxic surcharge fees. Where more than one of the schedules is applicable to a source, the fee paid shall be the highest of the applicable schedules. Except for gasoline dispensing facilities (Schedule D) and semiconductor facilities (Schedule H), the size to be used for a source when applying the schedules shall be the maximum size the source will have after the construction or modification. Where applicable, fees for new or modified sources shall be based on maximum permitted usage levels or maximum potential to emit including any secondary emissions from abatement equipment.
  - 302.1 Small Business Discount: If an applicant qualifies as a small business and the source falls under schedules B, C, D (excluding gasoline dispensing facilities), E, F, H, I or K, the filing fee, initial fee, and risk screening fee shall be reduced by 50%. All other applicable fees shall be paid in full.
  - 302.2 Deleted July 3, 1991
  - 302.3 Fees for Abatement Devices: Applicants for an authority to construct and permit to operate abatement devices where there is no other modification to the source shall pay a \$300\\$318 filing fee and initial and risk screening fees that are equivalent to 50% of the initial and risk screening fees for the source being abated. For abatement devices abating more than one source, the initial fee shall be 50% of the initial fee for the source having the highest initial fee.
  - 302.4 Fees for Reactivated Sources: Applicants for a Permit to Operate reactivated, previously permitted equipment shall pay the full filing, initial, risk screening, permit, and toxic surcharge fees.
  - 302.5 Schedule G Fees: Applicants for minor modifications to permitted sources subject to Schedules G-3, er—G-4, or G-5 shall pay filing, initial, risk screening, permit to operate, and toxic surcharge fees specified under Schedule G-2. Permit renewal fees will continue to be charged under Schedules G-3, and G-4, and G-5.

(Amended 5/19/82; 7/6/83; 6/4/86; 7/15/87; 6/6/90; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 6/7/00;6/6/01, 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

**3-303 Back Fees:** An applicant required to obtain a permit to operate existing equipment in accordance with District regulations shall pay back fees equal to the permit to operate fees and toxic surcharges given in the appropriate Schedule (B, C, D, E, F, H, I or K) prorated from the effective date of permit requirements. Where more than one of these schedules is applicable to a source, the fee paid shall be the highest of the applicable schedules. The applicant shall also pay back fees equal to toxic inventory fees pursuant to Section 3-320 and Schedule N. The maximum back fee shall not exceed a total of five years' permit, toxic surcharge, and toxic inventory fees.

(Amended 5/19/82; 7/6/83; 6/4/86; 7/15/87, 6/6/90; 7/3/91; 10/8/97; 6/15/05)

**Alteration:** An applicant to alter an existing permitted source shall pay only the filing fee, provided that the alteration does not result in an increase in emissions of any regulated air pollutant.

(Amended 6/4/86; 11/15/00; 6/2/04)

- **Cancellation or Withdrawal:** There will be no refund of initial, risk screening, and filing fees if an application is cancelled or withdrawn. However, if an application for identical equipment is submitted within six months of the date of cancellation or withdrawal, the initial fee will be credited in full against the fee for the new application.

  (Amended 7/6/83; 4/6/88; 10/8/97; 6/15/05)
- **3-306 Change in Conditions:** If an applicant applies to change the conditions on an existing authority to construct or permit to operate, the applicant will pay the following fees. There will be no change in anniversary date.

306.1 Administrative Condition Changes: An applicant applying for an

administrative change in permit conditions shall pay a fee equal to the filing fee for a single source, provided the following criteria are met:

- 1.1 The condition change applies to a single source or a group of sources with shared permit conditions.
- 1.2 The condition change does not subject the source(s) to any District Regulations or requirements that were not previously applicable.
- 1.3 The condition change does not result in any increase in emissions of POC, NPOC, NO<sub>x</sub>, CO, SO<sub>2</sub>, or PM<sub>10</sub> at any source or the emission of a toxic air contaminant above the trigger levels identified in Table 2-5-1
- .4 The condition change does not require a public notice.
- 306.2 Other Condition Changes: Applicant shall pay the filing, initial, and risk screening fees required for new and modified equipment under Section 3-302. If the condition change will result in higher permit to operate fees, the applicant shall also pay any incremental increases in permit to operate fees and toxic surcharges.

(Amended 7/6/83; 6/4/86; 6/6/90; 10/8/97; 6/7/00; 6/15/05)

**Transfers:** The owner/operator of record is the person to whom a permit is issued or, if no permit has yet been issued to a facility, the person who applied for a permit. Permits are valid only for the owner/operator of record. Permits are re-issued to the new owner/operator of record with no change in expiration dates.

(Amended 2/20/85; 6/4/86; 11/5/86; 4/6/88; 10/8/97, 5/1/02; 5/21/03; 6/02/04)

**3-308 Change of Location:** An applicant who wishes to move an existing source, which has a permit to operate, shall pay no fee if the move is on the same facility. If the move is not on the same facility, the source shall be considered a new source and subject to Section 3-302. This section does not apply to portable permits meeting the requirements of Regulation 2-1-220 and 413.

(Amended 7/6/83; 6/4/86; 6/15/05)

**3-309 Duplicate Permit:** An applicant for a duplicate permit to operate shall pay a fee of \$61\$65 per permit.

(Amended 5/19/99, 5/1/02; 5/21/03; 6/02/04; 6/15/05; 6/7/06; 5/2/07)

- **3-310** Fee for Constructing Without a Permit: An applicant for an authority to construct and a permit to operate a source, which has been constructed or modified without an authority to construct, shall pay the following fees:
  - 310.1 Sources subject to permit requirements on the date of initial operation shall pay fees for new construction pursuant to Section 3-302, any back fees pursuant to Section 3-303, a late fee equal to 100% of the initial fee, plus the risk screening fee. A modified gasoline dispensing facility subject to Schedule D that is not required to pay an initial fee shall pay back fees, a late fee equal to 100% of the filing fee, plus the risk screening fee.
  - 310.2 Sources previously exempt from permit requirements that lose their exemption due to changes in District, state, or federal regulations shall pay a permit to operate fee and toxic surcharge for the coming year and any back fees pursuant to Section 3-303.
  - 310.3 Sources previously exempt from permit requirements that lose their exemption due to a change in the manner or mode of operation, such as an increased throughput, shall pay fees for new construction pursuant to Section 3-302. In addition, sources applying for permits after commencing operation in a non-exempt mode shall also pay a late fee equal to 100% of the initial fee plus the risk screening fee and any back fees pursuant to Section 3-303.
  - 310.4 Sources modified without a required authority to construct shall pay fees for modification pursuant to Section 3-302 and a late fee equal to 100% of the initial fee.

(Amended 7/6/83; 4/18/84; 6/4/86; 6/6/90; 7/3/91; 8/2/95; 10/8/97; 6/02/04; 6/15/05)

**Banking:** Any applicant who wishes to bank emissions for future use, or convert an ERC into an IERC, shall pay a filing fee of \$300\\$318 per source plus the initial fee given in Schedules B, C, D, E, F, H, I or K. Where more than one of these schedules is applicable to a source, the fee paid shall be the highest of the applicable schedules. Any applicant for the withdrawal of banked emissions shall pay a fee of \$300\\$318.

- **3-312 Emission Caps and Alternative Compliance Plans:** Any facility which elects to use an alternative compliance plan contained in:
  - 312.1 Regulation 8 ("bubble") to comply with a District emission limitation or to use an annual or monthly emission limit to acquire a permit in accordance with the provisions of Regulation 2, Rule 2, shall pay an additional annual fee equal to fifteen percent of the total plant permit to operate fee.
  - 312.2 Regulation 2, Rule 9 shall pay an annual fee of \$757\\$802 for each source included in the alternative compliance plan, not to exceed \$7,573\\$8,027.

(Adopted 5/19/82; Amended 6/4/86; 5/19/99; 6/7/00;6/6/01; 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

- 3-313 Deleted May 19, 1999
- 3-314 Deleted August 2, 1995
- 3-315 Costs of Environmental Documentation: An applicant for an Authority to Construct a project which is subject to review under the California Environmental Quality Act (Public Resources Code, Section 21000, et seq.) shall pay, in addition to the fees required under Section 3-302 and in any applicable schedule, the District's costs of performing all environmental evaluation required pursuant to the California Environmental Quality Act, the District's costs in preparing any environmental study or Environmental Impact Report (including the costs of any outside consulting assistance which the District may employ in connection with the preparation of any such study or report), as well as the District's reasonable internal costs (including overhead) of processing and reviewing the required environmental documentation.

(Adopted 12/18/85; Amended 5/1/02)

- 3-316 Deleted June 6, 1990
- **Asbestos Operation Fees:** After July 1, 1988, persons submitting a written plan, as required by Regulation 11, Rule 2, Section 401, to conduct an asbestos operation shall pay the fee given in Schedule L.

(Adopted 7/6/88; Renumbered 9/7/88; Amended 8/2/95)

- **Public Notice Fee, Schools:** Pursuant to Section 42301.6(b) of the Health and Safety Code, an applicant for an authority to construct or permit to operate subject to the public notice requirements of Regulation 2-1-412 shall pay, in addition to the fees required under Section 3-302 and in any applicable schedule, a fee to cover the expense of preparing and distributing the public notices to the affected persons specified in Regulation 2-1-412 as follows:
  - 318.1 A fee of \$2000 per application, and
  - 318.2 The District's cost exceeding \$2000 of preparing and distributing the public notice.
  - 318.3 The District shall refund to the applicant the portion of any fee paid under this Section that exceeds the District's cost of preparing and distributing the public notice.

(Adopted 11/1/89; Amended 10/8/97; 7/1/98; 5/19/99; 6/7/00; 5/21/03; 6/2/04)

**Major Stationary Source Fees:** Any major stationary source emitting 50 tons per year of organic compounds, sulfur oxides, nitrogen oxides, or PM<sub>10</sub> shall pay a fee based on Schedule M. This fee is in addition to permit and other fees otherwise authorized to be collected from such facilities and shall be included as part of the annual permit renewal fees.

(Adopted 6/6/90; Amended 8/2/95; 6/7/00)

- **Toxic Inventory Fees:** Any facility that emits one or more toxic air contaminants in quantities above a minimum threshold level shall pay an annual fee based on Schedule N. This fee will be in addition to permit to operate, toxic surcharge, and other fees otherwise authorized to be collected from such facilities.
  - 320.1 An applicant who qualifies as a small business under Regulation 3-209 shall pay a Toxic Inventory Fee as set out in Schedule N up to a maximum fee of \$6,892\$7,306 per year.

(Adopted 10/21/92; Amended 5/19/99; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

- 3-321 **Deleted December 2, 1998**
- 3-322 Excavation of Contaminated Soil and Removal of Underground Storage Tank
  Operation Fees: Persons submitting a written notification for a given site to conduct
  either excavation of contaminated soil or removal of underground storage tanks as

required by Regulation 8, Rule 40, Section 401, 402, 403 or 405 shall pay a fee based on Schedule Q.

(Adopted 1/5/94; Amended 8/2/95; 5/21/03)

**3-323 Pre-Certification Fees:** An applicant seeking to pre-certify a source, in accordance with Regulation 2, Rule 1, Section 415, shall pay the filing fee, initial fee and permit to operate fee given in the appropriate schedule.

(Adopted June 7, 1995)

- 3-324 Deleted June 7, 2000
- 3-325 Deleted December 2, 1998
- 3-326 **Deleted December 2, 1998**
- 3-327 Permit to Operate, Renewal Fees: After the expiration of the initial permit to operate, the permit to operate shall be renewed on an annual basis or other time period as approved by the APCO. The fee required for the renewal of a permit to operate is the permit to operate fee and toxic surcharge listed in Schedules B, C, D, E, F, H, I, and K, prorated for the period of coverage. When more than one of the schedules is applicable to a source, the fee paid shall be the highest of the applicable schedules. This renewal fee is applicable to all sources required to obtain permits to operate in accordance with District regulations. The permit renewal invoice shall also specify any applicable major stationary source fees based on Schedule M, toxic inventory fees based on Schedule N, and-major facility review fees based on Schedule P, and greenhouse gas fees based on Schedule T. Where applicable, renewal fees shall be based on actual usage or emission levels that have been reported to or calculated by the District. In addition to these renewal fees for the sources at a facility, the facility shall also pay a processing fee at the time of renewal as follows:
  - 327.1 \$59\$63 for facilities with one permitted source, including gasoline dispensing facilities.
  - 327.2 \$116\$123 for facilities with 2 to 5 permitted sources,
  - 327.3 \$232\$246 for facilities with 6 to 10 permitted sources,
  - 327.4 \$348\$369 for facilities with 11 to 15 permitted sources,
  - 327.5 \$463\$491 for facilities with 16 to 20 permitted sources,
  - 327.6 \$579\\$614 for facilities with more than 20 permitted sources.

(Adopted 6/7/00; Amended 6/2/04; 6/16/04; 6/15/05; 6/7/06; 5/2/07)

**3-328** Fee for OEHHA Risk Assessment Reviews: Any facility that submits a health risk assessment to the District in accordance with Section 44361 of the California Health and Safety Code shall pay any fee requested by the State Office of Environmental Health Hazard Assessment (OEHHA) for reimbursement of that agency's costs incurred in reviewing the risk assessment.

(Adopted June 7, 2000)

**3-329 Fee for Risk Screening**: A health risk screening analysis (HRSA) required pursuant to Regulation 2, Rule 5 shall be subject to an appropriate Risk Screening Fee pursuant to Regulation 3-302 and Schedules B, C, D, E, F, H, I or K. In addition, any person that requests that the District prepare or review an HRSA (e.g., for determination of permit exemption in accordance with Regulations 2-1-316, 2-5-301 and 2-5-302; or for determination of exemption from emission control requirements pursuant to Regulation 8-47-113 and 8-47-402) shall pay a Risk Screening Fee.

(Adopted June 15, 2005)

**3-330** Fee for Renewing an Authority to Construct: An applicant seeking to renew an authority to construct in accordance with Regulation 2-1-407 shall pay a fee of 50% of the initial fee in effect at the time of the renewal. If the District determines that an authority to construct cannot be renewed, any fees paid under this section shall be credited in full against the fee for a new authority to construct for functionally equivalent equipment submitted within six months of the date the original authority to construct expires.

(Adopted June 15, 2005)

**Registration Fees:** Any person who is required to register equipment under District rules shall submit a registration fee, and any annual fee thereafter, as set out in Schedule R.

(Adopted June 6, 2007

**3-332 Naturally Occurring Asbestos Fees**: After July 1, 2007, any person required to Bay Area Air Quality Management District December 5, 2007

submit an Asbestos Dust Mitigation Plan (ADMP) pursuant to Title 17 of the California Code of Regulations, Section 93105, Asbestos Air Toxic Control Measure for Construction, Grading, Quarrying, and Surface Mining Operations shall pay the fee(s) set out in Schedule S.

(Adopted June 6, 2007)

- <u>Major Facility Review (MFR) and Synthetic Minor Application Fees</u>: Any facility that applies for, or is required to undergo, an initial MFR permit, an amendment to an MFR permit, a minor or significant revision to an MFR permit, a reopening of an MFR permit, a renewal of an MFR permit, an initial synthetic minor operating permit, or a revision to a synthetic minor operating permit, shall pay the applicable fees set forth in Schedule P.
- Greenhouse Gas Fees: Any permitted facility with greenhouse gas emissions shall pay a fee based on Schedule T. This fee is in addition to permit and other fees otherwise authorized to be collected from such facilities, and shall be included as part of the annual permit renewal fees.

#### 3-400 ADMINISTRATIVE REQUIREMENTS

- **3-401 Permits:** Definitions, standards, and conditions contained in Regulation 2, Permits, are applicable to this regulation.
- **3-402 Single Anniversary Date:** The APCO may assign a single anniversary date to a facility on which all its renewable permits to operate expire and will require renewal. Fees will be prorated to compensate for different time periods resulting from change in anniversary date.
- **3-403** Change in Operating Parameters: See Section 2-1-404 of Regulation 2, Rule 1.
- 3-404 Deleted June 7, 2000
- **3-405 Fees Not Paid:** If an applicant or owner/operator fails to pay the fees specified on the invoice by the due date, the following procedure(s) shall apply:
  - 405.1 Authority to Construct: The application will be cancelled, but can be reactivated upon payment of fees.
  - 405.2 New Permit to Operate: The Permit to Operate shall not be issued, and the facility will be notified that operation, including startup, is not authorized.
    - 2.1 Fees received during the first 30 days following the due date must include an additional late fee equal to 10 percent of all fees specified on the invoice.
    - 2.2 Fees received more than 30 days after the due date must include an additional late fee equal to 50 percent of all fees specified on the invoice
  - 405.3 Renewal of Permit to Operate: The facility will be notified that the permit has lapsed and that further operation is no longer authorized. Reinstatement of lapsed Permits to Operate will require the payment of reinstatement fees in addition to all fees specified on the invoice. Fees shall be calculated using fee schedules in effect at either the time of reinstatement or at the time additional fees are assessed under subsection 3-405.2.
    - 3.1 Fees received during the first 30 days following the due date must include all fees specified on the invoice plus a reinstatement fee equal to 10 percent of all fees specified on the invoice.
    - 3.2 Fees received more than 30 days after the due date, but less than one year after the due date, must include all fees specified on the invoice plus a reinstatement fee equal to 50 percent of all fees specified on the invoice.
  - 405.4 Other Fees: Persons who have not paid the fee by the invoice due date, shall pay a late fee in addition to the original invoiced fee. Fees shall be calculated using fee schedules in effect at the time of the fees' original determination.

4.1 Fees received more than 30 days after the invoice due date must include a late fee of 10 percent of the original invoiced fee.

(Amended 7/6/83; 6/4/86; 11/5/86; 2/15/89; 6/6/90; 7/3/91; 8/2/95; 12/2/98; 6/15/05; 6/7/06)

- 3-406 Deleted June 4, 1986
- 3-407 Deleted August 2, 1995
- **3-408** Permit to Operate Valid for 12 Months: A Permit to Operate is valid for 12 months from the date of issuance or other time period as approved by the APCO.

(Amended 6/4/86; Amended 6/7/00)

- 3-409 Deleted June 7, 2000
- 3-410 Deleted August 2, 1995
- Advance Deposit of Funds: The APCO may require that at the time of the filing of an application for an Authority to Construct for a project for which the District is a lead agency under the California Environmental Quality Act (Public Resources Code, Section 21000, et seq.), the applicant shall make an advance deposit of funds, in an amount to be specified by the APCO, to cover the costs which the District estimates to incur in connection with the District's performance of its environmental evaluation and the preparation of any required environmental documentation. In the event the APCO requires such an estimated advance payment to be made, the applicant will be provided with a full accounting of the costs actually incurred by the District in connection with the District's performance of its environmental evaluation and the preparation of any required environmental documentation.

(Adopted 12/18/85; Amended 8/2/95)

- 3-412 Deleted December 2, 1998
- **Toxic "Hot Spots" Information and Assessment Act Revenues:** No later than 120 days after the adoption of this regulation, the APCO shall transmit to the California Air Resources Board, for deposit into the Air Toxics "Hot Spots" Information and Assessment Fund, the revenues determined by the ARB to be the District's share of statewide Air Toxics "Hot Spot" Information and Assessment Act expenses.

(Adopted October 21, 1992)

- 3-414 Deleted December 2, 1998
- **Failure to Pay Further Actions:** When an applicant or owner/operator fails to pay the fees specified on the invoice by the due date, the APCO may take the following actions against the applicant or owner/operator:
  - 415.1 Issuance of a Notice to Comply.
  - 415.2 Issuance of a Notice of Violation.
  - 415.3 Revocation of an existing Permit to Operate. The APCO shall initiate proceedings to revoke permits to operate for any person who is delinquent for more than one month. The revocation process shall continue until payment in full is made or until permits are revoked.
  - 415.4 The withholding of any other District services as deemed appropriate until payment in full is made.

(Adopted 8/2/95; Amended 12/2/98; 6/15/05)

**Adjustment of Fees**: The APCO or designees may, upon finding administrative error by District staff in the calculation, imposition, noticing, invoicing, and/or collection of any fee set forth in this rule, rescind, reduce, increase, or modify the fee. A request for such relief from an administrative error, accompanied by a statement of why such relief should be granted, must be received within two years from the date of payment.

(Adopted October 8, 1997)

## **SCHEDULE A**

HEARING BOARD FEES<sup>1</sup>
Established by the Board of Directors December 7, 1977 Resolution No. 1046 (Code section references are to the California Health & Safety Code, unless otherwise indicated)

		Large	Small	Third
		Companies	Business	Party
1.	For each application for variance exceeding 90 days, in accordance with §42350, including applications on behalf of a class of applicants, which meet the requirements of the Hearing Board Rules for a valid and proper class action for variance	\$1733 \$1993 \$867 \$997	\$259 \$298 \$87 \$100	
2.	For each application for variance not exceeding 90 days, in accordance with §42350, including applications on behalf of a class of applicants, which meet the requirements of the Hearing Board Rules for a valid and proper class action for variance	\$1041 \$1197 \$519 \$597	\$259 \$298- \$87 \$100	
3.	For each application to modify a variance in accordance with §42356 Plus, for each hearing in addition to the first hearing on said application to modify a variance, in accordance with §42345, necessary to dispose of the application, the additional sum of	\$691 \$795 \$519 \$597	\$87 \$100 \$87 \$100	
4.	For each application to extend a variance, in accordance with §42357 Plus, for each hearing in addition to the first hearing on an application to extend a variance, in accordance with §42357, necessary to dispose of the application, the additional sum of	\$691 \$795 \$519 \$597	\$87 \$100 \$87 \$100	
5.	For each application to revoke a variance	<del>\$1041</del> \$1197	<del>\$87</del> <u>\$100</u>	
6.	For each application for approval of a Schedule of Increments of Progress in accordance with §41703	\$691 \$795	<del>\$87</del> <u>\$100</u>	
7.	For each application for variance in accordance with §41703, which exceeds 90 days	\$1733 \$1993 \$867 \$997	\$259 \$298 \$87 \$100	
8.	For each application for variance in accordance with §41703, not to exceed 90 days	\$1041 \$1197	\$259 \$298	
		<del>\$519</del> <u>\$597</u>	<del>\$87</del> <u>\$100</u>	

		Large Companies	Small Business	Third Party
9.	For each Appeal (Permit, Banking, Title V)	\$1733 \$1993 per hearing day	\$867 \$997 per hearing day	\$867 \$997 for entire appeal period
10.	For each application for intervention in accordance with Hearing Board Rules §§2.3, 3.6 & 4.6	. \$867 \$997	\$174 \$200	
11.	For each application to Modify or Terminate an abatement order	\$1733 \$1993 per hearing day	\$867 \$997 per hearing day	
12.	For each application for an interim variance in accordance with §42351	<del>\$867</del> <u>\$997</u>	<del>\$174</del> <u>\$200</u>	
13.	For each application for an emergency variance in accordance with §42359.5	\$432 \$497	<del>\$87</del> <u>\$100</u>	
14.	For each application to rehear a Hearing Board decision in accordance with §40861	100% of previous fee charged	100% of previous fee charged	
15.	Excess emission fees	See Attachment I	See Attachment I	
16.	Miscellaneous filing fee for any hearing not covered above	<del>\$867</del> <u>\$997</u>	<del>\$259</del> \$298	<del>\$259</del> <u>\$298</u>
17.	For each published Notice of Public Hearing	Cost of Publication	\$0	\$0
18.	Court Reporter Fee (to be paid only if Court Reporter required for hearing)	\$174 \$200 or cost per day if hearing solely dedicated to one Docket	\$0	\$174 \$200 or cost per day if hearing solely dedicated to one Docket

NOTE 1 Any person who certifies under penalty of perjury that payment of the foregoing fees will cause an unreasonable hardship, may be excused from the payment of fees by order of the Hearing Board on that account.

(Amended 10/8/97; 5/19/99; 6/7/00; 6/6/01, 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

#### SCHEDULE A ATTACHMENT I EXCESS EMISSION FEE

#### A. General

- (1) Each applicant or petitioner for a variance from these Rules and Regulations shall pay to the Clerk or Deputy Clerk of the Hearing Board, in addition to the other filing fees required in Schedule A, an emission fee based on the total weight of emissions discharged, per source or product, other than those described in division (B) below, during the variance period in excess of that allowed by these rules in accordance with the schedule set forth in Table I.
- (2) Where the total weight of emission discharged cannot be easily calculated, the petitioner shall work in concert with District staff to establish the amount of excess emissions to be paid.
- (3) In the event that more than one rule limiting the discharge of the same contaminant is violated, the excess emission fee shall consist of the fee for violation which will result in the payment of the greatest sum. For the purposes of this subdivision, opacity rules and particulate mass emissions shall not be considered rules limiting the discharge of the same contaminant.

#### **B.** Excess Visible Emission Fee

Each applicant or petitioner for a variance from Regulation 6 or Health and Safety Code Section 41701 shall pay to the Clerk or Deputy Clerk of the Hearing Board, in addition to the filing fees required in Schedule A and the excess emission fees required in (A) above (if any), an emission fee based on the difference between the percent opacity allowed by Regulation 6 and the percent opacity of the emissions allowed from the source or sources operating under the variance, in accordance with the schedule set forth in Table II.

In the event that an applicant or petitioner is exempt from the provisions of Regulation 6, the applicant or petitioner shall pay a fee calculated as described herein above, but such fee shall be calculated based upon the difference between the opacity allowed under the variance and the opacity allowed under the provisions of Health and Safety Code Section 41701, in accordance with the schedule set forth in Table II.

#### C. Applicability

The provisions of subdivision (A) shall apply to all variances that generate excess emissions.

#### D. Fee Determination

- (1) The excess emission fees shall be calculated by the petitioner based upon the requested number of days of operation under variance multiplied by the expected excess emissions as set forth in subdivisions (A) and (B) above. The calculations and proposed fees shall be set forth in the petition.
- (2) The Hearing Board may adjust the excess emission fee required by subdivisions (A) and (B) of this rule based on evidence regarding emissions presented at the time of the hearing.

#### E. Small Businesses

- (1) A small business shall be assessed twenty percent (20%) of the fees required by subdivisions (A) and (B), whichever is applicable. "Small business" is defined in the Fee Regulation.
- (2) Request for exception as a small business shall be made by the petitioner under penalty of perjury on a declaration form provided by the Executive Officer which shall be submitted to the Clerk or Deputy Clerk of the Hearing Board at the time of filing a petition for variance.

#### F. Group, Class and Product Variance Fees

Each petitioner included in a petition for a group, class or product variance shall pay the filing fee specified in Schedule A, and the excess emission fees specified in subdivisions (A) and (B), whichever is applicable.

#### G. Adjustment of Fees

If after the term of a variance for which emission fees have been paid, petitioner can establish, to the satisfaction of the Executive Officer/APCO, that emissions were actually less than those upon which the fee was based, a pro rata refund shall be made.

#### H. Fee Payment/Variance Invalidation

- (1) Excess emission fees required by subdivisions (A) and (B), based on an estimate provided during the variance Hearing, are due and payable within fifteen (15) days of the granting of the variance. The petitioner shall be notified in writing of any adjustment to the amount of excess emission fees due, following District staff's verification of the estimated emissions. Fee payments to be made as a result of an adjustment are due and payable within fifteen (15) days of notification of the amount due.
- (2) Failure to pay the excess emission fees required by subdivisions (A) and (B) within fifteen (15) days of notification that a fee is due shall automatically invalidate the variance. Such notification may be given by personal service or by deposit, postpaid, in the United States mail and shall be due fifteen (15) days from the date of personal service or mailing. For the purpose of this rule, the fee payment shall be considered to be received by the District if it is postmarked by the United States Postal Service on or before the expiration date stated on the billing notice. If the expiration date falls on a Saturday, Sunday, or a state holiday, the fee payment may be postmarked on the next business day following the Saturday, Sunday, or the state holiday with the same effect as if it had been postmarked on the expiration date.

#### TABLE I SCHEDULE OF EXCESS EMISSIONS FEES

Air Contaminants All at \$1.66\$1.91 Per Pound

Organic gases, except methane and those containing sulfur

Carbon Monoxide

Oxides of nitrogen (expressed as nitrogen dioxide)

Gaseous sulfur compounds (expressed as sulfur dioxide)

Particulate matter

Toxic Air Contaminants

All at \$8.26\$9.50 Per Pound

Asbestos

Benzene

Cadmium

Carbon tetrachloride

Chlorinated dioxins and dibenzofurans (15 species)

Ethylene dibromide

Ethylene dichloride

Ethylene oxide

Formaldehyde

Hexavalent chromium

Methylene chloride

Nickel

Perchloroethylene

1,3-Butadiene

Inorganic arsenic

Beryllium

Polynuclear aromatic hydrocarbons (PAH)

Vinyl chloride

Lead

1,4-Dioxane

Trichloroethylene

### TABLE II SCHEDULE OF EXCESS VISIBLE EMISSION FEE

For each source with opacity emissions in excess of twenty percent (20%), but less than forty percent (40%) (where the source is in violation of Regulation 6, the fee is calculated as follows:

Fee = (Opacity\* equivalent - 20) x number of days allowed in variance x \$1.85\$2.13

For each source with opacity emissions in excess of forty percent (40%) (where the source is in violation of Regulation 6 and California Health and Safety Code Section 41701), the fee is calculated as follows:

Fee = (Opacity\* equivalent - 40) x number of days allowed by variance  $x $1.85 \le 2.13$ 

Where "Opacity" equals maximum opacity of emissions in percent (not decimal equivalent) allowed by the variance. Where the emissions are darker than the degree of darkness equivalent to the allowed Ringelmann number, the percentage equivalent of the excess degree of darkness shall be used as "opacity."

(Adopted 6/7/00; Amended 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

# SCHEDULE B COMBUSTION OF FUEL

(Adopted June 18, 1980)

For each source that burns fuel, which is not a flare and not exempted by Regulation 2, Rule 1, the fee shall be computed based on the maximum gross combustion capacity (expressed as higher heating value, HHV) of the source.

1. INITIAL FEE:

\$38.79\$39.95 per MM BTU/HOUR

a. The minimum fee per source is:

<del>\$207</del>\$213

b. The maximum fee per source is:

\$72,374\$74,545

- 2. RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application: BTU/hr

\$300\$318 plus \$38.79\$39.95 per MM

b. Minimum RSF for first TAC source:

\$507<u>\$531</u>

c. RSF for each additional TAC source:

\$38.79\$39.95 per MM BTU/Hr \*

d. Minimum RSF per additional TAC source:

\$207<u>\$213</u> \*

e. Maximum RSF per source is:

<del>\$72,374</del><u>\$74,545</u>

\* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1

3. PERMIT TO OPERATE FEE:

\$19.39\$19.97 per MM BTU/HOUR

a. The minimum fee per source is:

<del>\$148</del><u>\$152</u>

b. The maximum fee per source is:

\$36,186\$37,272

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- 5. ROUNDING: Fees for each source will be rounded to the nearest dollar. The fee for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.
- 6. Applicants for an authority to construct and permit to operate a project, which burns municipal waste or refuse-derived fuel, shall pay in addition to all required fees, an additional fee to cover the costs incurred by the State Department of Health Services, and/or a qualified contractor designated by the State Department of Health Services, in reviewing a risk assessment as required under H&S Code Section 42315. The fee shall be transmitted by the District to the Department of Health Services and/or the qualified contractor upon completion of the review and submission of comments in writing to the District.
- 7. A surcharge equal to 100% of all required initial and permit to operate fees shall be charged for sources permitted to burn one or more of the following fuels: coke, coal, wood, tires, black liquor, and municipal solid waste.

NOTE: MM BTU is million BTU of higher heat value One MM BTU/HR = 1.06 gigaioules/HR

(Amended 6/5/85; 6/4/86; 3/4/87; 6/6/90; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

#### **SCHEDULE C** STATIONARY CONTAINERS FOR THE STORAGE OF ORGANIC LIQUIDS

(Adopted June 18, 1980)

For each stationary container of organic liquids which is not exempted from permits by Regulation 2 and which is not part of a gasoline dispensing facility, the fee shall be computed based on the container volume, as follows:

1 **INITIAL FEE:** 0.165 cents per gallon

a. The minimum fee per source is:

\$182

b. The maximum fee per source is:

\$24,806

- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of 2. toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application: \$300\$318 plus 0.165 cents per gallon
  - b. Minimum RSF for first TAC source:

\$482

c. RSF for each additional TAC source:

- 0.165 cents per gallon \*
- d. Minimum RSF per additional TAC source:

\$182 \* \$24,806

e. Maximum RSF per source is:

- RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- PERMIT TO OPERATE FEE: 3.

0.083 cents per gallon

a. The minimum fee per source is:

\$130 \$12,403

- b. The maximum fee per source is:
- TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at 4. a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- ROUNDING: Fees for each source will be rounded to the nearest dollar. The fee for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.

(Amended 2/20/85: 6/5/85: 6/4/86: 7/3/91: 6/15/94: 7/1/98: 5/19/99: 6/7/00; 6/6/01, 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

# SCHEDULE D GASOLINE TRANSFER AT GASOLINE DISPENSING FACILITIES, BULK PLANTS AND TERMINALS

(Adopted June 18, 1980)

A.. All gasoline dispensing facilities shall pay the following fees:

1. INITIAL FEE: \$125.48\$144.30 per single product nozzle (spn)

\$125.48\$144.30 per product for each multi-product nozzle (mpn)

2. PERMIT TO OPERATE FEE: \$48.06\$55.27 per single product nozzle (spn)

\$48.06\$55.27 per product for each multi-product nozzle (mpn)

3. Initial fees and permit to operate fees for hardware modifications at a currently permitted gasoline dispensing facility shall be consolidated into a single fee calculated according to the following formula:

```
$173.54$199.57 \times {[(mpn_{proposed})(products per nozzle) + spn_{proposed}] - [(mpn_{existing})(products per nozzle) + spn_{existing}]}
mpn = multi-product nozzles
spn = single product nozzles
```

The above formula includes a toxic surcharge.

If the above formula yields zero or negative results, no initial fees or permit to operate fees shall be charged.

For the purposes of calculating the above fees, a fuel blended from two or more different grades shall be considered a separate product.

Other modifications to facilities' equipment, including but not limited to tank addition/replacement/conversion, vapor recovery piping replacement, moving or extending pump islands, will not be subject to initial fees or permit to operate fees.

- 4. RISK SCREENING FEE (RSF) of \$300\\$318 per application is only applicable to projects for which a health risk screening analysis is required under Regulation 2-5-401 [including increases in permitted throughput for which a health risk screening analysis is required.]
- 5. Nozzles used exclusively for the delivery of diesel fuel or other fuels exempt from permits shall pay no fee. Multi-product nozzles used to deliver both exempt and non-exempt fuels shall pay fees for the non-exempt products only.
- B. All bulk plants, terminals or other facilities using loading racks to transfer gasoline or gasohol into trucks, railcars or ships shall pay the following fees:
  - 1. INITIAL FEE:

\$1,649\$1,896 per single product loading arm \$1,649\$1,896 per product for multi-product arms

- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$1,949</del>\$2,214

b. RSF for each additional TAC source:

<del>\$1,649</del>\$1,896

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

\$460\\$529 per single product loading arm \$460\\$529 per product for multi-product arms

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- C. Fees in (A) above are in lieu of tank fees. Fees in (B) above are in addition to tank fees.
- D. Fees for each source will be rounded to the nearest dollar. The fee for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.

(Amended 2/20/85; 6/5/85; 6/4/86; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02; 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

### SCHEDULE E SOLVENT EVAPORATING SOURCES

(Adopted June 18, 1980)

For each solvent evaporating source, as defined in Section 3-210 except for dry cleaners, the fee shall be computed based on the net amount of organic solvent processed through the sources on an annual basis (or anticipated to be processed, for new sources) including solvent used for the cleaning of the sources.

1. INITIAL FEE:

a. The minimum fee per source is:

<del>\$276</del>\$317

b. If usage is not more than 1,000 gallons/year:

<del>\$276</del>\$317

c. If usage is more than 1,000 gallons/year:

\$555\$638 per 1,000 gallons

d. The maximum fee per source is:

<del>\$22,069</del>\$25,379

 RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.

a. RSF for first TAC source in application:

\$300\$318 plus initial fee

b. Minimum RSF for first TAC source:

<del>\$576</del>\$635

c. RSF for each additional TAC source:

equal to initial fee \*

d. Minimum RSF per additional TAC source:

<del>\$276</del>\$317 \*

e. Maximum RSF per source is:

\$22,069\$25,379

\* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1

#### 3. PERMIT TO OPERATE FEE:

a. The minimum fee per source is:

<del>\$199</del>\$229

b. If usage is not more than 1,000 gallons/year:

<del>\$199</del>\$229

c. If usage is more than 1,000 gallons/year:

\$276\$317 per 1,000 gallons

d. The maximum fee per source is:

\$11.033\$12.688

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- 5. Fees for each source will be rounded to the nearest dollar. The fee for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.

(Amended 5/19/82; 10/17/84; 6/5/85; 6/4/86; 10/8/87; 7/3/91; 6/15/94; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

### SCHEDULE F MISCELLANEOUS SOURCES

(Adopted June 18, 1980)

For each source not governed by Schedules B, C, D, E, H or I, (except for those sources in the special classification lists, G-1 - G-5) the fees are:

1. INITIAL FEE: \$276\$\$301

- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$576</del>\$619

b. RSF for each additional TAC source:

\$276\$301

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

<del>\$199</del>\$217

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1. List of special classifications requiring graduated fees is shown in Schedules G-1, G-2, G-3, G-4, and G-5.
- G-1. FEES FOR SCHEDULE G-1, For each source in a G-1 classification, fees are:
- 1. INITIAL FEE: \$1,654\$1,803
- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$1,954</del>\$2,121

b. RSF for each additional TAC source:

\$1,654\$1,803 \*

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

<del>\$826</del>\$900

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- G-2. FEES FOR SCHEDULE G-2, For each source in a G-2 classification, fees are:

1. INITIAL FEE: \$2,470\$2,618

- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$2,770</del>\$2,936

b. RSF for each additional TAC source:

\$2,470\$2,618 '

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

<del>\$1.234</del>\$1.308

4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.

G-3. FEES FOR SCHEDULE G-3, For each source in a G-3 classification, fees are:

1. INITIAL FEE: \$16,565

 RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.

a. RSF for first TAC source in application:

<del>\$16,865</del>\$16,883

b. RSF for each additional TAC source:

\$16,565

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

\$8,282

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- G-4. FEES FOR SCHEDULE G-4, For each source in a G-4 classification, fees are:

1. INITIAL FEE: \$47,335

- 2. RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$47,635</del>\$47,653

b. RSF for each additional TAC source:

\$47,335 \*

- RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- PERMIT TO OPERATE FEE:

\$23,667

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- G-5. FEES FOR SCHEDULE G-5, For each source in a G-5 classification, fees are:

1. INITIAL FEE: \$24,848

- 2. RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

<del>\$25,148</del>\$25,166

b. RSF for each additional TAC source:

\$24,848

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:

\$12,423

4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.

(Amended 5/19/82; 6/5/85; 6/4/86; 6/6/90; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

(Adopted June 18, 1980)

Equipment or Process Description	Materials Processed or Produced
Asphalt Roofing Manufacturing – Asphalt Dipping	Asphalt Roofing or Related Materials
Calcining Kilns, excluding those	Any Materials except
processing cement, lime, or coke (see G-4	cement, lime, or coke
for cement, lime, or coke Calcining Kilns)	
Chemical Manufacturing, Inorganic –	Any Inorganic
Processing Units with a Capacity of 1000 Gallons/Hour or more	Materials
Chemical Manufacturing, Inorganic –	Any Inorganic
Processing Units with a Capacity of 5	Materials
Tons/Hour or more	
Chemical Manufacturing, Inorganic –	Any Inorganic
Reactors with a Capacity of 1000 Gallons	Materials
or more	
Chemical Manufacturing, Organic - Latex Dipping	Any latex materials
Chemical Manufacturing, Organic –	Any Organic Materials
Processing Units with a Capacity of 1000 Gallons/Hour or more	Any Organio Materialo
Chemical Manufacturing, Organic –	Any Organic Materials
Processing Units with a Capacity of 5	, ge
Tons/Hour or more	
Chemical Manufacturing, Organic –	Any Organic Materials
Reactors with a Capacity of 1000 Gallons	, ,
or more	
Compost Operations – Windrows, Static	Any waste materials
Piles, Aerated Static Piles, In-Vessel, or	such as yard waste,
similar methods	food waste, agricultural
	waste, mixed green
	waste, bio-solids,
	animal manures, etc.
Crushers	Any minerals or
	mineral products such
	as rock, aggregate,
	cement, concrete, or
	glass; waste products
	such as building or
	road construction
	debris; and any wood,
	wood waste, green
	waste; or similar
	materials
Electroplating Equipment	Hexavalent Decorative
	Chrome with permitted
	capacity greater than
	500,000 amp-hours per
Fail Manufacturies Associations	year or Hard Chrome
Foil Manufacturing – Any Converting or Rolling Lines	Any Metal or Alloy Foils
Galvanizing Equipment	Any

Equ	ipment or Process Description	Materials Processed or Produced
Prod	s Manufacturing – Batching esses including storage and weigh pers or bins, conveyors, and elevators	Any Dry Materials
	s Manufacturing – Mixers	Any Dry Materials
	s Manufacturing – Molten Glass	Any molten glass
	ling Tanks	Arry mollen glass
Grin	ders	Any minerals or mineral products such as rock, aggregate, cement, concrete, or glass; waste products such as building or road construction debris; and any wood, wood waste, green waste; or similar materials
Incir	nerators – Crematory	Human and/or animal remains
Incin	erators – Flares	Any waste gases
Incin	erators – Other (see G-2 for	Any Materials except
	ardous or municipal solid waste	hazardous wastes,
	erators, see G-3 for medical or	municipal solid waste,
infec	ctious waste incinerators)	medical or infectious
		waste
	erators – Pathological Waste (see G-3	Pathological waste
	nedical or infectious waste erators)	only
Load Bulk thos Sche	ding and/or Unloading Operations – Plants and Bulk Terminals, excluding e loading gasoline or gasohol (see edule D for Bulk Plants and Terminals ing gasoline or gasohol)	Any Organic Materials except gasoline or gasohol
	oleum Refining – Alkylation Units	Any Hydrocarbons
	oleum Refining – Asphalt Oxidizers	Any Hydrocarbons
Petro	oleum Refining – Benzene Saturation	Any Hydrocarbons
	oleum Refining – Catalytic Reforming	Any Hydrocarbons
Units and	oleum Refining – Chemical Treating s including alkane, naphthenic acid, naptha merox treating, or similar esses	Any Hydrocarbons
Petro inclu	oleum Refining – Converting Units ding Dimersol Plants, Hydrocarbon	Any Hydrocarbons
Petro exclu 1000	ters, or similar processes  oleum Refining – Distillation Units, uding crude oil units with capacity > 0 barrels/hour (see G-3 for > 1000 els/hour crude distillation units)	Any Hydrocarbons
	oleum Refining – Hydrogen	Hydrogen or Any
	ufacturing	Hydrocarbons
	oleum Refining – Hydrotreating or	Any Hydrocarbons

Equip	oment or Process Description	Materials Processed or Produced
Hydro	fining	
	eum Refining – Isomerization	Any Hydrocarbons
Petro	eum Refining – MTBE Process	Any Hydrocarbons
Units/	Plants	
Petro	eum Refining – Sludge Converter	Any Petroleum Waste Materials
Petro	eum Refining – Solvent Extraction	Any Hydrocarbons
	eum Refining – Sour Water Stripping	Any Petroleum Process or Waste Water
Petro	eum Refining – Storage (enclosed)	Petroleum Coke or Coke Products
Petro	eum Refining – Waste Gas Flares	Any Petroleum
	ubject to Regulation 12, Rule 11)	Refining Gases
Petro	eum Refining – Miscellaneous Other ss Units	Any Hydrocarbons
Reme	ediation Operations, Groundwater –	Contaminated
Stripp	· · · · · · · · · · · · · · · · · · ·	Groundwater
	ediation Operations, Soil - Any	Contaminated Soil
	Dryers	Any Materials
	zation Equipment	Ethylene Oxide
Water separ 2 for I	ewater Treatment, Industrial — Oil- r Separators, excluding oil-water ators at petroleum refineries (see G- Petroleum Refining - Oil-Water rators)	Wastewater from any industrial facilities except petroleum refineries
Waste Stripp stripp simila at pet	ewater Treatment, Industrial – eers including air strippers, nitrogen ers, dissolved air flotation units, or r equipment and excluding strippers roleum refineries (see G-2 for leum Refining – Strippers)	Wastewater from any industrial facilities except petroleum refineries
Waste Stora at pe	ewater Treatment, Industrial - ge Ponds, excluding storage ponds troleum refineries (see G-2 for leum Refining – Storage Ponds)	Wastewater from any industrial facilities except petroleum refineries
Waste	ewater Treatment, Municipal – ninary Treatment	Municipal Wastewater
Waste	ewater Treatment, Municipal –  iry Treatment	Municipal Wastewater
	ewater Treatment, Municipal –	Municipal Wastewater
Waste Sludg sludg	ewater Treatment, Municipal – e Handling Processes, excluding e incinerators (see G-2 for sludge	Sewage Sludge

(Amended 6/4/86; 6/6/90; 5/19/99; 6/7/00; 6/2/04; 6/15/05)

(Adopted June 6, 1990)

Equipment or Process Description	Materials Processed or Produced
Asphalt Roofing Manufacturing – Asphalt Blowing	Asphalt Roofing or Related
The production of the producti	Materials
Asphaltic Concrete Manufacturing – Aggregate Dryers	Any Dry Materials
Asphaltic Concrete Manufacturing – Batch Mixers	Any Asphaltic Concrete Products
Asphaltic Concrete Manufacturing – Drum Mixers	Any Asphaltic Concrete Products
Asphaltic Concrete Manufacturing – Other Mixers	Any Dry Materials or Asphaltic
and/or Dryers	Concrete Products
Concrete or Cement Batching Operations – Mixers	Any cement, concrete, or stone
	products or similar materials
Furnaces – Electric	Any Mineral or Mineral Product
Furnaces – Electric Induction	Any Mineral or Mineral Product
Furnaces – Glass Manufacturing	Soda Lime only
Furnaces – Reverberatory	Any Ores, Minerals, Metals, Alloys,
	or Related Materials
Incinerators – Hazardous Waste including any unit	Any Liquid or Solid Hazardous
required to have a RCRA permit	Wastes
Incinerators – Solid Waste, excluding units burning	Any Solid Waste including Sewage
human/animal remains or pathological waste	Sludge (except human/animal
exclusively (see G-1 for Crematory and Pathological	remains or pathological waste)
Waste Incinerators)	Ann Matala an Allana
Metal Rolling Lines, excluding foil rolling lines (see G-1	Any Metals or Alloys
for Foil Rolling Lines) Petroleum Refining – Stockpiles (open)	Petroleum Coke or coke products
Petroleum Reiming – Stockpiles (open)	only
Petroleum Refining, Wastewater Treatment – Oil-	Wastewater from petroleum
Water Separators	refineries only
Petroleum Refining, Wastewater Treatment –	Wastewater from petroleum
Strippers including air strippers, nitrogen strippers,	refineries only
dissolved air flotation units, or similar equipment	
Petroleum Refining, Wastewater Treatment – Storage	Wastewater from petroleum
Ponds	refineries only
Pickling Lines or Tanks	Any Metals or Alloys
Sulfate Pulping Operations – All Units	Any
Sulfite Pulping Operations – All Units	Any

(Amended June 7, 2000)

(Adopted June 18, 1980)

Equipment or Process Description	Materials Processed or Produced
Furnaces – Electric Arc	Any Metals or Alloys
Furnaces – Electric Induction	Any Metals or Alloys
Incinerators – Medical Waste, excluding units burning	Any Medical or Infectious Wastes
pathological waste exclusively (see G-1 for	
Pathological Waste Incinerators)	
Loading and/or Unloading Operations – Marine Berths	Any Organic Materials
Petroleum Refining – Cracking Units including	Any Hydrocarbons
hydrocrackers and excluding thermal or fluid catalytic	
crackers (see G-4 for Thermal Crackers and Catalytic	
Crackers)	
Petroleum Refining – Distillation Units (crude oils)	Any Petroleum Crude Oils
including any unit with a capacity greater than 1000	
barrels/hour (see G-1 for other distillation units)	
Phosphoric Acid Manufacturing – All Units (by any	Phosphoric Acid
process)	

(Amended 5/19/82; Amended and renumbered 6/6/90; Amended 6/7/00; 6/15/05; 5/2/07)

(Adopted June 6, 1990)

Equipment or Process Description	Materials Processed or Produced
Acid Regeneration Units	Sulfuric or Hydrochloric Acid only
Annealing Lines (continuous only)	Metals and Alloys
Calcining Kilns (see G-1 for Calcining Kilns processing other materials)	Cement, Lime, or Coke only
Fluidized Bed Combustors	Solid Fuels only
Nitric Acid Manufacturing – Any Ammonia Oxidation Processes	Ammonia or Ammonia Compounds
Petroleum Refining - Coking Units including fluid cokers, delayed cokers, flexicokers, and coke kilns	Petroleum Coke and Coke Products
Petroleum Refining - Cracking Units including fluid catalytic crackers and thermal crackers and excluding hydrocrackers (see G-3 for Hydrocracking Units)	Any Hydrocarbons
Petroleum Refining - Sulfur Removal including any Claus process or any other process requiring caustic reactants	Any Petroleum Refining Gas
Sulfuric Acid Manufacturing – Any Chamber or Contact Process	Any Solid, Liquid or Gaseous Fuels Containing Sulfur

(Amended June 7, 2000)

Equipment or Process Description	Materials Processed or Produced	
Petroleum Refinery Flares (subject to Regulation 12, Rule 11)	Any Petroleum Vent Gas (as defined in section 12-11-210 and section 12-12-213)	

(Adopted May 2, 2007)

### SCHEDULE H SEMICONDUCTOR AND RELATED OPERATIONS

(Adopted May 19, 1982)

All of the equipment within a semiconductor fabrication area will be grouped together and considered one source. The fee shall be as indicated:

- 1. INITIAL FEE:
  - a. The minimum fee per source is:

<del>\$276</del>\$293

b. The maximum fee per source is:

\$22,070\$23,394

The initial fee shall include the fees for each type of operation listed below, which is performed at the fabrication area:

c. SOLVENT CLEANING OPERATIONS, such as usage of:

Solvent Sinks (as defined in Regulation 8-30-214);

Solvent Spray Stations (as defined in Regulation 8-30-221);

Solvent Vapor Stations (as defined in Regulation 8-30-222); and

Wipe Cleaning Operation (as defined in Regulation 8-30-225).

The fee is based on the gross throughput of organic solvent processed through the solvent cleaning operations on an annual basis (or anticipated to be processed, for new sources):

If gross throughput is not more than 3,000 gal/yr:

<del>\$276</del>\$293

ii. If gross throughput is more than 3,000 gallons/year:

\$186\$197 per 1,000 gallon

d. COATING OPERATIONS, such as application of:

Photoresist (as defined in Regulation 8-30-215); other wafer coating;

Solvent-Based Photoresist Developer (as defined in Regulation 8-30-219); and other miscellaneous solvent usage.

The fee is based on the gross throughput of organic solvent processed through the coating operations on an annual basis (or anticipated to be processed, for new sources):

i. If gross throughput is not more than 1,000 gal/yr:

<del>\$276</del>\$293

- ii. If gross throughput is more than 1,000 gallons/year: \$555\\$588 per 1,000 gallon
- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

\$300\$318 plus initial fee

b. Minimum RSF for first TAC source:

\$576<u>\$611</u>

c. RSF for each additional TAC source:

equal to initial fee \*

d. Minimum RSF per additional TAC source:

<del>\$276</del>\$293 \*

e. Maximum RSF per source is:

<del>\$22,070</del>\$23,394

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE:
  - a. The minimum fee per source is:

<del>\$199</del>\$211

b. The maximum fee per source is:

<del>\$11,033</del><u>\$11,695</u>

The permit to operate fee shall include the fees for each type of operation listed below, which is performed at the fabrication area:

c. SOLVENT CLEANING OPERATIONS, such as usage of:

Solvent Sinks (as defined in Regulation 8-30-214);

Solvent Spray Stations (as defined in Regulation 8-30-221);

Solvent Vapor Stations (as defined in Regulation 8-30-222); and

Wipe Cleaning Operation (as defined in Regulation 8-30-225).

The fee is based on the gross throughput of organic solvent processed through the solvent cleaning operations on an annual basis (or anticipated to be processed, for new sources):

i. If gross throughput is not more than 3,000 gal/yr: \$199\$211

i. If gross throughput is more than 3,000 gallons/year: \$93\$99 per 1,000 gallon

d. COATING OPERATIONS, such as application of:

Photoresist (as defined in Regulation 8-30-215); other wafer coating; Solvent-Based Photoresist Developer (as defined in Regulation 8-30-219); and other miscellaneous solvent usage.

The fee is based on the gross throughput of organic solvent processed through the coating operations on an annual basis (or anticipated to be processed, for new sources):

. If gross throughput is not more than 1,000 gal/yr: \$199\$211

ii. If gross throughput is more than 1,000 gallons/year: \$276\$293 per 1,000 gallon

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- 5. The fee for each source will be rounded to the whole dollar. Fees for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.

(Amended 1/9/85; 6/5/85; 6/4/86; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 10/20/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

#### SCHEDULE I DRY CLEANERS

(Adopted July 6, 1983)

For dry cleaners, the fee shall be computed based on each cleaning machine, except that machines with more than one drum shall be charged based on each drum, regardless of the type or quantity of solvent, as follows:

- 1. INITIAL FEE FOR A DRY CLEANING MACHINE (per drum):
  - a. If the washing or drying capacity is no more than 100 pounds: \$276\$301
  - b. If the washing or drying capacity exceeds 100 pounds: \$276\\$301 plus
    For that portion of the capacity exceeding 100 pounds: \$8.23\\$8.97 per
    pound
- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

\$300\$301 plus initial fee

b. Minimum RSF for first TAC source:

<del>\$576</del>\$619

c. RSF for each additional TAC source:

equal to initial fee \*

d. Minimum RSF per additional TAC source:

<del>\$276</del>\$301 \*

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 3. PERMIT TO OPERATE FEE FOR A DRY CLEANING MACHINE (per drum):
  - a. If the washing or drying capacity is no more than 100 pounds:

\$199\$217 plus

<del>\$199</del>\$217

b. If the washing or drying capacity exceeds 100 pounds: For that portion of the capacity exceeding 100 pounds:

\$4.13\$4.50 per pound

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- 5. Fees for each source will be rounded to the nearest dollar. The fee for sources will be rounded up to the nearest dollar for 51 cents and above, and amounts 50 cents and lower will be rounded down to the nearest dollar.

(Amended 10/17/84; 6/5/85; 6/4/86; 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/02/04; 6/15/05; 6/7/06; 5/2/07)

### SCHEDULE K SOLID WASTE DISPOSAL SITES

(Adopted July 15, 1987)

- INITIAL FEE:
  - a. Inactive or Closed Solid Waste Disposal Sites

\$1,654\$1,902

b. Active Solid Waste Disposal Sites

\$3,307\$3,803

- RISK SCREENING FEE (RSF) is only applicable for new and modified sources of toxic air contaminants (TACs) for which a health risk screening analysis is required under Regulation 2-5-401.
  - a. RSF for first TAC source in application:

\$300\$318 plus initial fee

b. RSF for each additional TAC source:

equal to initial fee \*

- \* RSF for additional TAC sources is only applicable to those sources that emit one or more TACs at a rate that exceeds a trigger level listed in Table 2-5-1
- 23. PERMIT TO OPERATE FEE:
  - a. Inactive or Closed Solid Waste Disposal Sites

<del>\$826</del>\$950

b. Active Solid Waste Disposal Sites

\$1,654\$1,902

- 4. TOXIC SURCHARGE is only applicable for a source that emits one or more TACs at a rate that exceeds a chronic trigger level listed in Table 2-5-1: the permit to operate fee shall be raised by ten percent. This fee shall not be assessed for TACs not listed in Table 2-5-1.
- 5. Evaluation of Reports and Questionnaires:
  - Evaluation of Solid Waste Air Assessment Test Report as required by
     Health & Safety Code Section 41805.5(g) \$994\$1,143
  - b. Inactive Site Questionnaire evaluation as required by Health & Safety Code Section 41805.5(b)

<del>\$498</del>\$573

- c. Evaluation of Solid Waste Air Assessment Test report in conjunction with evaluation of Inactive Site Questionnaire as required by Health & Safety Code Section 41805.5(b) \$498\$573
- d. Evaluation of Initial or Amended Design Capacity Reports as required by Regulation 8, Rule 34, Section 405 \$366\$421
- e. Evaluation of Initial or Periodic NMOC Emission Rate Reports as required by Regulation 8, Rule 34, Sections 406 or 407 \$1,048\$1,205
- f. Evaluation of Closure Report as required by Regulation 8, Rule 34, Section 409 \$366\$421
- g. Evaluation of Annual Report as required by Regulation 8, Rule 34, Section 411

<del>\$917</del>\$1,055

- 6. Fees for each source will be rounded off to the nearest dollar. The fee for sources will be rounded up or down to the nearest dollar.
- 7. For the purposes of this fee schedule, a solid waste disposal site shall be considered active, if it has accepted solid waste for disposal at any time during the previous 12 months or has plans to accept solid waste for disposal during the next 12 months.

(Amended 7/3/91; 6/15/94; 10/8/97; 7/1/98; 5/19/99; 10/6/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

#### SCHEDULE L ASBESTOS OPERATIONS

(Adopted July 6, 1988)

1. Asbestos Operations conducted at single family dwellings are subject to the following fees:

a. OPERATION FEE: \$93\$101 for amounts 100 to 500 square feet or linear feet.

\$343<u>\$374</u> for amounts 501 square feet or linear feet to 1000 square feet or linear feet.

\$499\\$544 for amounts 1001 square feet or liner feet to

2000 square feet or linear feet.

\$686<u>\$748</u> for amounts greater than 2000 square feet or linear feet.

b. Cancellation: \$45\\$49 of above amounts non-refundable, for notification processing.

2. Asbestos Operations, other than those conducted at single family dwellings, are subject to the following fees:

a. OPERATION FEE: \$264\frac{\$288}{259} \text{ for amounts 100 to 159 square feet or 100 to 259 linear feet or 35 cubic feet

\$382<u>\$416</u> for amounts 160 square feet or 260 linear feet to 500 square or linear feet or greater than 35 cubic feet

\$555\$605 for amounts 501 square feet or linear feet to 1000 square feet or linear feet.

\$818\\$892 for amounts 1001 square feet or liner feet to 2500 square feet or linear feet.

\$1,167\subseteq 1,272 for amounts 2501 square feet or linear feet to 5000 square feet or linear feet.

\$1,602\\$1,746 for amounts 5001 square feet or linear feet to 10000 square feet or linear feet.

\$2,038\$2,221 for amounts greater than 10000 square feet or linear feet.

b. Cancellation: \$\frac{\$126\\$137}{\}\] of above amounts non-refundable for notification processing.

3. Demolitions (including zero asbestos demolitions) conducted at a single-family dwelling are subject to the following fee:

a. OPERATION FEE: \$45\$49

b. Cancellation: \$45\\$49 (100% of fee) non-refundable, for notification processing.

4. Demolitions (including zero asbestos demolitions) other than those conducted at a single family dwelling are subject to the following fee:

a. OPERATION FEE: \$188\$205

b. Cancellation: \$\frac{\$126}{3137}\$ of above amount non-refundable for notification processing.

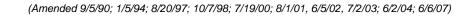
5. Asbestos operations with less than 10 days prior notice (excluding emergencies) are subject to the following additional fee:

a. OPERATION FEE: \$312\$340

- 6. Asbestos demolition operations for the purpose of fire training are exempt from fees.
- 7. Floor mastic removal using mechanical buffers and solvent is subject to the following fee:

a. OPERATION FEE: \$188\$205

b. Cancellation: \$126\\$137 of above amount non-refundable for notification processing.



### SCHEDULE M MAJOR STATIONARY SOURCE FEES

(Adopted June 6, 1990)

For each major stationary source emitting 50 tons per year or more of Organic Compounds, Sulfur Oxides, Nitrogen Oxides, and/or PM<sub>10</sub>, the fee shall be based on the following:

1.	Organic Compounds	<del>\$82.67</del> <u>\$87.63</u> per ton
2.	Sulfur Oxides	<del>\$82.67</del> <u>\$87.63</u> per ton
3.	Nitrogen Oxides	<del>\$82.67</del> <u>\$87.63</u> per ton
4.	PM <sub>10</sub>	<del>\$82.67</del> <u>\$87.63</u> per ton

Emissions calculated by the APCO shall be based on the data reported for the most recent 12-month period prior to billing. In calculating the fee amount, emissions of Organic Compounds, Sulfur Oxides, Nitrogen Oxides, or  $PM_{10}$ , if occurring in an amount less than 50 tons per year, shall not be counted.

(Amended 7/3/91; 6/15/94; 7/1/98; 5/9/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

### SCHEDULE N TOXIC INVENTORY FEES

(Adopted October 21, 1992)

For each stationary source emitting substances covered by California Health and Safety Code Section 44300 *et seq.*, the Air Toxics "Hot Spots" Information and Assessment Act of 1987, which have trigger levels listed in Table 2-5-1, a fee based on the weighted emissions of the facility shall be assessed based on the following formulas:

- A fee of \$5 for each gasoline product dispensing nozzle in the facility, if the facility is a Gasoline Dispensing Facility; or
- A fee of \$75 if the facility has emissions in the current Toxic Emissions Inventory which are greater than or equal to 50 weighted pounds per year and less than 1000 weighted pounds per year; or
- 3. A fee of \$75 +  $S_L \times (w_i 1000)$  if the facility has emissions in the current Toxic Emissions Inventory which are greater than or equal to 1000 weighted pounds per year;

where the following relationships hold:

 $w_i$  = facility weighted emissions for facility j; where the weighted emission for the facility shall be calculated as a sum of the individual emissions of the facility multiplied by either the Unit Risk Factor (URF) for the substance times one hundred thousand (in cubic meters/microgram) if the emission is a carcinogen, or by the reciprocal of the chronic reference exposure level REL<sub>C</sub>) for the substance (in cubic meters/microgram) if the emission is not a carcinogen [use URF and REL<sub>C</sub> as listed in Table 2-5-1]:

$$w_j = \text{Facility Weighted Emission} = \sum_{i=1}^n E_i * Q_i \text{ where}$$

n = number of toxic substances emitted by facility

 $E_i$  = amount of substance i emitted by facility in lbs/year

 $Q_i = URF * 10^5$ , if i is a carcinogen; or

 $Q_i = [REL_c]^{-1}$ , if i is not a carcinogen

- F<sub>T</sub> = Total amount of fees to be collected by the District to cover District and State of California AB 2588 costs as most recently adopted by the Board of Directors of the California Environmental Protection Agency, Air Resources Board, and set out in the most recently published "Amendments to the Air Toxics "Hot Spots" Fee Regulation," published by that agency.
- $N_L$  = Number of facilities with emissions in current District Toxic Emissions Inventory greater than 1000 weighted pounds per year.
- $N_S$  = Number of facilities with emissions in current District Toxic Emissions Inventory greater than 50 weighted pounds per year and less than 1000 weighted pounds per year.
- $N_{NOZ}$  = Number of gasoline-product-dispensing nozzles in currently permitted Gasoline Dispensing Facilities.
- $S_L$  = Surcharge per pound of weighted emissions for each pound in excess of 1000 weighted pounds per year, where  $S_L$  is given by the following formula:

$$S_{L} = \frac{F_{T} - (75 \times N_{S}) - (75 \times N_{L}) - (5 \times N_{NOZ})}{\sum_{j=1}^{N_{L}} (w_{j} - 1000)}$$

(Amended 12/15/93; 6/15/05; 5/2/07)

### SCHEDULE P MAJOR FACILITY REVIEW FEES

(Adopted November 3, 1993)

#### MFR / SYNTHETIC MINOR ANNUAL FEES

Each facility, which is required to undergo major facility review in accordance with the requirements of Regulation 2, Rule 6, shall pay annual fees (1a and 1b below) for each source holding a District Permit to Operate. These fees shall be in addition to and shall be paid in conjunction with the annual renewal fees paid by the facility. However, these MFR permit fees shall not be included in the basis to calculate Alternative Emission Control Plan (bubble) or toxic air contaminant surcharges. If a major facility applies for and obtains a synthetic minor operating permit, the requirement to pay the fees in 1a and 1b shall terminate as of the date the APCO issues the synthetic minor operating permit.

- a. MFR SOURCE FEE ......\$283\$325 per source
- b. MFR EMISSIONS FEE ........\$11.13\\$12.80 per ton of regulated air pollutants emitted Each MFR facility and each synthetic minor facility shall pay an annual monitoring fee (1c below) for each pollutant measured by a District-approved continuous emission monitor or a District-approved parametric emission monitoring system.
- c. MFR/SYNTHETIC MINOR MONITORING FEE\$2,827\$3,251 per monitor per pollutant

#### 2. SYNTHETIC MINOR APPLICATION FEES

Each facility that applies for a synthetic minor operating permit or a revision to a synthetic minor operating permit shall pay application fees according to 2a and either 2b (for each source holding a District Permit to Operate) or 2c (for each source affected by the revision). If a major facility applies for a synthetic minor operating permit prior to the date on which it would become subject to the annual major facility review fee described above, the facility shall pay, in addition to the application fee, the equivalent of one year of annual fees for each source holding a District Permit to Operate.

- a. SYNTHETIC MINOR FILING FEE......\$394\$453 per application
- b. SYNTHETIC MINOR INITIAL PERMIT FEE .......\$276\$317 per source

#### 3. MFR APPLICATION FEES

Each facility that applies for or is required to undergo: an initial MFR permit, an amendment to an MFR permit, a minor or significant revision to an MFR permit, a reopening of an MFR permit or a renewal of an MFR permit shall pay, with the application and in addition to any other fees required by this regulation, the applicable fees according to 3a-h below. The fees in 3b and 3g apply to each source in the initial or renewal permit, while the fees in 3d-f apply to each source affected by the revision or reopening.

- a. MFR FILING FEE ......\$394<u>\$453</u> per application
- b. MFR INITIAL PERMIT FEE ......\$381\$438 per source
- c. MFR ADMINISTRATIVE AMENDMENT FEE ......\$112\$129 per application
- d. MFR MINOR REVISION FEE......\$559\$643 per source modified
- e. MFR SIGNIFICANT REVISION FEE ......\$1,043\$1,199 per source modified
- f. MFR REOPENING FEE ......\$342\\$393 per source modified

Each facility that requests a permit shield or a revision to a permit shield under the provisions of Regulation 2, Rule 6 shall pay the following fee for each source (or group of sources, if the requirements for these sources are grouped together in a single table in the MFR permit) that is covered by the requested shield. This fee shall be paid in addition to any other applicable fees.

h. MFR PERMIT SHIELD FEE ........\$588\$676 per shielded source or group of sources

#### MFR PUBLIC NOTICE FEES

Each facility that is required to undergo a public notice related to any permit action pursuant to Regulation 2-6 shall pay the following fee upon receipt of a District invoice.

#### 5. MFR PUBLIC HEARING FEES

If a public hearing is required for any MFR permit action, the facility shall pay the following fees upon receipt of a District invoice.

- a. MFR PUBLIC HEARING FEE......Cost of Public Hearing not to exceed \$7,605\$8,746
- b. NOTICE OF PUBLIC HEARING FEE ...... Cost of distributing Notice of Public Hearing

#### 6. POTENTIAL TO EMIT DEMONSTRATION FEE

Each facility that makes a potential to emit demonstration under Regulation 2-6-312 in order to avoid the requirement for an MFR permit shall pay the following fee:

a. PTE DEMONSTRATION FEE ........... \$67\$77 per source, not to exceed \$6,613\$7,605

(Amended 6/15/94; 10/8/97; 7/1/98; 5/19/99; 6/7/00; 6/6/01, 5/1/02, 5/21/03; 6/2/04; 6/15/05; 6/7/06; 5/2/07)

#### SCHEDULE Q EXCAVATION OF CONTAMINATED SOIL AND REMOVAL OF UNDERGROUND STORAGE TANKS

(Adopted January 5, 1994)

- 1. Persons excavating contaminated soil or removing underground storage tanks subject to the provisions of Regulation 8, Rule 40, Section 401, 402, 403 or 405 are subject to the following fee:
  - a. OPERATION FEE: \$126\$130

(Amended 7/19/00; 8/1/01, 6/5/02, 7/2/03; 6/2/04; 6/6/07)

# SCHEDULE R EQUIPMENT REGISTRATION FEES

1. Persons operating commercial cooking equipment that are required to register equipment as required by District rules are subject to the following fees:

a.	Conveyorized Charbroiler REGISTRATION FEE:	\$360
b.	Conveyorized Charbroiler ANNUAL RENEWAL FEE:	\$100
C.	Under-fired Charbroiler REGISTRATION FEE:	\$360
d.	Under-fired Charbroiler ANNUAL RENEWAL FEE:	\$100

(Adopted 7/6/07; Amended 12/5/07)

2. Persons operating non-halogenated dry cleaning equipment that are required to register equipment as required by District rules are subject to the following fees:

<u>a.</u>	Dry Cleaning	Machine REGISTRATION FEE:	\$180
b.	Dry Cleaning	Machine ANNUAL RENEWAL FEE:	<b>\$125</b>

3. Persons operating diesel engines that are required to register equipment as required by District or State rules are subject to the following fees:

a.	Diesel Engine REGISTRATION FEE:	\$120
b.	Diesel Engine ANNUAL RENEWAL FEE:	\$80

## SCHEDULE S NATURALLY OCCURRING ASBESTOS OPERATIONS

#### 1. ASBESTOS DUST MITIGATION PLAN PROCESSING FEE:

Any person submitting an Asbestos Dust Mitigation Plan (ADMP) for review of an Naturally Occurring Asbestos (NOA) project shall pay the following fee (including NOA Discovery Notifications which would trigger an ADMP review): \$225\$232

#### 2. AIR MONITORING PROCESSING FEE:

NOA projects requiring an Air Monitoring component as part of the ADMP approval are subject to the following fee in addition to the ADMP fee: \$2,000\\$2,060

(Adopted June 6, 2007)

#### SCHEDULE T GREENHOUSE GAS FEES

For each permitted facility emitting greenhouse gases, the fee shall be based on the following:

1. Carbon Dioxide Equivalent (CDE) Emissions

\$0.044 per metric ton

Emissions calculated by the APCO shall be based on the data reported for the most recent 12-month period prior to billing. The annual emissions of each greenhouse gas (GHG) listed below shall be determined by the APCO for each permitted (i.e., non-exempt) source. For each emitted GHG, the CDE emissions shall be determined by multiplying the annual GHG emissions by the applicable Global Warming Potential (GWP) value. The GHG fee for each facility shall be based on the sum of the CDE emissions for all GHGs emitted by the facility, except that no fee shall be assessed for emissions of biogenic carbon dioxide.

#### **Direct Global Warming Potential Relative to Carbon Dioxide\***

GHG	GWP**
Carbon Dioxide	<u>1</u>
<u>Methane</u>	<u>21</u>
Nitrous Oxide	<u>310</u>
HCFC-22	<u>1,500</u>
HCFC-123	<u>90</u>
HCFC-124	<u>470</u>
HCFC-142b	<u>1,800</u>
HFC-23	<u>11,700</u>
HFC-32	<u>650</u>
HFC-125	<u>2,800</u>
HFC-134a	<u>1,300</u>
HFC-143a	<u>3,800</u>
HFC-152a	<u>140</u>
HFC-227ea	<u>2,900</u>
HFC-236fa	<u>6,300</u>
HFC-43-1-mee	<u>1,300</u>
PFC-14	<u>6,500</u>
PFC-116	9,200
PFC-218	7,000
PFC-318	<u>8,700</u>
PFC-3-1-10	<u>7,000</u>
PFC-5-1-14	<u>7,400</u>
Sulfur Hexafluoride	23,900

<sup>\*</sup> Source: Intergovernmental Panel on Climate Change (Second Assessment Report: Climate Change 1995).

<sup>\*\*</sup> GWPs compare the integrated radiative forcing over a specified period (i.e., 100 years) from a unit mass pulse emission to compare the potential climate change associated with emissions of different GHGs.